



City of Alexandria, Virginia

# MEMORANDUM

DATE:	JUNE 3, 2011
TO:	THE HONORABLE MAYOR AND MEMBERS OF CITY COUNCIL
FROM:	BRUCE JOHNSON, ACTING CITY MANAGER
SUBJECT:	CONSIDERDATION OF AN ORDINANCE TO DECLARE 325 DUKE STREET A NUISANCE UNDER CITY CODE SECTION 8-1-154

**ISSUE:** An ordinance to declare 325 Duke Street a nuisance and authorize repairs to abate such nuisance pursuant to City of Alexandria Code Sec. 8-1-154 and Code of Virginia Section 36.1-49.1:1(G).

**<u>RECOMMENDATION</u>**: That the City Council introduce the ordinance to declare 325 Duke Street a Nuisance and to authorize repairs to abate such nuisance, pass it on first reading, and schedule it for second reading, public hearing, and final passage on Saturday, June 25.

**BACKGROUND:** This memorandum is intended to brief City Council on the recommendations to correct recurring violations at 325 Duke Street, and that this property has been of concern to the surrounding community. After multiple attempts seeking voluntary compliance, the issuing of notices of violation under the Virginia Maintenance Code, and the issuing of citations of violations regarding historic preservation, staff recommends that Council consider proceedings under the nuisance and spot blight provisions of the City Code.

In 2004, similar actions were undertaken by the City and resulted in minimum compliance. However, the property has continued to decline due to a lack of maintenance, particularly over the past eighteen months. To our knowledge, the owner, listed in City Real Estate records as Nancy Lee Hoy, has not been at the property for a number of years. Staff has made extensive efforts to locate the owner's current address and to engage the owner regarding this issue; the owner has not contacted staff in an attempt to resolve the matter.

In 2005, the owner painted the house under the spot blight work plan. Unfortunately, the work was not performed correctly. This has resulted in a significant peeling paint condition. Other problems at the house include: debris in the rear yard, a damaged historic fence, a deteriorated basement entry hatch located on a City sidewalk, and shutters that have detached from the house and become hazardous.

Staff recommends that City Council declare the property to be a nuisance by ordinance pursuant to City of Alexandria Code Sec. 8-1-154, and Code of Virginia Section 36.1-49.1:1(G), and direct Code Administration staff to oversee the repair of the property to abate the nuisance. Cost for this action will be invoiced to the owner at the last known address and placed as a lien on the property until collected.

**FISCAL IMPACT:** The repairs are estimated not to exceed \$25,000 for which the City will eventually be reimbursed. According to Department of Finance published records, property tax have not been paid since 2008, and approximately \$12,443 in taxes are outstanding but not delinquent for a time period to make the property eligible for a judicial sale.

## ATTACHMENTS:

Attachment 1: Ordinance

## STAFF:

Mary O'Donnell, Assistant City Attorney John Catlett, Director, Department of Code Administration

1		Introduction and first reading:	6/14/11
2		Public hearing:	6/25/11
3		Second reading and enactment:	6/25/11
4		Second reading and chaemient.	0,20,11
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6	INFORMA	ATION ON PROPOSED ORDINANCE	र,
7			2
8	Title		
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10	AN ORDINANCE to declare the t	property located at 325 Duke Street a b	lighted property and a
11		, and authorizing the abatement of such	
12	nuisance to the community	, and additionizing the association of the	
13	Summary		
14	Summary		
15	The proposed ordinance prov	vides that the property located at 325 I	Duke Street, Alexandria
16	Virginia is a blighted prop	erty and a nuisance to the communit	v detailing the lack of
17	maintenance to the property i	which creates such nuisance, and author	prizes the City to expend
18	funda to abate such puisance	e and to then collect the costs of su	ich abatement from the
		te and to men concet the costs of st	
19	property owner.		
20	Snoncon		
21	Sponsor		
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24	St- #		
25	Staff		
26	John Catlett Director Depar	tment of Code Administration	
27	Mary O'Donnell, Assistant C		
28	Mary O Donnen, Assistant C	Any Anomey	
29	A		
30	Authority		
31	City of Alexandria Code 88	1 154	
32	City of Alexandria Code §8-	1, 36-3; 15.2-900; 15.2-1115; 15.2-143	2
33	Code of virginia 9930-49.1;	1, 50-5, 15.2-900, 15.2-1115, 15.2-145	2.
34	Estimated Costs of Implementati		
35	Estimated Costs of Implementation	on	
36	£35 000		
37	\$25,000		
38	Attachments in Addition to Dran	osed Ordinance and its Attachments (if	anvl
39 40	Attachments in Addition to Prop	used Ordinance and its Attaciments (II	<u>any</u>
40	None		
41 42	140116		

