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5-12-04

City of Alexandria, Virginia  
MEMORANDUM

DATE: MAY 5, 2004  
TO: THE HONORABLE MAYOR AND MEMBERS OF CITY COUNCIL  
FROM: PHILIP SUNDERLAND, CITY MANAGER *PS*  
SUBJECT: REPORT OF OPEN SPACE STEERING COMMITTEE

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**ISSUE:** Report of the Open Space Steering Committee (Report) that describes the many activities undertaken by the Committee over the past 12 months, describes the Committee's review and evaluation of numerous properties in the City as potential open space sites, and contains a listing and ranking of the properties (identified as "Priority Sites") that the Committee recommends Council give serious attention to acquiring, or protecting by other means, in order to preserve their open space features and values.

**RECOMMENDATION:** That City Council:

- (1) Receive the Open Space Steering Committee's Report (attached);
- (2) Schedule and conduct a public hearing on the Committee's Report, including its recommended list of open space "Priority Sites," the processes it recommends be used in the future in revising or otherwise adding properties to the City Council's list of "Priority Sites," and the criteria it recommends be used in the future in revising or otherwise adding properties to the Council's list of sites;
- (3) Following the public hearing:
  - a. approve and adopt the Committee's recommended list of open space "Priority Sites," or an amended version of that list, as the list of primary properties in Alexandria that the Council intends to consider either for acquisition by the City or for the initiation by the City of other protective measures designed to retain the properties' open space features and values;
  - b. approve and adopt the Committee's recommended processes for revising or otherwise adding properties to the Council's list of "Priority Sites," or an amended version of those processes (including the process that the Committee proposes to use in preparing an updated 2005 list of open space "Priority Sites" which it will recommend to the City Manager and Council in late 2004 or 2005);

- c. approve and adopt the Committee's recommended criteria to be used in revising or otherwise adding properties to the Council's list of "Priority Sites," or an amended version of those criteria; and
- d. request the City Manager to provide to the Council in the fall a plan for City acquisition of, or initiation of other protective measures relating to, the properties on the City Council's list of open space "Priority Sites," including, as to each property:
  - the timing of such acquisition or protective action,
  - the anticipated cost of the action (as well as any ongoing operation and maintenance costs resulting from the action), and
  - the manner of financing the action, which, for some properties, shall include financing the acquisition or protective action through the issuance of general obligation bonds<sup>1</sup> whose debt service will be paid from a portion of the revenue generated by the one cent real estate tax dedication.

**BACKGROUND:** Over the past several years, the City has made a number of advances in its open space efforts. In March 2000, the City Manager recommended and Council allocated funds to undertake a comprehensive analysis of open space needs and opportunities in the City, and to prepare an Open Space Plan. This work took place over the following 24 months, much of it under the guidance of an Open Space Steering Committee. This Committee consisted of eight members appointed by the Manager, and included representatives from the Planning Commission, Parks and Recreation Commission, Environmental Policy Commission, Alexandria Archeology Commission, and the Chamber of Commerce, and was supported by staff from Planning and Zoning, Recreation, Parks and Cultural Activities, Transportation and Environmental Services, Historic Alexandria and the School System. In October 2002, a proposed Open Space Plan was presented to City Council, and in May 2003, following a public hearing, Council adopted the Open Space Plan as part of the City's Master Plan.

To facilitate the implementation of the Open Space Plan, last summer the City Manager, with Council's approval, extended the life of the Open Space Steering Committee, supplemented with four new citizen members, for a two-year period.<sup>2</sup> The Committee was tasked with prioritizing

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<sup>1</sup> See the addendum to this memorandum, attached prior to the attachments, which contains the sense of Council, approved on May 3 during adoption of the FY 2005 budget, regarding the issuance of bonds to fund the acquisition of open space properties.

<sup>2</sup> Since last summer, the Committee has been co-chaired by Judy Guse-Noritake, Chair, Park and Recreation Commission, and Eric R. Wagner, Chair, Planning Commission, and its members have been: Cynthia Degrood, Environmental Policy Commission; William Dickinson, Citizen; Bruce Dwyer, Citizen; Glenn Eugster, Citizen; Mark Fields, Archaeology Commission; Bill Hendrickson, Park and Recreation Commission; Kenyon Larsen, Environmental Policy

private open space opportunities, recommending funding mechanisms outside of City funds, educating the public on easements, conservation, and open space issues, and recommending a permanent structure for the City's open space initiative.

**DISCUSSION:** Since July 2004, the Steering Committee has met on at least ten occasions, and has accomplished several of the implementation steps outlined in the Open Space Plan. These include:

- development of a mission statement (Report, p. 3);
- preparation of outreach information and programs (Report, p. 4);
- evaluation and prioritization of ten open space properties in the City for acquisition or other “protective” action by the City (these are listed as “Priority Sites” which the Committee has recommended to Council) (Report, p. 5, and Attachment 3, pp. 5-10 , and Attachment 4);
- identification of several other properties in the City with potential open space features and values that, after further evaluation, the Committee may recommend be added to the “Priority Sites” list (Report, p. 6, and Attachment 3, pp. 11-16);
- development of processes and criteria for use in the future, by the Committee and Council, when considering the addition of new properties to the “Priority Sites” list (Report, pp. 6-8).

In making its recommendation regarding properties to placed on the list of “Priority Sites,” as well as their ranking within that list, the Steering Committee utilized and applied the set of evaluation criteria from the Open Space Plan. These criteria, which differ in some ways from the criteria recommended by the Committee for use in the future, are set out in Report’s Attachment 3 (p. 2).

The Committee’s recommended open space “Priority Sites,” and their ranking, are as follows:

- |                     |  |
|---------------------|--|
| Immediate priority: | Waterfront properties<br>Mount Vernon Trail section  |
| Priority:           | Ivor Lane/Seminary Forest connection<br>Clermont Cove<br>Monticello Park expansion<br>Masonic Temple |

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Commission; Richard Leibach, Planning Commission; Ellen Pickering, Citizen; and J. Lawrence Robinson, Planning Commission.

Other important sites:	Seminary/Beauregard Braddock/Valley/Ridge Lloyds Lane Second Presbyterian
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Descriptions of these properties are in Attachment 3 to the Report (pp.5 - 10 ); the application of the evaluation criteria to these properties is shown in Attachment 4; and graphics showing the properties are contained in Attachment 5. In the Committee's view, these are the ten properties in the City that most warrant the Council's consideration for open space acquisition or for other "open space" protection measures (e.g., securing public access easements). Other properties, including trails, that the Committee feels warrant additional "open space" attention in the future are also identified in Attachment 3 (pp. 17 - 19 ).

Beyond properties and sites, the Report contains the committee's recommendations regarding the processes and criteria to be used in the future, by itself and Council, in determining whether new properties should be added to the list of "Priority Sites." These processes and criteria are set out in the Report (pp. 6 to 8).

