

EXHIBIT NO. 1

10
4-14-09

Introduction and first reading:	4/14/09
Public hearing:	4/18/09
Second reading and enactment:	4/18/09

INFORMATION ON PROPOSED ORDINANCE

Title

AN ORDINANCE to amend and reordain Section 10-106 (ISSUANCE AND EXPIRATION OF CERTIFICATES OF APPROPRIATENESS OR PERMITS), under Section 10-100 (OLD AND HISTORIC ALEXANDRIA DISTRICT), and Section 10-206 (ISSUANCE AND EXPIRATION OF CERTIFICATES OF APPROPRIATENESS OR PERMITS), under Section 10-200 (PARKER-GRAY DISTRICT), of Article X (HISTORIC DISTRICTS AND BUILDINGS), and Section 11-418 (TIME OF VALIDITY), under Section 11-400 (SITE PLAN), and Section 11-506 (DURATION OF VALID PERMIT), under Section 11-500 (SPECIAL USE PERMITS), of Article XI (DEVELOPMENT APPROVALS AND PROCEDURES) of the City of Alexandria Zoning Ordinance, in accordance with the text amendment heretofore approved by city council as Text Amendment No. 2009-0001.

Summary

The proposed ordinance accomplishes the final adoption of Text Amendment No. 2009-0001 to extend the validity period of approved site plans and development special use permits, along with associated permits or plans.

Sponsor

Department of Planning and Zoning

Staff

Faroll Hamer, Director of Planning and Zoning
Jill A. Schaub, Senior Assistant City Attorney

Authority

§§ 9.09, 9.33, Alexandria City Charter
§ 11-800, City of Alexandria Zoning Ordinance

Estimated Costs of Implementation

None

Attachments in Addition to Proposed Ordinance and its Attachments (if any)

None

ORDINANCE NO. _____

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2
3 AN ORDINANCE to amend and reordain Section 10-106 (ISSUANCE AND EXPIRATION OF
4 CERTIFICATES OF APPROPRIATENESS OR PERMITS), under Section 10-100 (OLD
5 AND HISTORIC ALEXANDRIA DISTRICT), and Section 10-206 (ISSUANCE AND
6 EXPIRATION OF CERTIFICATES OF APPROPRIATENESS OR PERMITS), under
7 Section 10-200 (PARKER-GRAY DISTRICT), of Article X (HISTORIC DISTRICTS AND
8 BUILDINGS), and Section 11-418 (TIME OF VALIDITY), under Section 11-400 (SITE
9 PLAN), and Section 11-506 (DURATION OF VALID PERMIT), under Section 11-500
10 (SPECIAL USE PERMITS), of Article XI (DEVELOPMENT APPROVALS AND
11 PROCEDURES) of the City of Alexandria Zoning Ordinance, in accordance with the text
12 amendment heretofore approved by city council as Text Amendment No. 2009-0001.
13

14 WHEREAS, the City Council finds and determines that:

15
16 1. In Text Amendment No. 2009-0001, the planning commission, having found that
17 the public necessity, convenience, general welfare and good zoning practice so require, approved
18 an application to extend the validity period of approved site plans and development special use
19 permits, along with associated permits or plans;
20

21 2. The City Council in adopting this ordinance expressly adopts, ratifies, affirms and
22 concurs in the finding and action of the Planning Commission above stated;
23

24 3. All requirements of law precedent to the adoption of this ordinance have been
25 complied with; now, therefore,
26

27 THE CITY COUNCIL OF ALEXANDRIA HEREBY ORDAINS:
28

29 Section 1. That Section 10-106 of the City of Alexandria Zoning Ordinance be, and
30 the same hereby is, amended to read as follows:
31

32 10-106 *Issuance and expiration of certificates of appropriateness or permits.*
33

34 (A) *Issuance.*
35

36 (1) Upon approval by the Old and Historic Alexandria District
37 Board of architectural review of any erection,
38 reconstruction, alteration or restoration, a certificate of
39 appropriateness, signed by the secretary of the board and
40 bearing the date of issuance, but subject, however, to the
41 provisions of section 10-107, shall be made available to the
42 applicant.
43