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EXHIBIT	NO	

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2		ORDINANCE NO			
3					
4		ORDINANCE to declare the property located at 325 Duke Street a blighted property			
5 6	and a nuisar	nce to the community, and authorizing the abatement of such nuisance.			
7		EREAS, Code of Virginia §36-49.1:1(G) authorizes localities to declare blighted			
8 9	property as	defined in Code of Virginia §36-3 to be a nuisance; and			
10	WHEREAS, the City of Alexandria has codified the provisions of Code of Virginia §36-				
11	49.1:1(G) in City of Alexandria Code §8-1-154; and				
12					
13	WH	EREAS, the structure located at 325 Duke Street, Alexandria, Virginia, was built in			
14	approximately 1800, and is located in the Old and Historic Alexandria District of the City of				
15	Alexandria;	; and			
16					
17	WH	EREAS, City of Alexandria Zoning Ordinance § 10-110 of the provides that all			
18		within the Old and Historic Alexandria District shall be maintained in good repair,			
19	structurally sound, and reasonably protected against decay and deterioration in compliance with				
20	Volume II Building Maintenance Code of the Uniform Statewide Building Code, as adopted				
21	by City of	Alexandria Code §8-1-2; and			
22					
23		IEREAS, for at least the last four years, the City of Alexandria has received numerous			
24	complaints from the public regarding the lack of maintenance of the property located at 325				
25		et, including reports of peeling paint and rotting siding, repeated incidents of trash in			
26	•	ard (visible to the street), shutters falling off the structure into the right-of-way, and			
27	vagrants o	reaking into the residence; and			
28 29	WL	IEREAS, Alexandria Department of Code Administration Staff believe that little to no			
29 30		the has been performed on the structure since it was removed from the Spot Blight			
31	Program in				
32	i iogram m				
33	WF	IEREAS, over at least the past four years, the property has become increasingly			
34		, resulting in the following current conditions:			
35	P	,			
36	1.	Peeling and fading paint, leaving the bare wood of the siding exposed to the			
37		elements, resulting in rotting and weathering of the historic structure;			
38					
39	2.	Debris in the rear yard;			
40					
41	3.	The historic decorative fence is falling over into the right-of-way, and the paint on			
42		such fence has faded and chipped such that it does not protect the wood;			
43	A	The base were been been been a first of the line of the line of the second			
44 45	4.	The basement entry hatch, located on a City sidewalk, has deteriorated to the extent that if someone fall or trianed over it it could collarse inward into the basement, and			
45 46		that if someone fell or tripped over it, it could collapse inward into the basement; and			
40 47	5	Shutters have detached from the house and become hazardous; and			
• •	<i>v</i> .	Shutter have admonded from the house and oppointe hubble doub, the			