The Committee also has recommended that the City renew our contract with the Northern Virginia Conservation Trust for fiscal year 2005. Under this arrangement, the Trust has been attending Committee meetings and helping Committee members learn about open space and other easements, and the tax benefits available to property owners in return for the donation of property and the granting of certain easements. The Trust also has participated in civic association meetings and last March co-sponsored an easement seminar. In addition, it is in discussions with several Alexandria property owners regarding alternative ways in which the open space on their properties might be protected. Staff believes we have had a productive arrangement with the Trust over the past nine months, and should continue it. We intend, therefore, to renew the contract, and to continue the partnership that the City and Trust are developing in the area of open space.

**FISCAL IMPACT:** The cost of acquiring or otherwise protecting the properties on the list of "Priority Sites" has not been determined. While assessed values are known, further analysis is needed to estimate current fair market value. As proposed in the above recommendations, once a list of "Priority Sites" has been adopted by Council, staff will determine these costs and return to Council in the fall with an overall plan for acquisition or the undertaking of other appropriate protective measures.

**ADDENDUM:** Sense of Council statement regarding issuance of bonds to fund the acquisition of open space.

**ATTACHMENTS:**  
Open Space Steering Committee Report (with six attachments)

**STAFF:**

Mark Jinks, Assistant City Manager

Kirk Kincannon, Director, RP&CA

Barbara Ross, Deputy Director, P&Z

Aimee Vosper, Supervisor Landscape Architect

## ADDENDUM

In order to move forward with the City's open space acquisition plan which, in recommendation form, will be before the City Council later this month and June, it is Council's intention to issue open space bonds at the time of the City's next bond issue which is expected to occur in the first half of calendar year 2005. The precise amount of bonds will be determined in the fall of calendar year 2004 after an open space acquisition plan has been formally approved by Council and sound acquisition cost estimates have been developed.

It is Council's intention to issue these bonds in an amount of \$10 million or more, said amount being sufficient to enable the Council both to quickly move forward on some open space acquisition priorities and to create a reserve fund that can be used in the future to pursue unforeseen acquisition opportunities soon after they arise.

These bonds, which will be included in the City's next bond issue, will be financed with a portion of the revenue that will be derived annually from the 1-cent on the real estate tax rate which is dedicated to open space.

# ALEXANDRIA OPEN SPACE



Alexandria waterfront

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## **OPEN SPACE STEERING COMMITTEE REPORT**

**APRIL 2004**

## I. THE OPEN SPACE STEERING COMMITTEE

The Open Space Steering Committee is composed of citizens who volunteer their time in order to assist the city government with the implementation of the City's Open Space Plan. Created in October 2003 by the City Manager, the Committee was asked to:

educate the public, engage in outreach activities and begin the process whereby the city identifies and prioritizes property sites for potential acquisition and other means of protection.

The members of the Committee include the chairpersons and representatives of the Planning Commission, the Environmental Policy Commission and the Park and Recreation Commission, as well as citizens.

Co-chairs      Judy Guse-Noritake, Chair, Park and Recreation Commission  
Eric R. Wagner, Chair, Planning Commission

Members:      Cynthia Degrood, Environmental Policy Commission  
William Dickinson, Citizen  
Bruce Dwyer, Citizen  
Glenn Eugster, Citizen  
Mark Fields, Archaeology Commission  
Bill Hendrickson, Park and Recreation Commission  
Kenyon Larsen, Chair, Environmental Policy Commission  
Richard Leibach, Planning Commission  
Ellen Pickering, Citizen  
J. Lawrence Robinson, Planning Commission

By borrowing the expertise of other Commissions, the work of the Committee gains insights into the specialized areas of, for example, the environment, recreation needs, and planning and development goals. Likewise, we have been supported by senior level personnel from the Department of Recreation Parks and Cultural Activities, the Department of Planning and Zoning, the Department of Transportation and Environmental Services and the Office of Historic Alexandria. Without the assistance and guidance of key staff and Commission representatives, our Committee would have had difficulty accomplishing its mission.

We have met ten times since our inception in October 2003, always at 7:00 a.m., before members must start their workdays, and leaving evenings free for our Commission and family responsibilities.



## II. RECENT OPEN SPACE ADVANCES

The City of Alexandria has taken great strides in its open space efforts over the past few years. About four years ago, public concerns had begun to surface about the quality and quantity of open space in the community. These concerns had been raised at the Planning Commission, the Park and Recreation Commission and the Environmental Policy Commission, in different contexts. Citizens were asking questions about the care we were giving natural resources, where new ball field sites would come from and the amount of open space planned as a part of new developments. The chairs of these respective commissions came together to forward a notion that a comprehensive open space plan addressing all these aspects needed to be undertaken. The City Council and the City Manager agreed and allocated funds to retain a professional planning firm to lead this effort.

### Open Space Plan

Over the course of a year or more, public meetings were held throughout the City to solicit ideas and information from all of the neighborhoods. GIS maps were produced which illustrate the current open space situation as well as trends in growth and other factors that might influence the development and implementation of an open space plan. Though it was no surprise, a picture soon emerged of a city that grew facing the river, with its back to the neighborhoods, which had sprung up behind that important zone of commerce as the centuries slipped by. No overall plan for parks and green space—no plan for the relief of urbanness—had ever been considered, and it seemed almost too late.

The Open Space Plan proposed to trace a broad, green line around the City, drawing on the two channelized "runs" that defined the boundary of Alexandria at the north and the south, joined by pieces of trails and possible linkages to the Potomac waterfront on the east. The protection of our stream valleys, the natural resources they contain, and the connections they provide are the highest priority in this plan. This Green Crescent, a zone of hope and possibilities, strung with pieces of trails and gems of parks, is now the backbone of a plan to connect our City and its neighborhoods.

At the end of a long and full process of discovery and community discussion, last spring the three commissions forwarded recommendations to Council to accept the Open Space Plan as a part of the City's Master Plan. After conducting a public hearing at which broad support was expressed, the City Council voted unanimously to make the plan a formal part of the Master Plan for the City in May 2003, not six weeks after the ink was dry and the finished product was delivered. One of the realities which the plan pointed out very clearly was that in the next ten years, our small and bounded City of seemingly few opportunities needed to protect an additional 100 acres of meaningful open space. The cost to do so is high.

### Open Space Funding

The availability of open space funds at both the state and federal levels has been slowing in the past few years. Enlightened, undaunted, and realizing that no one was going to save us but us, a proposal was forwarded during the annual budget process to allocate one cent of the real estate assessments to a dedicated open space fund, to be used for the acquisition of easements or land in fee simple.

City Council has voted unanimously for this one-cent allocation, and it must be voted upon each year.