44 (2) Upon approval by the Old and Historic Alexandria District
45 board of architectural review of any application to move,
46 remove, capsulate or demolish in whole or in part, a permit

1 for same, signed by the secretary of the board of
2 architectural review and bearing the date of issuance, but
3 subject, however, to the provisions of section 10-107 shall
4 be made available to the applicant.
5

6 (3) In instances where the city council on appeal approves any
7 erection, reconstruction, alteration or restoration, or where
8 the city council on appeal approves the moving, removing,
9 capsulating or demolition in whole or in part of, a
10 certificate of appropriateness or a permit to move, remove,
11 capsulate, or demolish in whole or in part, bearing the date
12 of issuance but subject, however, to the provisions of
13 section 10-107(B), shall forthwith be signed by the mayor
14 and made available to the applicant.
15

16 (B) *Expiration.* Any certificate of appropriateness issued pursuant to
17 section 10-106(A) and any permit to move, remove, capsulate or
18 demolish in whole or in part in the Old and Historic Alexandria
19 District issued pursuant to section 10-106(B) shall expire of its
20 own limitation 12 months from the date of issuance if the work
21 authorized thereby is not commenced and diligently and
22 substantially pursued by the end of such 12 month period; and
23 further, any such certificate and permit shall also expire and
24 become null and void if such authorized work is suspended or
25 abandoned for a period of 12 months after being commenced and
26 diligently and substantially pursued. Any period or periods of time
27 during which the right to use any such certificate or permit is
28 stayed pursuant to this article X shall be excluded from the
29 computation of the 12 months. In the case of a certificate or permit
30 for a project that requires a development special use permit or site
31 plan under section 11-400 of this ordinance, the 12-month period
32 of time shall be stayed until final approval thereof by the planning
33 commission or city council, as the case may be. the period of
34 validity shall be coincident with the validity of the development
35 special use permit or site plan as determined pursuant to section
36 11-418 of this ordinance.
37

38 Section 2. That Section 10-206 of the City of Alexandria Zoning Ordinance be, and
39 the same hereby is, amended to read as follows:
40

41 10-206 *Issuance and expiration of certificates of appropriateness or permits.*

42 (A) *Issuance.*
43
44

- 1 (1) Upon approval by the Parker-Gray District board of
2 architectural review of any erection, reconstruction,
3 alteration or restoration, a certificate of appropriateness,
4 signed by the secretary of the board and bearing the date of
5 issuance, but subject, however, to the provisions of section
6 10-207, shall be made available to the applicant.
7
8 (2) Upon approval by the Parker-Gray District board of
9 architectural review of any application to move, remove,
10 capsulate or demolish in whole or in part, a permit for
11 same, signed by the secretary of the board of architectural
12 review and bearing the date of issuance, but subject,
13 however, to the provisions of section 10-207, shall be made
14 available to the applicant.
15
16 (3) In instances where the city council on appeal approves any
17 erection, reconstruction, alteration or restoration, or where
18 the city council on appeal approves the moving, removing,
19 capsulating or demolition in whole or in part, a certificate
20 of appropriateness or a permit to move, remove, capsulate
21 or demolish in whole or in part bearing the date of issuance
22 but subject, however, to the provisions of section 10-
23 207(B), shall forthwith be signed by the mayor and made
24 available to the applicant.
25

26 (B) *Expiration.* Any certificate of appropriateness issued pursuant to
27 section 10-206(A) and any permit to move, remove, capsulate or
28 demolish in whole or in part issued pursuant to section 10-206(A)
29 shall expire of its own limitation 12 months from the date of
30 issuance if the work authorized thereby is not commenced and
31 diligently and substantially pursued by the end of such 12-month
32 period; and further, any such certificate and permit shall also
33 expire and become null and void if such authorized work is
34 suspended or abandoned for a period of 12 months after being
35 commenced and diligently and substantially pursued. Any period
36 or periods of time during which the right to use any such certificate
37 or permit is stayed pursuant to this article X shall be excluded from
38 the computation of the 12 months. In the case of a certificate or
39 permit for a project that requires a development special use permit
40 or site plan under section 11-400 of this ordinance, the 12-month
41 period of time shall be stayed until final approval thereof by the
42 planning commission or city council, as the case may be. the
43 period of validity shall be coincident with the validity of the
44 development special use permit or site plan as determined pursuant
45 to section 11-418 of this ordinance.

