Docket Item #7
SPECIAL USE PERMIT #2006-0030

Planning Commission Meeting
June 6, 2006

ISSUE: Consideration of a request for a special use permit to operate a children’s tumbles studio (commercial school).

APPLICANT: JBG Rosenfeld Retail c/o JW Tumbles by Jonathan P. Rak/David R. Gill, attorneys

LOCATION: 3223-B Duke Street (Parcel Address: 3125 Duke Street)
Alexandria Commons Shopping Center

ZONE: CG/Commercial General

PLANNING COMMISSION ACTION, JUNE 6, 2006: By unanimous consent, the Planning Commission recommended approval of the request, subject to compliance with all applicable codes, ordinances and staff recommendations.

Reason: The Planning Commission agreed with the staff analysis.

STAFF RECOMMENDATION: Staff recommends approval subject to compliance with all applicable codes and ordinances and the recommended permit conditions found in Section III of this report.
I. DISCUSSION

REQUEST
The applicant, JBG Rosenfeld Retail c/o JW Tumbles, requests special use permit approval for the operation of a children’s tumbles studio (commercial school) located at 3223-B Duke Street (parcel address 3125 Duke Street).

SITE DESCRIPTION
The subject property is two lots of record with a combined frontage of approximately 1,138 feet on Duke Street and a total lot area of 12.6 acres. The site is developed with the Alexandria Commons Shopping Center. Access to the property is from Duke Street, with Yale Drive providing access to the rear of the shopping center.

CURRENT CHARACTERISTICS
Alexandria Commons, located on the north side of Duke Street just east of the intersection of Duke Street and Quaker Lane is a shopping center comprised of approximately 145,600 square feet of retail, office, and personal service space, and 634 parking spaces. JW Tumbles would be located in a tenant space in the western portion of the shopping center on the second floor. The uses directly surrounding the subject property are a hair salon, a restaurant, office uses, as well as another commercial school.

PROPOSAL
The applicant proposes a commercial school to be located on the second floor of the Alexandria Commons Shopping Center. JW Tumbles holds classes designed to enhance children’s abilities in such areas as physical skills, fine and gross motor skills, coordination, agility, flexibility and sports preparation. The classes are age specific, ranging from four months to nine years old, and tailored to each group. The aspects of the business as proposed by the applicant are as follows:

Hours: 
Mon.-Thurs.: 9am- 6pm
Fri. - Sat.: 9am- 9pm
Sunday: 11am- 7pm

Peak Hours: 
Mon.- Fri. 9am-12noon

Pupils: 
20
SUP#2006-0030
3223-B Duke Street

Noise: Minor and consistent with the proposed use. Mats will reduce potential noise from classes.

Trash/ Litter: Building maintenance will manage on-site trash and litter.

Parking: Applicant will provide 10 on-site parking spaces.

PARKING
According to Section 8-200(A)(11) of the Zoning Ordinance, a commercial school requires one parking space for every two seats. A commercial school with 20 seats will be required to provide ten off-street parking spaces, which the applicant has provided. The shopping center has a total of 634 parking spaces. See attached chart for parking allocation for the shopping center.

ZONING/MASTER PLAN DESIGNATION
The subject property is located in the CG/Commercial General zone. Section 4-403 of the Zoning Ordinance allows a commercial school in the CG zone only with a special use permit.

The proposed use is consistent with the Taylor Run Small Area Plan chapter of the Master Plan, which designates the property for commercial use.

II. STAFF ANALYSIS
Staff supports this new commercial school at 3223- B Duke Street. Initially, staff had concerns with parking in the western parking lot directly in front of the proposed use, however the use is consistent with other uses in the shopping center and adequate parking is provided by the shopping center overall.

Due to the design of the center, the western parking lot is smaller than the other lots at the center, resulting in the lot often being full during peak hours. With the heavy concentration of restaurant uses in this area, the parking demand is highest during the lunch and dinner hours. The proposed JW Tumbles anticipates most activity during morning hours, reducing the potential for parking congestion. In addition, the applicant anticipates that most of the students will be dropped off by their parents. For those driving, staff anticipates that they will park in the less crowded adjacent parking area during peak hours and walk to their destination. The peak hours for this use are from 9:00a.m.- 12:00p.m. Monday- Friday. The applicant has indicated to staff that all children ages three and younger, must have a parent participate or watch. Staff finds that ending the classes at 12:00pm will help alleviate traffic flow impacts as well as the crowded parking situation within the shopping center. Also, parking demand for the use can be lessened by requiring employees to park in designated areas in the central parking lot. The shopping center management includes a clause in
its leases that requires the lessee to direct employees to park in designated areas. Additionally, staff has made it a condition of the SUP that employees park in the designated parking areas.