1	WHEREAS,	such conditions end	langer the public's health, safety, or welfare because the		
2			operty are dilapidated, and deteriorated; and		
3	-				
4	WHEREAS,	over the past severa	al years, Alexandria Department of Code Administration		
5	Staff have issued numerous violations of Volume II Building Maintenance Code of the				
6	Uniform Statewide Building Code, against the property owner for her lack of maintenance of the				
7	property; and				
8					
9	WHEREAS	Alexandria Departn	nent of Code Administration Staff and the City		
10		+	er of years to contact the property owner to discuss the		
11	•	-	th the last letter being sent both to her last-known		
12			k, on March 10, 2011, demanding that the property be		
13	repaired; and	······································	-, ••••••••••••••••••••••••••••••••••••		
14	repaired, and				
15	WHEREAS.	she has failed or re	fused to repair said property; and		
16	// 112105-10,	,			
17	WHEREAS.	. a conv of this Ordi	nance was sent via certified and first-class mail to the		
18	-		sted in the real estate tax assessment records of the City		
19	of Alexandria; and				
20					
21	WHEREAS	, the estimated cost	of repairs to correct the current conditions of the		
22		-	no longer a nuisance, are approximately \$25,000 and		
23			lows for the recovery of such costs from the property		
24	owner.				
25		ECITY COUNCIL	OF ALEXANDRIA HEREBY ORDAINS:		
26					
27	Section 1.	That, for the reason	ns stated above and for any reasons discussed at the City		
28			e, the subject property, located at 325 Duke Street,		
29			blighted and thereby constitutes a nuisance, as provided		
30	· •	ginia §36-49.1:1(G).	•		
31		, , , ,			
32	Section 2.	That abatement of th	ne nuisance, as stated above, may be carried out pursuant		
33	to the Code of Virg	inia §§15.2-900 and	Vor 15.2-1115, in addition to all other remedies available		
34	to the City. Any co	osts incurred by the	City associated with such abatement shall be recovered		
35			mediately recovered, recorded as lien on the property until		
36			36-49.1:1(G) and §15.2-1115.		
37	•	• •			
38	Section 3.	That this ordinance	shall become effective upon the date and at the time of its		
39	final passage.				
40					
41			WILLIAM D. EUILLE		
42			Mayor		
43	Introduction:	6/14/11			
44	First Reading:	6/14/11			
45	Publication:				
46	Public Hearing:				
47	Second Reading:				
48	Final Passage:		(		
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### Alexandria City Council

## June 13, 11.

I have been involved in a case in Federal court in New York state and have been there since late (an vary of this year, Obviously, that has taken 24 hours a day of my time and sttention. Therefore, I have not received notices about repairs to be made at my property at 325 Duke Street. However, my phone number of the past 25 years remains the same. I have never received a phone call about these matters or even serious break-in's at the property. I was just made aware of your intent and this situation via a letter from the city attorney to a third party.

When trying to call code enforcement, I have not even been able to get an answer! The tape selection for "staif directory" only gives options if you already know who you want to contact -- there exists no "directory" in reality. There is no option pertaining to notices and citations. All options seem to be for building permits, etc. The "press O" option only picked up once in many attempts. Then, I was refused information about my own property.

Although I fully want to make those repairs, it must be realized that they are not major structural problems, as your extreme action would infer. The techniques used by this council against myself have always been that of an axe to kill a fly. I am fully aware of, and have been for years, the covetous and imperially-minded individuals who have determined to unilaterally take my house from me, by any means possible, for their own particular greed and purposes. It is in conjunction with such simple violations, or rather natural occurences to buildings in the natural progression of time and weather, that these secret conspirators have gained access to my property, both real and personal; Great ismage has been perpetrated on my house -- the structure and its parts, i.e. shutters -- by operatives of the City of Alexandria. Furthermore, because of the council's last involvement with my property, both real and personal. I sustained a loss of around \$200,000. worth of antiques and personal effects. The Alexandria police have coincidentally refused to even investigate this crime, despite multiple efforts made by myself and others to get them to fulfill their civic duty to myself as a citizen and taxpayer. Furthermore, any vandalism and cutside theft cannot be reported to them, leading to more "coce violations" incurred by third party perpetrators.