There was much discussion last summer about how to start the implementation of the Open Space Plan. As a first important step, an MOU was signed with the Northern Virginia Land Trust (NVCT) to investigate and execute easements with private landowners which had been identified by the Plan or through other opportunities. The City Manager asked the Open Space Steering Committee to serve for another interim two-year period as a citizen-based group to help guide the implementation process (see Attachment 1). Several citizens knowledgeable in land conservation were added (see Attachment 2). Staff from the relevant departments were asked to continue their work to assist in the work of the Committee. This Committee has been charged with forwarding a recommendation as to a permanent citizens' structure, in order to guide the continued work on open space at the end of the two-year period.

The first year is nearly up, and the Steering Committee is forwarding this report to the City Council to highlight some of the progress that has been made. The group has used the Open Space Plan over the past year as a roadmap to objectively rank the top priority sites in the City, to look for further opportunities and to refine ranking criteria. A healthy public debate has ensued about what land to save and how to spend the money that has been set aside. The whole level of awareness and discussion across the community about open space has been raised to a very high level, and headed into the second year of implementation, we are hopeful that several of the highest priority purchases and easements will be put in place.

In the end, in the span of just a few short months last spring, the Open Space Plan was made a part of the City's Master Plan, dedicated funds were allocated, an implementation group of knowledgeable citizens on these issues had been assembled, an MOU with NVCT had been signed and staff had been assigned. Work has begun in earnest. We will debate what to save for years to come, but we are well on our way to saving something. It has been a remarkable journey and only now are we beginning, with some perspective, to understand what it is that we have accomplished.

The Open Space Plan and our ability to implement it is the direct result of a wonderful community debate and a City Council which moved to embrace a better future for this City. It is quite remarkable that in a few short years, we have come to this moment where we can engage in a debate about what to acquire first.

### III. COMMITTEE ACHIEVEMENTS

By meeting generally once a month, and twice a month this spring, the Committee has successfully worked on several implementation steps called for in the Open Space Plan. The Committee established a mission statement early on:

*To thoughtfully improve, maintain, and expand the open space, parks, natural resources, urban landscapes and recreational areas of Alexandria, through public and private partnerships, into the premier urban open space system in the*

*metropolitan area and to serve as an example to the United States.*

**A. Outreach**

The Committee has also developed a series of outreach materials and organized meetings with civic associations and other groups to deliver the open space message. Its specific efforts include:

- **Brochures.** Committee members worked with staff to develop the attached brochures for dissemination to the public. One brochure focuses generally on the benefits of open space. The second is more technical and outlines the benefits but also the methods for preserving land with easements.
- **Web Presence.** The Committee has arranged with the City to have the Open Space Plan, the Parks and Recreation Master Plan, downloadable open space brochures, and contact information posted on the City's website, providing the public with maximum access to information.
- **Civic Association and Commission Meetings.** Committee members have volunteered their time to attend a number of meetings, including meetings of the North Ridge and Old Town civic associations, the Federation of Civic Associations, and the Archaeological Commission. Members explained the City's emphasis on open space, the benefits of open space, and the variety of options available, including easements and donations, for protecting citizens' private property. Additional civic association discussions are scheduled for the coming year.
- **Easement Seminar.** On March 27, the Alexandria Historical Restoration and Preservation Commission, the Open Space Steering Committee, and the Northern Virginia Conservation Trust joined forces to sponsor a public seminar on the methods by which property owners can preserve land. Discussion included different types of easements, tax credits and other benefits, and donation techniques.
- **Developer, Attorney, Investment Advisors Meeting.** Additional meetings are scheduled for the near future with representatives of the development, real estate and investment communities, in order to heighten awareness about the benefits of open space for the private sector developer and investor.

**B. First Year Milestones of the Open Space Plan**

The Open Space Plan outlines the City's work to be achieved in advancing open space initiatives over the first seven years after the Plan's adoption, and has stated targets for Year 1, Years 2-3, Years 3-5 and Years 5-7. The City has met all of its Year 1 goals, including creating the citizen committee and defining a strategy to identify at risk properties needing protection. The City has also hired a part-time grants writer for the Department of Recreation, Parks and Cultural Activities. And the Planning Department's work on planning for special areas of the City and on individual developments has elevated and addressed the open space issue in new development areas. By beginning the work of an Urban Forestry Plan, updating its Chesapeake Bay

regulations, and focusing a planning effort on the Potomac River waterfront, the City has also begun work on items slated for future years.

**C. Prioritization of Open Space Sites**

The most difficult Committee undertaking has been to fulfill the City Manager's request to find and prioritize open space properties which present opportunities for the city either to preserve or protect our existing resources, or to create new ones.

The Committee's identification process has been guided by the selection criteria listed under Goal 2 of the Open Space Plan and in the Committee's Open Space Priorities and Opportunities List. These criteria constitute the factors that the Committee used to assess candidates for open space in making its recommendation to the City Manager and City Council.

Working through the efforts of a subcommittee, a long list of potential properties was presented for review by the Committee. The subcommittee identified its top ten Priority Sites for the Committee's consideration, providing extensive information regarding acreage, ownership, assessment and open space or natural features of each top site. Through discussions at a series of Committee meetings, the full group applied the criteria from the Open Space Plan to the group of priority sites to establish a methodology with which to rank open space sites.

The attached "Open Space Priorities and Opportunities" report (Attachment 3) contains the Committee's recommendations as to the most important sites in the City that require attention, either in the form of acquisition or another protection method, so that their open space values are not lost. This separate report also states the criteria used by the Committee in reviewing and evaluating potential open space sites, and provides pertinent information regarding those sites that received the Committee's recommendation.

The Committee's recommendations include a list of ten proposed "Priority Sites" and group those properties into three categories, based on how they were ranked under the evaluation criteria (see Attachment 3, pp. 5-10).

Immediate priority: Waterfront properties  
Mount Vernon Trail section

Priority: Ivor Lane/Seminary Forest connection  
Clermont Cove  
Monticello Park expansion  
Masonic Temple

Other important sites: Seminary/Beauregard  
Braddock/Valley/Ridge  
Lloyds Lane  
Second Presbyterian

In the Committee's view, these are the ten sites in the City that most warrant the Council's consideration for acquisition or other protection measures.

Attachment 4 is a chart with the evaluation criteria applied by the Committee to these ten properties, and Attachment 5 contains individual graphics depicting these sites.

In addition to identifying these ten "Priority Sites," the Committee also has compiled (a) an "Open Space Opportunities List" (see Attachment 3, pp. 11-16), which contains properties that are potential acquisition/protection candidates, but require further evaluation, (b) a list of "Trails Opportunities" (see Attachment 3, pp. 17-19), which contains potential sites deserving attention for trail (walking and/or bicycling) connectivity, and (c) a list of "Additional Opportunities" (see Attachment 3, pp. 20-22), which contains a number of additional properties and opportunities that require additional review and evaluation before becoming acquisition/protections candidates.