Although staff had concerns regarding parking, staff believes that the shopping center has adequate parking overall and parking within the center is self-contained, resulting in no spill over into adjacent residential neighborhoods. A condition has also been added to prevent employees from parking in the crowded parking areas. The commercial school use is consistent with other uses in the center and will help contribute to the vitality of the Duke Street corridor.

Staff recommends approval of this special use permit.

III. RECOMMENDED CONDITIONS

Staff recommends approval subject to compliance with all applicable codes and ordinances and the following conditions:

1. The special use permit shall be granted to the applicant only or to any corporation in which the applicant has a controlling interest. (P&Z)

2. The hours of operation of the commercial school shall be limited to 8am-10pm daily. (P&Z)

3. The applicant shall post the hours of operation at the entrance of the business. (P&Z)

4. The applicant shall encourage its employees to use mass transit or to carpool when traveling to and from work, by posting information regarding DASH and METRO routes, the location where fare passes for transit are sold, and advertising of carpooling opportunities. (P&Z)

5. The applicant shall conduct employee training sessions on an ongoing basis, including as part of any employee orientation, to discuss all SUP provisions and requirements. (P&Z)

6. The applicant is to contact the Crime Prevention Unit of the Alexandria Police Department at 703-838-4520 regarding a security survey for the business and a robbery awareness program for all employees. (Police)

7. Employees shall park in areas designated by the shopping center as employee parking to reduce congestion in crowded parking areas and this shall be included in employee training on SUP provisions and requirements. (P&Z)
8. The maximum number of students on site at any time may not exceed 20. (P&Z)

9. Loudspeakers shall be prohibited from the exterior of the building, and no amplified sounds shall be audible at the property line. (T&ES)

10. The Director of Planning and Zoning shall review the special use permit after it has been operational for one year, and shall docket the matter for consideration by the Planning Commission and City Council if (a) there have been documented violations of the permit conditions which were not corrected immediately, constitute repeat violations or which create a direct and immediate adverse zoning impact on the surrounding community; (b) the director has received a request from any person to docket the permit for review as the result of a complaint that rises to the level of a violation of the permit conditions, (c) the director has determined that there are problems with the operation of the use and that new or revised conditions are needed. (P&Z)

**STAFF:** Eileen Fogarty, Director, Department of Planning and Zoning; Richard Josephson, Deputy Director; James Hunt, Urban Planner.

**Staff Note:** In accordance with section 11-506(c) of the zoning ordinance, construction or operation shall be commenced and diligently and substantially pursued within 18 months of the date of granting of a special use permit by City Council or the special use permit shall become void.
IV. CITY DEPARTMENT COMMENTS

Legend: C - code requirement  R - recommendation  S - suggestion  F - finding

Transportation & Environmental Services:

R-1  Loudspeakers shall be prohibited from the exterior of the building, and no amplified sounds shall be audible at the property line. (T&ES)

C-1  The applicant shall comply with the City of Alexandria’s Noise Control Code, Title 11, Chapter 5, which sets the maximum permissible noise level as measured at the property line.

F-1  T&ES has no objection to the proposed commercial school.

Code Enforcement:

F-1  The applicant shall identify the number of students by age group. The age and number of students will determine whether the proposed use is classified as I, Institutional or E, Educational.

C-1  The current use is classified as B, Business; the proposed use may be either E, Educational or I, Institutional (See F-1 above). Change of use, in whole or in part, will require a certificate of use and occupancy (USBC 119.4) and compliance with USBC 119.2, including but not limited to: limitations of exit travel distance, emergency and exit lighting, a manual fire alarm system, and accessibility for persons with disabilities.

C-2  Prior to the application for new Certificate of Occupancy, the applicant shall submit a building permit for a change of use. Drawings prepared by a licensed architect or professional engineer shall accompany the permit application. These plans shall show provide existing conditions, construction type data, and a plot plan. In addition, these plans shall show proposed conditions and provide data by the design professional which details how the proposed use will comply with the current edition of the Virginia Uniform Statewide Building Code for the new use in the area of structural strength, means of egress, passive and active fire protection, heating and ventilating systems, handicapped accessibility and plumbing facilities.
C-3 A new Certificate of Use of Occupancy is required prior to opening (USBC 119.1).

C-4 New construction must comply with the current edition of the Uniform Statewide Building Code (USBC).

C-5 Alterations to the existing structure must comply with the current edition of the Uniform Statewide Building Code (USBC).