1
2 Section 3. That Section 11-418 of the City of Alexandria Zoning Ordinance be, and
3 the same hereby is, amended to read as follows:
4

5 11-418 *Time of validity.*
6

7 (A) A site plan or development special use permit approved pursuant to
8 the provisions of this section 11-400 shall expire and become null
9 and void as to any uncommenced construction and any
10 uncompleted construction, unless substantial construction of the
11 project approved in such plan is commenced within ~~18~~36 months
12 after initial planning commission approval of the plan, or council
13 approval in case of appeal, and such construction is thereafter
14 pursued with due diligence; provided, that upon petition by the site
15 plan applicant, property owner or any successor in interest, filed
16 with the director of ~~transportation and environmental services~~
17 planning and zoning prior to the expiration of the period herein
18 limited, including expiration occasioned by any interruption in
19 substantial construction activity on a building of more than 12
20 consecutive months and, in case of a multi-building project, any
21 interruption in substantial construction activity of more than 24
22 consecutive months between the substantial completion of one
23 building and the commencement of substantial construction of
24 another building, and after notice and public hearing, the planning
25 commission may, for good cause shown, enlarge the period in
26 which construction must be commenced or amend the requirement
27 for due diligence in the pursuit of construction. As used in this
28 ordinance, due diligence means action characterized by the steady,
29 earnest, attentive, energetic and successful or productive
30 marshalling and application of all necessary resources and efforts
31 in order to construct and complete an approved project.
32

33 (B) Notwithstanding any contrary provision of this ordinance, the
34 period of validity of any other permit or plan associated with such
35 site plan or development special use permit and approved pursuant
36 to this ordinance shall be extended to run and expire concurrently
37 with the site plan or development special use permit.
38

39 (C) The amendment extending site plan or development special use
40 permit validity to 36 months in subsection (A) and the provisions
41 of subsection (B), above, shall apply to all site plans and
42 development special use permits approved on and after April 1,
43 2009.
44

1 (D) In addition and notwithstanding the provisions of subsections (A),
2 (B) and (C) above, any site plan or development special use permit
3 that has received approval prior to April 1, 2009, and remains in
4 valid force and effect on such date shall expire and become null
5 and void as to uncommenced or uncompleted construction unless
6 substantial construction is commenced on or before March 31,
7 2012, and thereafter pursued with due diligence. Any other permit
8 or plan approved pursuant to this ordinance and associated with a
9 site plan or development special use permit extended by this
10 subsection shall likewise be extended to run and expire
11 concurrently with such site plan or development special use permit.

12
13 (E) During the period of validity established by this section, the
14 property subject to the site plan or development special use permit,
15 including all buildings existing or under construction, on which
16 substantial construction work is not actually proceeding, shall be
17 maintained in good order and repair, in compliance with all
18 applicable provisions of this ordinance and the city code, and in
19 addition shall be maintained so as to prevent blight or other
20 substantial detrimental impacts on surrounding property.