#### IV. PROCESS AND CRITERIA RECOMMENDED FOR FUTURE ADDITIONS TO LIST

The Committee has assembled and organized a list of candidates for close attention as priority sites. The Priority Sites have been carefully reviewed and assessed. In the years ahead, each of the other sites in the Committee's "Open Space Priority and Opportunities" lists should be evaluated for its potential for open space value and assessed against appropriate criteria. In addition, it is the intent of the Committee to invite civic associations and citizens to add to the Committee's lists other parcels of land that are important in their neighborhood. One of the tasks of the Committee over the next year will be to collect information about and sort through these properties (i.e., those identified by the public and those now listed by the Committee but not as "Priority Sites"), and with staff assistance, to make recommendations about additional Priority Sites for the City. The Committee may also be asked by City Council or the City Manager to make recommendations on individual parcels that are suggested to them by citizens.

To effectively deal with each of these circumstances – the Committee's own list of many parcels, citizen and civic associations' suggestions, and individual properties the Committee is asked to review – the Committee and the City must establish a consistent approach to determining which of the many candidates are true Priority Sites for action by the City. We therefore are including here a proposed set of criteria and process to guide all of us in the future.

##### Criteria

The criteria listed in Goal 2 of the Open Space Plan have been critical to the Committee's effort to assess potential open space sites and to be consistent in its consideration of differing properties with a wide range of attributes. The Committee has discussed the issue of criteria at length and, while satisfied with the criteria it has been using, it notes that important criteria are also listed under Goal 9 of the Open Space Plan. Given the length of the Plan, its conceptual approach, and the potential for differing interpretations, the Committee determined that there is value in restating the Open Space Plan criteria in a differently articulated form. The existing criteria, for example, focus on whether the property is adjacent to an existing open space property, capturing and emphasizing that value. In its new rendition, the Committee has captured that value issue, but expanded it and added others to ask the principal open space question: What is the open

space value of the proposed site? In addition, as pointed out by Committee members and by Council, the existing criteria do not address the following questions:

1. Will the benefits identified above be shared by everyone in the City/city-wide?
2. Does the benefit provide open space in a neighborhood or area that is deficient in open space?
3. Is the site identified in the Open Space Plan or the RP&CA Strategic Master Plan or does it otherwise meet the goals of those plans?
4. What is the cost of acquiring the property or otherwise protecting the benefits identified?
5. Is there an urgent need to protect the site because of an immediate threat or potential loss of historical, cultural, natural or recreation resource?
6. Is there a way to develop the site and keep the open space values of the property?

While these questions do not relate to the Open Space *value* question, they are important ones for the City Council and the community in any decision about whether to buy or otherwise act to protect a particular site, and how. Therefore, the Committee's restated criteria (Attachment 6) incorporates the first three questions, which can be used as part of or in addition to the "value" criteria. The remaining three questions are important factors and circumstances that must be considered in the ultimate City decision, to acquire or otherwise protect, but are not true criteria by which to judge a site's importance for protection.

#### Process

In addition to criteria, there should be an established process by which the City determines whether to add a particular site to the "Priority Sites" list in the future. There are two types of situations that require a procedural approach.

*1. Development of Committee's Recommended 2005 "Priority Sites" List.* After the approval by Council of a 2004 "Priority Sites" list, the Committee hopes to continue its work assessing potential open space sites by taking several steps over the next year. It intends to invite additional suggestions from the community to add to its existing "Open Space Opportunities" list, in order to ensure that important neighborhood sites are not overlooked. It also hopes to hold a public work session with the public to explain its program, to solicit additional site suggestions and to hear from the public generally about its methodology. From the larger list of candidates, including the "Open Space Opportunities" sites and additions from the Committee and the community, it then plans to spend several months reviewing, assessing, and applying criteria to this larger group, in order to revise the "Priority Sites" list and recommend the revised list to the City Manager in 2005. That recommendation will be a proposed "Priority Sites" list for 2005, which may add sites to the 2004 list, reorder it or otherwise alter it.

The Committee's proposed process will include the following procedural steps and timeline:

July 2004: Committee will send letter to civic associations and other groups inviting their suggestions for sites with open space value to be considered as part of the Committee process. A nomination form will be included.

- Sept-Oct: Committee will hold public work session to solicit input on the nominated and any other open space sites, and ways to evaluate sites for inclusion on the "Priority Sites" list.
- Oct-Feb: Committee will review, assess, and distill the open space candidate sites and create a 2005 "Priority Sites" list.
- Feb 2005: Committee will propose its 2005 "Priority Sites" list to City Manager.

2. Addition of Sites to "Priority Sites" List Outside of Committee Process. The Committee suggests that the City adopt the following process for adding to the "Priority Sites" list a site that is suggested outside of the regular Committee process. With the benefit of the recent debates about the Second Presbyterian site, the Committee believes it is important that there be such a process so that all participants know what to expect.

- a. The recommendation that a site be added to the "Priority Sites" list must come from City Council;
- b. The recommendation should be vetted through the Open Space Steering Committee, in order to create consistency in approach and to ensure the recommended site is reviewed in the same manner as properties already on the "Priority Sites" list;
- c. Staff should be asked to gather important background information to assist the Committee and Council make a decision; and
- d. The Open Space Steering Committee should make a recommendation to the City Manager who forwards it to Council; and
- e. City Council should hold a public hearing on the issue and decide whether to add the site in question to the "Priority Sites" list.

## V. OPEN SPACE STEERING COMMITTEE RECOMMENDATIONS

Based on its work over the last year, the Committee recommends that Council take the following steps:

- 1. approve an Open Space "Priority Sites" list, as recommended by the Committee, after a public hearing;
- 2. approve the Committee's proposed criteria and process for revising and adding properties to the "Priority Sites" list;
- 3. renew its commitment to the "one cent set aside" for open space;
- 4. renew its agreement with the Northern Virginia Conservation Trust for another year; and

5. explore options for capitalizing the money represented by the one cent allocation in order to obtain additional monies right away for purchasing and protecting land for open space.

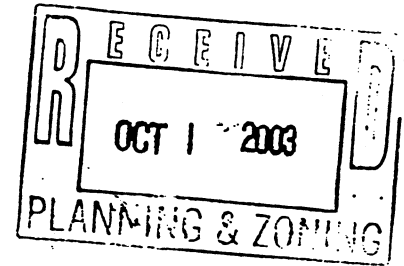
Attachments

1. CMO memo to Council, September 18, 2003
2. CMO letter to Committee member, September 11, 2003
3. Open Space Priorities and Opportunities list
4. Ranking chart of "Priority Sites"
5. Graphics of "Priority Sites"
6. Recommended Criteria for Open Space "Priority Sites" List



## City of Alexandria, Virginia

## MEMORANDUM



DATE: SEPTEMBER 18, 2003

TO: HONORABLE MAYOR AND MEMBERS OF CITY COUNCIL

FROM: PHILIP SUNDERLAND, CITY MANAGER *PS*

SUBJECT: OPEN SPACE IMPLEMENTATION PLAN

During the Council work session on the Open Space Plan, May 13, staff outlined an open space implementation plan, which included an Open Space Steering Committee. The current members of the Open Space Steering Committee that has worked on this project for over two years will continue in this role, and four citizens, with experience and knowledge of open space acquisition and conservation easements, will be added to the committee. I expect the expanded committee to be up and running by October 1.