C-6 Alterations to the existing structure and/or installation and/or altering of equipment therein requires a building permit. Five sets of plans, bearing the signature and seal of a design professional registered in the Commonwealth of Virginia, must accompany the written application. The plans must include all dimensions, construction alterations details, kitchen equipment, electrical, plumbing, and mechanical layouts and schematics.

C-7 A fire prevention code permit is required for the proposed operation. An egress plan showing fixture location, aisles and exit doors shall be submitted for review with the permit application.

C-8 This structure contains mixed use groups and is subject to the mixed use and occupancy requirements of USBC 302.3.

C-9 Required exits, parking, and accessibility for persons with disabilities must be provided to the building.

F-1 No Comment

Police Department:

R-1 The applicant is to contact the Community Relations Unit of the Alexandria Police Department at 703-838-4520 regarding a security survey for the business.

R-2 The applicant is to contact the Community Relations Unit of the Alexandria Police Department at 703-838-4520 regarding a robbery readiness program for all employees.
APPLICATION for SPECIAL USE PERMIT #2006-0030

[must use black ink or type] 3223 B Duke St

PROPERTY LOCATION: 3125 Duke Street - Alexandria Commons Shopping Center

TAX MAP REFERENCE: 061.04-03-02 ZONE: CG

APPLICANT Name: JBG Rosenfeld Retail

Address: 4445 Willard Avenue, Chevy Chase, MD 20815

PROPERTY OWNER Name: Steuart-Hechinger Commons Shopping Center LLC

Address: 4445 Willard Avenue, Chevy Chase, MD 20815

PROPOSED USE: 20-seat JW Tumbles Commercial School

THE UNDERSIGNED hereby applies for a Special Use Permit in accordance with the provisions of Article XI, Section 11-500 of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.

THE UNDERSIGNED, having obtained permission from the property owner, hereby grants permission to the City of Alexandria to post placard notice on the property for which this application is requested, pursuant to Article XI, Section 11-301(B) of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.

THE UNDERSIGNED hereby attests that all of the information herein provided and specifically including all surveys, drawings, etc., required to be furnished by the applicant are true, correct and accurate to the best of their knowledge and belief. The applicant is hereby notified that any written materials, drawings or illustrations submitted in support of this application and any specific oral representations made to the Planning Commission or City Council in the course of public hearings on this application will be binding on the applicant unless those materials or representations are clearly stated to be non-binding or illustrative of general plans and intentions, subject to substantial revision, pursuant to Article XI, Section 11-207(A)(10), of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.

Jonathan P. Rak/David R. Gill
Print Name of Applicant or Agent
McGuireWoods LLP
1750 Tysons Blvd., Suite 1800
Mailing/Street Address
McLean, VA 22102
City and State Zip Code

703-712-5000 703-712-5050
Telephone # Fax #

3/17/06 Date

DO NOT WRITE BELOW THIS LINE - OFFICE USE ONLY

Application Received: Date & Fee Paid: $

ACTION - PLANNING COMMISSION:

ACTION - CITY COUNCIL:

07/26/06 p: zoning/gp-app/hlcom/app-syp1
Special Use Permit #5006-0030

All applicants must complete this form. Supplemental forms are required for child care facilities, restaurants, automobile oriented uses and freestanding signs requiring special use permit approval.

1. The applicant is (check one) [ ] the Owner [ ] Contract Purchaser

[ ] Lessee or [X] Other: Manager of the subject property.

State the name, address and percent of ownership of any person or entity owning an interest in the applicant, unless the entity is a corporation or partnership in which case identify each owner of more than ten percent.

________________________________________________________________________
________________________________________________________________________
________________________________________________________________________
________________________________________________________________________

If property owner or applicant is being represented by an authorized agent such as an attorney, realtor, or other person for which there is some form of compensation, does this agent or the business in which the agent is employed have a business license to operate in the City of Alexandria, Virginia?

[X] Yes. Provide proof of current City business license

[ ] No. The agent shall obtain a business license prior to filing application, if required by the City Code.

2. Submit a floor plan and a plot plan with parking layout of the proposed use. One copy of the plan is required for plans that are 8½" x 14" or smaller. Twenty-four copies are required for larger plans or if the plans cannot be easily reproduced. The planning director may waive requirements for plan submission upon receipt of a written request which adequately justifies a waiver. This requirement does not apply if a Site Plan Package is required.
NARRATIVE DESCRIPTION

3. The applicant shall describe below the nature of the request in detail so that the Planning Commission and City Council can understand the nature of the operation and the use, including such items as the nature of the activity, the number and type of patrons, the number of employees, the hours, how parking is to be provided for employees and patrons, and whether the use will generate any noise. (Attach additional sheets if necessary)

The SUP application is to allow a 20 seat commercial school called JW Tumbles in the Alexandria Commons Shopping Center. The school will be located on the second floor at the shopping center, as indicated on the attached plans. The anticipated hours of operation will be Monday - Thursday 9 am to 6 pm, Friday to Saturday 9 am - 9 pm, Sunday 11 am to 7 pm.