21
22 ~~(D)~~ (F) Evidence that substantial construction activity is proceeding on a
23 building without any interruption of 12 or more consecutive
24 months and, in the case of a multi-building project, is proceeding
25 without interruption of 24 or more consecutive months between the
26 substantial completion of one building and the commencement of
27 substantial construction of another building shall constitute prima
28 facie evidence of due diligence. Such evidence of due diligence
29 may be rebutted by evidence that the work is not in fact steady,
30 earnest, attentive, energetic and successful or productive.
31 Evidence that substantial construction activity on a building has
32 been interrupted for more than 12 consecutive months or, in the
33 case of a multi-building project, has been interrupted for more than
34 24 consecutive months between the substantial completion of one
35 building and the commencement of substantial construction of
36 another building shall constitute prima facie evidence of a failure
37 to maintain due diligence. Evidence of such failure may be
38 rebutted by evidence that the interruption in substantial
39 construction activity is proximately caused by a change in
40 circumstances or mistake. Such change in circumstances shall be
41 limited to a change which substantially affects the ability of the
42 applicant, owner or any successor in interest to maintain due
43 diligence and which could not reasonably have been anticipated at
44 the time of site plan approval, and shall without limitation
45 encompass change in the economic factors which affect the

1 development of land (e.g., availability of financing, interest rates,
2 market absorption). Such mistake shall be limited to an error or
3 omission in the material facts or assumptions regarding the land or
4 its physical conditions relied upon by the applicant at the time of
5 site plan approval, which mistake substantially affects the ability of
6 the applicant, owner or any successor in interest to maintain due
7 diligence. Mistake shall not encompass errors in judgment, and the
8 applicant and any successor in interest are charged with all
9 knowledge reasonably attainable at the time of site plan approval.

10
11 ~~(E)~~(G) When the director of ~~transportation and environmental services~~
12 planning and zoning makes a finding that a site plan has become
13 null and void by operation of the provisions of sections 11-418 (A)
14 ~~and (B) through (E)~~, he shall notify the applicant by mail at his last
15 known address, and likewise notify any known successor in
16 interest and the owner of the property as determined from the real
17 estate assessment records of the city. The applicant, owner or any
18 successor in interest who is aggrieved by, and desires to contest,
19 such finding shall file a petition with the director of ~~transportation~~
20 ~~and environmental services~~ planning and zoning specifying the
21 grounds of such contest within 30 days after the mailing of such
22 notice. Thereafter, the planning commission shall proceed to
23 decide, after notice and public hearing, whether the site plan has
24 become null and void under the provisions of sections 11-418(A)
25 ~~and (B) through (E)~~. In any such proceeding, the petitioner shall
26 have the burden of proving the continuing validity of the site plan
27 approval. In the event no such petition is timely filed, the director
28 of ~~transportation and environmental services'~~ planning and
29 zoning's finding shall become final and shall not be subject to
30 further review.

31
32 ~~(D)~~(H) Any person aggrieved by a decision of the planning commission
33 made under section 11-418 (A) or section 11-418 ~~(E)~~(G) may
34 appeal the decision to the city council, provided that the appeal is
35 filed in writing, stating the reasons therefor, with the city clerk,
36 within 15 days after the planning commission decision is
37 announced. The appeal shall be accompanied by the fee
38 established pursuant to section 11-104. In the event an appeal is
39 filed, the city council shall schedule at least one public hearing on
40 the matter. The council may affirm, reverse or modify the decision
41 of the commission, or return the matter to the commission for
42 further consideration.

43
44 ~~(E)~~(I) Fees and contributions paid by the applicant to the city in
45 connection with a project, except application and on site inspection

1 fees, shall be proportionately refunded if a site plan or
2 development special use permit expires under the provisions of this
3 section.
4

5 Section 4. That Section 11-506 of the City of Alexandria Zoning Ordinance be, and
6 the same hereby is, amended to read as follows:
7