The current committee consists of members of the Planning Commission, Park and Recreation Commission, Environmental Policy Commission, Alexandria Archeology Commission and the Chamber of Commerce. This committee is supported by staff from the Departments of Recreation, Parks and Cultural Activities, Planning and Zoning, Transportation and Environmental Services, Office of Historic Alexandria, and Alexandria City Public Schools.

The steering committee will be tasked to prioritize private open space opportunities, recommend funding streams outside of City funds, educate the public on easements and, generally, on conservation and open space issues, and recommend a permanent implementation structure for the open space initiative at the end of a two year period.

The steering committee and City staff will also work with other organizations, such as the Northern Virginia Conservation Trust (NVCT), to negotiate with land owners for the acquisition of open space easements and to use other tools in the acquisition of open space. We will develop memorandum of understandings with any of these agencies and present them to Council. We expect to present a City-NVCT MOU to you in October.

Any recommendations from the committee for acquisitions and expenditures of monies from the open space fund will come before City Council for approval.

cc: Sandra Whitmore, Director, Recreation, Parks and Cultural Activities  
 Eileen Fogarty, Director, Planning and Zoning  
 Barbara Ross, Deputy Director, Planning and Zoning



## OFFICE OF THE CITY MANAGER

301 King Street, Suite 3500  
Alexandria, Virginia 22314-3211

Philip Sunderland  
City Manager

September 11, 2003

(703) 838-4300  
Fax: (703) 838-6343

Richard Leiback  
200 North Pickett Street, #507  
Alexandria, Virginia 22304

Dear Mr. <sup>Leib</sup> Leiback:

Two recent events represent significant advances in the City's effort to expand open space. The first was the approval of the Open Space Master Plan by City Council this past spring; the second was the dedication by Council of \$.01 of the real estate tax rate to fund an open space acquisition initiative. These two events mark a commitment to open space never before made by the Council.

The Open Space Master Plan effort was led by an Open Space Steering Committee that worked on the project for over two years. We wish now to alter this group by adding a few citizens with experience in open space acquisition and conservation easements, who are familiar with the City and our open space needs. The Steering Committee is tasked to prioritize private open space opportunities, recommend financing sources outside of City funds, educate the public on conservation easements and, generally, on conservation and open space issues, and recommend a permanent implementation structure for the Open Space Master Plan at the end of a two-year period.

The Steering Committee and City staff also will work with the Northern Virginia Conservation Trust and other conservation groups to acquire open space easements and to use other tools to assist in the acquisition of open space. Recommendations by the Committee for acquisitions and expenditure of monies from the open space fund will be presented to City Council for approval.

I invite you to continue to be a member of this Steering Committee and, over the next two years, to assist in the effort to make the Open Space Master Plan a reality. I have no doubt that you would greatly contribute to this effort, and would find the experience both enjoyable and rewarding. I ask that you call Sandra Whitmore at 703.838.4842 and let her know if you are available to serve on the committee.

Sincerely,

Philip Sunderland  
City Manager

# ALEXANDRIA OPEN SPACE



## **OPEN SPACE PRIORITIES AND OPPORTUNITIES**

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**PREPARED BY  
THE ALEXANDRIA OPEN SPACE STEERING COMMITTEE**

**INCLUDING:**

- PRIORITY SITES
- OPPORTUNITIES LIST
- TRAILS OPPORTUNITIES
- ADDITIONAL OPPORTUNITIES

**MAY 12, 2004**

The Alexandria Open Space Steering Committee was asked by the City Manager as a part of our work in this first year to develop a list of sites in the City that merit attention because they contain open space features that convey public benefit to the community. A subgroup of the Steering Committee spent several months doing on the ground investigations of potential candidate sites. A list of these sites follows but they are offered with several caveats.

First, it should be noted that information given relative to any of these properties is from publicly available sources and as a group of citizens with limited access to information and resources, we cannot verify the accuracy of specific descriptions, ownership or characterizations that are related in this document. We recommend that further work be done by City staff to verify these details as each property becomes ripe for consideration.

Second, we note that the Open Space Plan adopted by the Alexandria City Council in the spring of 2003 specifically addresses a need to develop strategies and goals for the protection of a number of important open space sites that are held by private citizens or institutions. We have included some such sites in this document and know that doing so may cause questions and raise concerns with some property owners. Our intent in listing these sites is to underscore that they possess characteristics that are important to the overall character of our community and that there is a full range of conservation tools available if the owners choose to preserve these aspects of their property. These property owners are being contacted by mail about their inclusion on this list.

The properties listed in this document are only those that seemed obvious to us for inclusion in this first iteration. We note that this Steering Committee has been in operation only since October of 2003 and in the intervening time we have worked to lay important groundwork for the broad scope of the open space agenda in this community. We expect that this candidate list will change over time, with properties being removed for some reason and others being added. As an example, many oversized properties, especially not for profit institutional lands such as churches, schools, and utilities, were not identified here because we had no basis to believe they might be developed to their zoned potential in any time soon. We fully expect that candidate sites will be offered from all parts of the City by members of the community over the coming years and we welcome that. In particular we urge creative thinking in the whole of our community, particularly in areas of the City where there seems to be little in the way of open space assets, to help us to find places and ways to reclaim open space. We also expect that unforeseen opportunities will arise and sites not on this list will merit attention.

The Steering Committee also recognizes that the City will not likely have enough resources or the opportunity to accomplish full fee acquisition of all the properties listed in this document, not even just those identified as the most important priorities. Therefore we encourage the City to move forward to protect the most important public aspects of each parcel using the full range of tools, including right of first refusal, easements, beneficial development, etc. If parts of these sites are developed, the open space aspects should drive that development process as a prime consideration. Real estate matters in Alexandria are currently very volatile and consequently create a very complicated dynamic. Timing, cost, availability of public resources, location of property, opportunities for partnerships with others, engagement of the public in site selection and negotiations leading to property sale are all factors that must be considered by the City Council in reaching final parcel decisions.

In this document we have set out to identify, describe, and group potential future open space properties consistent with the criteria specified in the recommendations of the Alexandria Open Space Plan.