JW Tumbles holds classes designed to enhance children's abilities in such areas as physical skills, fine and gross motor skills, coordination, agility, flexibility and sports preparation. The classes are age specific and tailored to each group. There are for kids from 4 months to nine years old.
USE CHARACTERISTICS

4. The proposed special use permit request is for:  (check one)  
   [ ] a new use requiring a special use permit,  
   [ ] a development special use permit,  
   [ ] an expansion or change to an existing use without a special use permit,  
   [ ] expansion or change to an existing use with a special use permit,  
   [ ] other. Please describe: ____________________________________________

5. Please describe the capacity of the proposed use:
   A. How many patrons, clients, pupils and other such users do you expect? Specify time period (i.e., day, hour, or shift).  
      The maximum number of pupils during hours of operation will be 20, with peak from 9 am to noon, Monday - Friday.
   B. How many employees, staff and other personnel do you expect? Specify time period (i.e., day, hour, or shift).  
      Two employees per shift.

6. Please describe the proposed hours and days of operation of the proposed use:
   Day: 
   Hours:
   Monday to Thursday  9 am - 6 pm  
   Friday and Saturday  9 am - 9 pm  
   Sunday  11 am to 7 pm  

7. Please describe any potential noise emanating from the proposed use:
   A. Describe the noise levels anticipated from all mechanical equipment and patrons.  
      Noise levels will be relatively minor and consistent with the proposed use.
B. How will the noise from patrons be controlled?

Mats and carpentry will be used to reduce potential noise from the classes.

8. Describe any potential odors emanating from the proposed use and plans to control them:

No potential odors will emanate from the proposed use.

9. Please provide information regarding trash and litter generated by the use:

A. What type of trash and garbage will be generated by the use?

Trash generated will be consistent with the proposed use.

B. How much trash and garbage will be generated by the use?

Very little as most of the classes involve playing and exercise.

C. How often will trash be collected?

Daily by the Applicant as manager of Alexandria Commons Shopping Center.

D. How will you prevent littering on the property, streets and nearby properties?

Exterior of the property is maintained by the Applicant as the manager of the Alexandria Commons Shopping Center.
10. Will any hazardous materials, as defined by the state or federal government, be handled, stored, or generated on the property?

[ ] Yes.  [X] No.

If yes, provide the name, monthly quantity, and specific disposal method below:

___________________________________________________________________________

___________________________________________________________________________

11. Will any organic compounds, for example paint, ink, lacquer thinner, or cleaning or degreasing solvent, be handled, stored, or generated on the property?

[ ] Yes.  [X] No.

If yes, provide the name, monthly quantity, and specific disposal method below:

___________________________________________________________________________

___________________________________________________________________________

12. What methods are proposed to ensure the safety of residents, employees and patrons?

The proposed space will be designed and constructed in compliance with all applicable building codes and safety standards and requirements.

ALCOHOL SALES

13. Will the proposed use include the sale of beer, wine, or mixed drinks?

[ ] Yes.  [X] No.

If yes, describe alcohol sales below, including if the ABC license will include on-premises and/or off-premises sales. Existing uses must describe their existing alcohol sales and/or service and identify any proposed changes in that aspect of the operation.

___________________________________________________________________________

___________________________________________________________________________

___________________________________________________________________________

14
Special Use Permit #8060030

PARKING AND ACCESS REQUIREMENTS

14. Please provide information regarding the availability of off-street parking:

   A. How many parking spaces are required for the proposed use pursuant to section 8-200 (A) of the zoning ordinance?

      10 spaces – please see attached parking tabulation for analysis

   B. How many parking spaces of each type are provided for the proposed use:

      _______ Standard spaces
      _______ Compact spaces
      _______ Handicapped accessible spaces.
      _______ Other.

   C. Where is required parking located? [ ] on-site [ ] off-site (check one)

      If the required parking will be located off-site, where will it be located:

      ___________________________________________________________________

      Pursuant to section 8-200 (C) of the zoning ordinance, commercial and industrial uses may provide off-site parking within 500 feet of the proposed use, provided that the off-site parking is located on land zoned for commercial or industrial uses. All other uses must provide parking on-site, except that off-street parking may be provided within 300 feet of the use with a special use permit.