8 11-506 *Duration of valid permit.*
9

- 10 (A) *Revocation and suspension.* After notice and a public hearing, the
11 city council may revoke or suspend any special use permit
12 approved by it upon proof that the holder of the permit has failed
13 to comply with any law, including, without limitation, the
14 conditions subject to which the special use permit was granted.
15
- 16 (B) *Termination of use.* A special use permit shall cease to be valid if
17 the use for which such permit is granted is not operated for a
18 continuous period of two years or more.
19
- 20 (C) *Commencement of use required.*
21
- 22 (1) *Use without new construction.* A special use permit
23 granted under this section 11-500 that does not involve new
24 construction shall become void unless operation of the use
25 is commenced within a period of 18 months from the date
26 that the permit was approved and is thereafter diligently
27 pursued. If an application to extend a special use permit is
28 filed with the director prior to the expiration of its term, and
29 after compliance with the notice and hearing requirements
30 for an original special use permit application, the city
31 council may grant an 18 month extension of the permit.
32
- 33 (2) *Use with new construction.*
34
- 35 (a) *Construction to begin ~~with 18~~ within 36 months.* A
36 special use permit approved pursuant to the
37 provisions of this section 11-500 that involves new
38 construction shall expire and become null and void
39 as to any uncommenced construction and any
40 uncompleted construction, unless substantial
41 construction of the project approved in such permit
42 is commenced ~~within the period herein provided~~
43 ~~after initial city council approval of the permit and~~
44 ~~such construction is thereafter pursued with due~~
45 ~~diligence. Such commencement as is required by~~

1 ~~this paragraph shall occur within 18 months within~~
2 ~~the period established pursuant to section 11-418 of~~
3 ~~the ordinance unless the permit is one that involves~~
4 more than seven acres and the applicant requests
5 and council approves a different time period.
6

7 (b) *Extension of time allowed under certain conditions.*
8 An extension of time may be permitted by city
9 council under the same conditions and procedures
10 as those provided for in section 11-418(A).
11

12 (c) *Evidentiary standards for "substantial*
13 *construction" and "due diligence."* As used in this
14 section 11-506, the terms "substantial construction"
15 and "due diligence" shall have that meaning
16 provided in section 11-418(~~B~~)(E).
17

18 (d) *Finding that permit has expired.* The procedures by
19 which the director may make a finding that a special
20 use permit has expired and by which that finding
21 may be challenged shall be those provided in
22 section 11-418(~~C~~)(G).
23

24 (e) *Application to site plans approved as part of special*
25 *use permit.* The provisions of this subsection shall
26 control the validity of all site plans, preliminary,
27 final or combined, approved as part of a special use
28 permit, and no such site plan shall continue in force
29 and effect beyond the expiration of the special use
30 permit by which such site plan was approved.
31

32 (f) *Refund of fees.* Fees and contributions paid by the
33 applicant to the city in connection with a project,
34 except application and on-site inspection fees, shall
35 be proportionately refunded if a special use permit
36 expires under the provisions of this section.
37

38 (3) *"New construction" defined.* For purposes of this section
39 11-506(C), the term "new construction" shall mean that
40 construction, development or improvement which requires
41 the approval of a site plan pursuant to section 11-403.
42

43 (4) *Application to previously issued permits.* The provisions of
44 this section 11-506(C) shall apply to all special use permits
45 approved after (~~October 16, 1993~~) April 1, 2009, and to any

1 application for an extension of a special use permit,
2 regardless of when approved, properly filed after (~~October~~
3 ~~16, 1993~~) April 1, 2009.
4

5 Section 5. That the director of planning and zoning be, and hereby is, directed to
6 record the foregoing text amendment.
7

8 Section 6. That Sections of the City of Alexandria Zoning Ordinance, as amended
9 by this ordinance, be, and the same hereby are, reordained as part of the City of Alexandria
10 Zoning Ordinance.
11

12 Section 7. That this ordinance, adopted on _____, shall become
13 effective on April 1, 2009, *nunc pro tunc*, and shall (1) apply to all applications for land use, land
14 development or subdivision approval provided for under the City of Alexandria Zoning
15 Ordinance which are subject to the provisions of this ordinance and are pending on April 1, 2009
16 before any city department, agency or board, or before city council, (2) shall apply to all such
17 applications which may be filed after April 1, 2009, and (3) shall in addition apply to all such
18 applications approved prior to April 1, 2009, to the extent expressly provided in this ordinance.
19
20
21

22 WILLIAM D. EUILLE
23 Mayor
24

25 Introduction: 04/14/2009
26 First Reading: 04/14/2009
27 Publication:
28 Public Hearing:
29 Second Reading:
30 Final Passage:
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