Goal 2 of the Open Space Plan recommends using the following selection criteria for identifying privately-owned land suitable for acquisition or other protection by the City for parkland/open space use:

1. Privately owned land near or adjacent to existing parks and trails
2. Near or adjacent to existing schools
3. Near or adjacent to natural resource areas
4. At street endings to provide neighborhood linkages
5. Next to institutional properties with extensive open space, valuable natural resources, and/or potential public access
6. Adjacent to or linking existing or proposed trails or greenways
7. Small lots in dense urban neighborhoods for pocket parks, gardens, green spaces, and playgrounds
8. Lands with significant trees, sloping terrain, and other natural resource features
9. Properties with known or potential historic or cultural significance
10. Lands in areas identified in the Needs Assessment as those with a high need for open space
11. Excess rights-of-way
12. Open space and trail connections adjacent to or linking open spaces, natural areas, greenways and trails in Arlington, or Fairfax Counties

### Search Approach

To most efficiently review the entire city, a subcommittee was assembled and broke the city into several sections for on-the ground review.

For acquisition or protection opportunities, we documented seven “considerations,” or necessary pieces of information, to help evaluate and group properties. This level of information is not provided for all of the opportunities sites listed. The seven categories are presented below and are noted in the footer on each page for reference:

- A. The property location and address;
- B. A description of the property, including unique environmental features that are observable;
- C. Descriptions of all development;
- D. Parking availability;
- E. Possible future uses;
- F. Property assessment, if available; and
- G. Comments, if appropriate.

The following factors did, to some degree, limit the searches conducted:

- Winter weather limited the ability to visit each site.
- Limited information was available about properties that were not “inside” the Open Space Plan “Green Crescent” or adjacent to existing parks/open space areas.

- We did not have historical or recent information for every property.
- Unknown “situational” information about current owner/developer plans or intentions might significantly change priorities for purchase or easement.
- We did not ask owners or other knowledgeable individuals about each property’s situation or probable disposition.
- We could not trespass on to the properties.

### **General Open Space Observations**

Denser areas of the City, such as Del Ray and Old Town, are noticeably absent of neighborhood pocket parks. Park and open space re-greening, (that is creating parks or open space from land that currently may have another commercial or residential use) is essential in established neighborhoods. Infill development of some over-zoned properties will fundamentally change the open space ambiance and character of neighborhoods such as Seminary Hill and Northridge/ Beverly Hills. One of the biggest challenges to implementing the concept of the continuous “Green Crescent”, which is a foundation of the Open Space Plan, will come from potential opposition to public open space connector trails and the attendant easements that might be required for these routes on private property in residential neighborhoods. Yet trails and pedestrian connections are imperative for the long term and easier to achieve than other open space goals.

### **Organization of this Report**

Open space opportunities are presented in four groups:

#### **1. Priority Sites**

This list of ten properties, representing all areas of the City, was selected by the subcommittee for close consideration and scoring by the full Committee. They are either listed in the Open Space Plan or otherwise present themselves as obvious priority sites. As priorities, these properties were discussed individually by the Committee and scored based on the selection criteria under Goal 2 of the Open Space Plan.

#### **2. Open Space Opportunities**

In addition to the Priority Site list, the subcommittee listed a large number of additional sites in the City which are worthy of attention because of their potential open space features. Many of these sites have not been reviewed as closely as the ones on the Priority Sites list, but should be reviewed in the future by the Committee. We expect this list to grow as community input is sought in the coming year.

#### **3. Trails Opportunities**

Trail segments are listed separately from the above categories because they deserve special attention. Achieving connections through the City for non-vehicular travel is one of the central goals of the Open Space Plan. Many of the trail connections or new segment opportunities listed in this document are included in either the Open Space Plan or the Bicycle Transportation and Multi-use trail Master Plan, adopted by City Council in 1998.

#### **4. Additional Easement and Reclamation Opportunities**

This group of additional land areas deserving attention is comprised of a variety of open space opportunities. They are smaller areas and may not need immediate attention. However, they are known to Committee members, have been discussed in the past, and have not escaped our attention.

“Reclamation” opportunities are areas owned by the City that may simply need improvements or encroachment evictions to become usable public open space areas.

The Priority Sites are listed in their ranked order, following Committee action based on the Open Space Plan criteria. The properties listed in the other categories are not presented in any particular order. The Open Space Steering Committee recognizes that the City cannot purchase or acquire easements on all of the properties described in this document. Thus, this report lists as many recommended options for City consideration at this time. We expect this list to change, evolve and grow over time. We also expect that some of these properties will be developed in whole or in part and that all tools available from easements to partial purchase and good planning will be brought to bear on them in order to preserve the important open space attributes we now enjoy.

## **I. PRIORITY SITES**

The following ten properties were selected by the Committee for special consideration. They were proposed by a subcommittee as priorities, and researched individually. They were then discussed by the full committee and scored according to the selection criteria for acquisition included under Goal 2 of the Open Space Plan. The ten sites are grouped, based on their scores, into three categories: Immediate Priority, Priority and Other Important Sites.

### **IMMEDIATE PRIORITY**

These two sites are considered the highest priority for attention. Both listings relate to the City's waterfront, which is our key open space and recreation asset, and represent a value to the City as a whole. The Committee's message to the City here is that immediate action is warranted.

1. **Waterfront Lots – Seven+ lots on Potomac River**
  - A. Addresses: 200 Strand; 204 Strand; 208 Strand; 210 Strand; #0 Prince St.; 1 King St.; 2 King St.
  - B. #210 Strand is an abandoned boat house; 200, 204, and 208 Strand is a parking lot; #0 Prince is a gun shop and an office for the “Dandy” boat; 1 & 2 King Street are owned by the Old Dominion Boat Club.
  - C. #0 Prince has a former restaurant/club on pilings, with ground level rented for office space for the Dandy and Marianne dinner boats; 1 King St. has a private boat club, restaurant; 2 King St. has private parking lot.
  - D. Private or public parking lots are on most lots. Street parking and public parking on Strand.
  - E. Fulfills Goals 4 and 10 of the Open Space Plan – conservation and expansion of riverfront and links and expands the waterfront trail. Potential boating launch opportunities (e.g., kayaking, canoeing). In the event full fee acquisition were possible this could complete green framing of the Torpedo Factory blocks to offset future development on Robinson Terminal properties north and south parcels.
  - F. City 2004 assessments: #0 Prince (\$650,700); 210 Strand (\$382,200); 200-208 Strand (\$953,900); 1 King (\$2,212,000); 2 King (\$1,541,000). All parcels have a clouded title and are in a court suit with the Federal govt.
  - G. #0 Prince and 210 Strand are highest priority, acquire others with purchase or land swap. Would complete a coordinated waterfront park and walkway system. Has benefits for the entire city and tourism market.
  