   D. If a reduction in the required parking is requested, pursuant to section 8-100 (A) (4) or (5) of the zoning ordinance, complete the PARKING REDUCTION SUPPLEMENTAL APPLICATION.

15. Please provide information regarding loading and unloading facilities for the use:

   A. How many loading spaces are required for the use, per section 8-200 (B) of the zoning ordinance? __ None __________

   B. How many loading spaces are available for the use? __ Existing __________

   C. Where are off-street loading facilities located? __ Loading will occur through the existing front and rear entrances. __________
D. During what hours of the day do you expect loading/unloading operations to occur?  
Mornings, prior to opening.

E. How frequently are loading/unloading operations expected to occur, per day or per week, as appropriate?  
Limited, since few materials are utilized by the proposed use.

16. Is street access to the subject property adequate or are any street improvements, such as a new turning lane, necessary to minimize impacts on traffic flow?  
Access to the Alexandria Commons Shopping Center is existing and adequate.

SITE CHARACTERISTICS

17. Will the proposed uses be located in an existing building?  [ ] Yes  [ ] No
Do you propose to construct an addition to the building?  [ ] Yes  [ ] No
How large will the addition be? _____ square feet.

18. What will the total area occupied by the proposed use be?  
2,822 (gross)  
2,620 (net) sq. ft. (existing) + _____ sq. ft. (addition if any) = 2,822 sq. ft. (total)

19. The proposed use is located in: (check one)  
[ ] a stand alone building  [ ] a house located in a residential zone  [ ] a warehouse  
[ ] a shopping center. Please provide name of the center: Alexandria Commons Shopping Center  
[ ] an office building. Please provide name of the building: ____________________________  
[ ] other, please describe:_________________________________________________________
Revised Parking Tabulation for Alexandria Commons - 3/27/2006

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<th>NSF</th>
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<td>Denver Visitor Bureau</td>
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<td>Jerry A. Miles, DDS, PC</td>
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<td>JW Tumbles</td>
<td>Second Floor</td>
<td>2822</td>
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<td>Jhoon Rhee</td>
<td>Second Floor</td>
<td>2622</td>
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<td>Commercial School</td>
<td>(1 Sp/2 Seats)</td>
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<td><strong>Total Provided</strong></td>
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Assumes 15% reduction for net square footage per approved Site Plan

*Proposed SUP Uses are in italics

*Parking Reduction per SUP 98-0138

** Based on most recent ALTA Survey from 12/22/04
APPLICATION for SPECIAL USE PERMIT #2206-0030

[must use black ink or type] 3023 B Duke St

PROPERTY LOCATION: 3125 Duke Street - Alexandria Commons Shopping Center

TAX MAP REFERENCE: 061.04-03-02 ZONE: CG

APPLICANT Name: JBG Rosenfeld Retail

Address: 4445 Willard Avenue, Chevy Chase, MD 20815

PROPERTY OWNER Name: Steuart-Hechinger Commons Shopping Center LLC

Address: 4445 Willard Avenue, Chevy Chase, MD 20815

PROPOSED USE: 20-seat JW Tumbles Commercial School

THE UNDERSIGNED hereby applies for a Special Use Permit in accordance with the provisions of Article XI, Section 11-500 of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.

THE UNDERSIGNED, having obtained permission from the property owner, hereby grants permission to the City of Alexandria to post placard notice on the property for which this application is requested, pursuant to Article XI, Section 11-301(B) of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.

THE UNDERSIGNED hereby attests that all of the information herein provided and specifically including all surveys, drawings, etc., required to be furnished by the applicant are true, correct and accurate to the best of their knowledge and belief. The applicant is hereby notified that any written materials, drawings or illustrations submitted in support of this application and any specific oral representations made to the Planning Commission or City Council in the course of public hearings on this application will be binding on the applicant unless those materials or representations are clearly stated to be non-binding or illustrative of general plans and intentions, subject to substantial revision, pursuant to Article XI, Section 11-207(A)(10), of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.

Jonathan P. Rak/David R. Gill
Print Name of Applicant or Agent
McGuireWoods LLP
1750 Tysons Blvd., Suite 1800
Mailing/Street Address
McLean, VA 22102
City and State Zip Code

Signature

703-712-5000 703-712-5050
Telephone Fax #

3/27/06 Date

DO NOT WRITE BELOW THIS LINE - OFFICE USE ONLY

Application Received: ______________ Date & Fee Paid: ______________ $ ______________

ACTION - PLANNING COMMISSION: By unanimous consent, recommended approval 6/06/06

ACTION - CITY COUNCIL: 6/17/06- CC approved the PC recommendation 6-0

07/26/09 p/zoning/pc/appForms/app-sqrl