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However, it seems that "chipping paint" is such a huge offense that it mandates confiscation of andefurtherriscesspreprivate property. Humm. This is America? No, it is the domain of those permicious persons again who shall remain nameless. We all know who they are, and we all know that this impreditments fantasy.

I have spoken with the city attorney and discussed my intentions to make these **rether** minor repairs in a timely fashion. I get the impression that you, however, are going to steamroll this process further, thus revealing your true intent to once again gain access to my real and personal property. If it is truly the desire of the city council to just have the property conform to the "code" and appear better, then such confiscatory measures will not be pursued by yourselves. I would hope that the process would continue in a simple, ordinary fashion without obvious criminal possibilities and the superfluous vitricl to which I have been subjected to routinely.

Respectfully,

P. 0. Box 24538 Pittsburgh, Pa. 15234 Phone: (212) 956-5811/ (812) 406-8571

It is always better to call me, than write.

## **ORDINANCE NO. 4726**

AN ORDINANCE to declare the property located at 325 Duke Street a blighted property and a nuisance to the community, and authorizing the abatement of such nuisance.

WHEREAS, Code of Virginia §36-49.1:1(G) authorizes localities to declare blighted property as defined in Code of Virginia §36-3 to be a nuisance; and

WHEREAS, the City of Alexandria has codified the provisions of Code of Virginia §36-49.1:1(G) in City of Alexandria Code §8-1-154; and

WHEREAS, the structure located at 325 Duke Street, Alexandria, Virginia, was built in approximately 1800, and is located in the Old and Historic Alexandria District of the City of Alexandria; and

WHEREAS, City of Alexandria Zoning Ordinance § 10-110 of the provides that all structures within the Old and Historic Alexandria District shall be maintained in good repair, structurally sound, and reasonably protected against decay and deterioration in compliance with Volume II -- Building Maintenance Code of the Uniform Statewide Building Code, as adopted by City of Alexandria Code §8-1-2; and

WHEREAS, for at least the last four years, the City of Alexandria has received numerous complaints from the public regarding the lack of maintenance of the property located at 325 Duke Street, including reports of peeling paint and rotting siding, repeated incidents of trash in the backyard (visible to the street), shutters falling off the structure into the right-of-way, and vagrants breaking into the residence; and

WHEREAS, Alexandria Department of Code Administration Staff believe that little to no maintenance has been performed on the structure since it was removed from the Spot Blight Program in 2005; and

WHEREAS, over at least the past four years, the property has become increasingly dilapidated, resulting in the following current conditions:

- 1. Peeling and fading paint, leaving the bare wood of the siding exposed to the elements, resulting in rotting and weathering of the historic structure;
- 2. Debris in the rear yard;
- 3. The historic decorative fence is falling over into the right-of-way, and the paint on such fence has faded and chipped such that it does not protect the wood;
- 4. The basement entry hatch, located on a City sidewalk, has deteriorated to the extent that if someone fell or tripped over it, it could collapse inward into the basement; and
- 5. Shutters have detached from the house and become hazardous; and

WHEREAS, such conditions endanger the public's health, safety, or welfare because the structure and improvements upon the property are dilapidated, and deteriorated; and

WHEREAS, over the past several years, Alexandria Department of Code Administration Staff have issued numerous violations of Volume II -- Building Maintenance Code of the Uniform Statewide Building Code, against the property owner for her lack of maintenance of the property; and

WHEREAS Alexandria Department of Code Administration Staff and the City Attorney's Office attempted for a number of years to contact the property owner to discuss the lack of maintenance to the structure, with the last letter being sent both to her last-known address, and to her attorney in New York, on March 10, 2011, demanding that the property be repaired; and

WHEREAS, she has failed or refused to repair said property; and

WHEREAS, a copy of this Ordinance was sent via certified and first-class mail to the property owner to her current address listed in the real estate tax assessment records of the City of Alexandria; and

WHEREAS, the estimated cost of repairs to correct the current conditions of the property, as stated above, such that it is no longer a nuisance, are approximately \$25,000 and Code of Virginia Sec. \$36-49.1:1(G) allows for the recovery of such costs from the property owner.