2. **Mount Vernon Trail Waterfront Alignment**
  - A. 1204-1206 South Washington Hunting Point Apartment Complex.  
Map # 083.02-01-04 & 07
  - B. Area is included within 2 parcels. It is on the waterfront side of the apartment buildings with Potomac River frontage of 653 ft. The other sides are adjacent to Porto Veccho (247 ft.) and Jones Point wetlands. In Potomac River flood plain. Approximate 5 acres. Zoned RC. Currently owned by VDOT which plans to sell entire property in 2005.



- C. Included within this area are tennis courts, swimming pool, parking lot, driveway, temporary 9-foot wide asphalt Mount Vernon path, and temporary construction trailers.
- D. Nearest public parking is on South Royal Street. Future parking will be available at Jones Point.
- E. Permanent alignment along waterfront for Mount Vernon Trail and possible pedestrian paths closer to waterfront. Currently there are plans in this specific area to reconstruct wetlands as mitigation for some lost to the Woodrow Wilson Bridge Project. We strongly suggest a joint planning effort with those parties involved in the bridge project to find a creative way to accomplish both goals: the wetlands and this trail.
- F. Appropriate for easement. 1206 Washington (no apartment building) 2004 assessment is \$1.3 million. 1204 Washington "land only" 2004 assessment is \$3.2 million.
- G. Easement with public access is appropriate.

### **PRIORITY**

This group includes strong candidates for priority attention and, depending on resources and threat level, a variety of tools may be appropriate for one or more of these sites, including partnerships, bargain sales, donations, easement, beneficial development, and outright acquisition. However it is done, the City should move over the next year to protect open space values for which the properties in this group have been cited.

- 3. **Wide Trail/Park – Between Ivor Lane and Seminary Road**
  - A. 4575 & 4609 Seminary Rd; and one large unnumbered open space track attached to and east of the Seminary Forest Apartments.
  - B. Many large trees and heavy vegetation. Refuge for urban wildlife. Cited in Open Space Plan for a north/south trail from Braddock to Seminary by fire station.
  - C. Area zoned R-8. City owns two lots already (fire station, vacant lot). Owners of Seminary Forest Apartments own the large 6+ acres.
  - D. Parking on Braddock/Ivor end not a problem. Parking near fire station may be across Seminary Rd.
  - E. Trail within long park.
  - F. 2004 assessment is \$1.5 million.
  - G. Recent land sales and inquiries by developers to Planning and Zoning Dept. make this imminent.
  
- 4. **Clermont Cove**
  - A. 201 Clermont Avenue occupies land behind office and warehouse buildings between the 4600 block and the 5000 block of Eisenhower Avenue on the south and the railroad tracks on the north Map # 069.00-01-15.S1
  - B. Area occupies about 15 acres, 100 feet wide and ¾ mile long. It is heavily wooded and includes several Resource Protection Areas (RPAs). Appears to be one of the largest natural wooded areas in the city. Contains wildlife, including fox, deer, and other small mammals. Zoned UT. Currently owned by Norfolk Southern, or its successor.

- C. Two requests for use and development have been unsuccessful since 2000: 1. Seven story building and parking garage for 500 rental units and 2. VDOT highway construction staging yard. No current development proposals pending.
- D. All nearby parking is in private lots associated with nearby warehouse/commercial uses.
- E. Retain as natural area in the short term. Longer-term uses could include a nature park with trails to provide both access to the interior of the site and a pedestrian and bike link between east and west Eisenhower Avenue and nearby offices.
- F. 2004 assessment is \$4.6 million
- G. Right of first refusal, acquisition or an easement with public access trail. Some streambank restoration may be necessary if acquired.

**5 Monticello Park Expansion**

- A. 312 Beverly, a lot behind 306 Beverly, and 3104, 3104B, 3106A, & 3106 Russell.
- B. Hilly with lots of oaks and mature canopy. Fences separate properties from Monticello Park. Migratory bird habitat contiguous to the habitat of Monticello Park. Could not access because private property.
- C. One property (3104B) is vacant (no frontage, 1.3 acres) and owned by the same person as 3104 (1.6 acre lot, but with a house on it). 3104 would make a great access to Monticello Park from Russell Road if purchased. 306 (lot behind) and 312 Beverly are along the east side of Monticello Park and vacant, with no access. 306 (lot behind) is 0.5 acre and 312 is 0.26 acre.
- D. Street parking.
- E. Potentially doubling the size of Monticello Park, an important natural area and area known for migratory bird stop-over habitat in this region.
- F. Russell Rd. properties are \$7-12/sq. ft. Beverly properties are \$3-4/sq. ft.
- G. 306 Beverly (lot behind) is adjacent to 3104B, making the total cluster development nearly 4 acres. The park is known as an important stop over for migratory bird species and as such is a well known and important bird watching location due to the dense congregation of migratory warblers and other rare birds found here during the migration season.

**6. George Washington Masonic Memorial**

- A. George Washington Memorial Association – King St. and Callahan Drive; 101 Callahan Dr..
- B. The area of approximately 9 acres of open land behind the Temple is situated on a large terraced hill with grass and landscaping. The site abuts the American Water Company land and reservoir.
- C. An archaeological dig site is currently being excavated on the back 9 acre lot at the location of the old Dulaney Mansion.
- D. A large parking lot is located on the back side of the temple.
- E. Large back 9 acres could meet recreational needs for this area of Alexandria. Currently, access is restricted, but public can access grounds around the Temple itself.
- F. The total Masonic Temple land, 36 acres, is assessed at \$23,459,300 and zoned R-5.

- G. A full suite of tools should be considered on these nine acres, starting with a right of first refusal, looking at easements, and full purchase of some portion.

### **OTHER IMPORTANT SITES**

Each of these other sites contains important open space attributes. The first is listed because it includes the only large undeveloped City-owned parcels in the western part of the City.

Although ultimately an active recreation area at this location may not be feasible, its location and the potential to combine it with other nearby properties merits serious attention. The remaining three lots are existing open sites in residential areas which should be reviewed to determine how best their open space attributes can be retained, which may include a combination of protection along with existing or future development.

#### **7. Seminary/Beauregard**

- A. Three (maybe more) properties at the northwest corner of Seminary Road and Beauregard Street. Property #1 is the corner right of way property; property #2 is 5101 Seminary Rd; and Property #3 is 5143 Seminary Rd.
- B. Major Intersection with traffic lights. Flowing north along Beauregard from the property is a wooded intermittent stream. Mostly flat vacant land. Trees to the south end of lot on Beauregard. Several properties around the corner are undeveloped, including two down Beauregard that have a wooded intermittent stream.
- C. Two of three properties (#1 and #3) owned by City. Property #1 was originally acquired for the widening of Beauregard Street and is to be enhanced with landscaping as a condition of CDD for Winkler Development. Property #2 contains Potomac Dry Cleaners, parking area and nearly surrounds the corner property. Property #3 is a fairly level lot with a few small trees.
- D. No parking on street; possible parking at the end of nearby cul-de-sac or on dry cleaner parking area.
- E. If all three parcels are combined (potentially with others along Beauregard), it has the potential to become significant park in West End of City.
- F. Property #1 (corner lot) is 47,670 sq. feet and City owns it; property #2 is approximately 14,000 square feet and assessed at \$536,500; property #3 is 24,784 square feet and assessed at \$203,400.
- G. Good prospect for open space, as two of the three lots are already owned by the City.