THE CITY COUNCIL OF ALEXANDRIA HEREBY ORDAINS:

**Section 1.** That, for the reasons stated above and for any reasons discussed at the City Council meeting held on this Ordinance, the subject property, located at 325 Duke Street, Alexandria, Virginia, is declared to be blighted and thereby constitutes a nuisance, as provided for by Code of Virginia §36-49.1:1(G).

Section 2. That abatement of the nuisance, as stated above, may be carried out pursuant to the Code of Virginia  $\S15.2-900$  and/or 15.2-1115, in addition to all other remedies available to the City. Any costs incurred by the City associated with such abatement shall be recovered from the property owner and, if not immediately recovered, recorded as lien on the property until paid, as allowed by Code of Virginia \$36-49.1:1(G) and \$15.2-1115.

Section 3. That this ordinance shall become effective upon the date and at the time of its final passage.

WILLIAM D. EUILLE Mayor

Final Passage: June 25, 2011

06/24/2011 15:38 FAX 717 627 4577

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#### ALEXANDRIA CITY COUNCIL

June 24, 114

Regarding the repairs to 325 Duke St., I will have all the conditions corrected within the next 35 days, beginning in at least 14 days, allowing for holidays, weather, and possible procurement of rare replacement fixtures. I consider this to be a reasonable amount of time.

- 1) Peeling paint
- 2) leaves, etc., cleaned up in back
- 3) The shutters, which I had previously had thoroughly repaired, restored, properly hinged and shutter-dogged, were then unilaterally removed because of color by the city of Alexandria. <u>Their</u> workmen, obviously unskilled, put the shutters back neither in their proper place, properly hinged, or with the shutter dogs. What resulted was the broken, flailing shutters which you now hold me responsible for. From 19'92 until 20'04, I only had 1 shutter come down. It would be a travesty to let the city use its workers again.
- 4) The root cellar will be fixed properly, if necessary. However, with professional observations, it is considered that this issue is being exaggerated by the city. I had had this cellar completely redone and supported structurally.
- 5) The historic fence is a fragile entity. It had been maintained constantly. However, due to persons (known to me) illegally removing the lock that I kept on the gate and thus allowing it to move freely and wantonly and eventually breaking and hurting the fence in total. The last incident was because the owners of 323 Duke St., without my knowledge or consent, took the lock, in order to do work on their backyard fence. This allowed for not only the destruction to the historic fence, but also allowed unknown persons to steal the antique iron bench that had been there for over a decade.

I have interviewed three persons for these repairs. They are easy. The city attorney thinks that I should reveal the name of the primary contractor now. I do not agree, as before when I exhibited such candor with the city, prospective workers were intimidated from working for me. Indeed, my contractor who did the painting and repairs for weeks was continually harassed

" This loads back to the root cause of

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that this is not really about repairs -- and that certain persons really do not want me to succeed in making these repairs.

I believe that I can make the repairs more expeditiously and historically appropriate than city operatives. If it is truly your desire to accomplish this and only this, then you will allow me to do this. .. without again giving strangers access to both my real and personal property. Please note that although we are at this point, I have not received any notices from code enforcement. Never. I do not know where they are being sent. It took me about two years to get the department of finance to send me tax notices to the address with which I provided them, so . . . The police have refused to investigate the nuge purglary. . . yet the city says that 1 allow vagrants on the property! Etc. While I would to anything to support my argument, the last time that I appeared before your board for a three-minute segment seemed to do more harm than good in what appeared to be a one-sided trial. Although I shall not appear, I will be available by belephone.

I respectfully ask that you afford me the right to fix my own property.

(812) 406-8571