#### **8. Lloyds Lane/Russell Road Park**

- A. 1904-1910 Russell Road. Northwest corner of Lloyds Lane and Russell Rd.
- B. Many large, specimen trees. Wetland area (former pond/creek) at front of property with an intermittent stream running along the north property boundary. Adjacent to other large, overzoned parcels to south, east and north across W. Windsor at the St. Stevens/St. Agnes grade school. Highlighted on Figure 15 (OS Opportunities) of the Open Space Plan.
- C. One large home and tennis court on property. Circular driveway in front of home and driveway back to tennis court. Proposed development by current owner would put three new residences, one replacing the existing home. Proposed development

would protect many of the large trees on the hillside and protect the wooded corner parcel at Lloyds and Russell with the spring.

- D. If circular drive kept, parking off street, otherwise only street parking.
- E. Potential for nearly 3 acre park in an area of the city with no parks nearby. Another large, undeveloped parcel exists directly across Lloyds lane that could expand the park.
- F. Sold for \$1.6 million to developer in Spring 2003. Probably sell \$2.5 million to cover lost profits. \$20/sq. ft. estimated to buy from developer.
- G. Development concept plan now before Planning Commission for approval.

**9. Braddock/Valley/Ridge**

- A. 2416 & 2430 Ridge Road.
- B. Wooded hillside with many trees and understory – best appreciated from Braddock Road view. Timber Branch stream runs through the property. Has high natural resource value.
- C. Zoned R-8. Property includes five separate parcels, includes 3.9 acres, and has two large homes on it facing Ridge Road. Some private land may not be developable due to slope and Timber Branch resource protection area on the property.
- D. Limited street parking.
- E. Public natural area.
- F. Land assessed at \$3.5 million (all five parcels).
- G. Donated or purchased easement should be explored for those portions that could be developed.

**10. Second Presbyterian Church – North Quaker/Janneys Lane**

- A. 1400 Janneys Lane. Property of the National Capital Presbytery. 6.07 acres (237, 895 sq.ft.).
- B. A number of historic and specimen trees on property.
- C. Zoned R-20. Current structures include a house built 1910 (in disrepair) and a brick auxiliary church building built early 1960s (in good repair). Under current zoning could yield up to 12 lots. Ten lots and a public road, are being proposed by a developer. The developer has indicated it would donate 1.1 acres of open space in the form of two of these lots located at the corner to the City. Historic and specimen trees will remain.
- D. Parking is available now on two church parking lots on site. Under proposed development plan, parking will be removed and all residences will have ample off street parking. Public parking will be permitted on the interior public street.
- E. The developer and current owner have worked with the Planning Department to preserve the most important public aspects of the site including specimen trees and keeping the site open at the corner. The applicant is willing to deed 1.1 acres at the corner to the City with no outlay of city funds. Although this particular area does not lack for open space, its location is at the geographic center of City and its proximity to other open institutional land nearby merited attention in the Open Space Plan. If the City were to acquire it, the design and use of the full site and the two existing structures would have to be evaluated in relationship to the Park and Recreation Strategic Plan and Needs Assessment.

- F. Assessed value (04) - \$2,807,900. Based on a recent appraisal for the City, the fair market value of the site is deemed to be \$6.3 million. A higher price may be necessary to acquire the entire site given the contract purchasers' profit expectation.
- G. At the request of City Council and the City Manager, the Committee ranked this property under the goals criteria. Although it is included in this priority site list because it is cited in the Open Space Plan, when evaluated in relation to the other priority sites, it received the lowest score. The proposed site plan for eight houses with a one acre open corner satisfies the goals of the Open Space Plan. The Committee does not recommend that the City acquire the property.

## **II. OPEN SPACE OPPORTUNITIES LIST**

The list that follows contains a number of properties around the City which merit close examination as open space candidates. They are listed in no particular order and we know more investigation will be required for many of these parcels. This list is also not exhaustive. We had more candidates ourselves and we expect and will ask for and certainly will welcome proposed additions from the community. Each of these on this list will also need to be weighed carefully against appropriate criteria.

As the Open Space Steering Committee and the community at large adds to this list and works through a criteria and ranking process, we expect some of the opportunities found here to rise in importance for consideration. In addition, threats and opportunities we cannot anticipate at this time may also make some of these sites rise to the top for consideration. We hope the City will have a thoughtful process in place to afford opportunity in these cases, without foreclosing action on the identified and agreed-upon priority sites.

1. **Del Ray Corner Community Garden**
  - A. Numbers 1 & 7 East Del Ray are located at the southeast corner of Del Ray Ave and Commonwealth Ave.
  - B. Two adjacent lots on the corner at a 4-way stop. Just over 1/3 acre. Lot formerly used as community garden. Small wet depression in center and two young catalpa trees (-10 years) on the corner of the intersection (no old trees).
  - C. No permanent development (vacant); old broken fence and fenced on both sides. No impervious cover.
  - D. Street parking, unrestricted on opposite side of Del Ray.
  - E. Was formerly a community garden. A similar passive use, such as an urban green, would be suggested.
  - F. \$21-24/sq. ft. (~\$300,000 total).
  - G. Likely the subject of future development.
  
2. **King Street to Rosemont Neighborhood Path**
  - A. 2723 King Street First Christian Church (rear portion). Map # 052.02-06-06
  - B. Deep (784 ft.) lot that connects King Street to Summers Drive cul de sac. Back 100 feet of lot is wooded area with a short, but steep, slope. 2.6 acres. Zoned R-8.
  - C. Church building and driveway on front portion of lot. Parking lot and playground on middle portion of lot. Church is in active use by many community groups including ALIVE Day Care.
  - D. No parking requirement for path use.
  - E. Two uses: 1. Neighborhood path (on driveway and through wood) to connect King Street/Janneys Lane area and Rosemont. Path has been used for years for cut through pedestrian traffic and as a safe route to school. There are currently no official pedestrian or bicycle routes connecting these neighborhoods between Scroggins and Walnut, a distance of about 3/4 mile. 2. Back 100 feet of lot is a nice wooded area suitable for preservation as open space.

- F. Appropriate for easement. Property assessment for 2004 is \$2.1 million for entire site.
3. **Forest Behind Beth El Temple – Col. Ellis Ave.**
- A. 3832 and 3834 Seminary Rd. Owned by Carrier Keating and Patricia Ruffner.
  - B. Total of 3.1 acres. Area prone to wetness and collects water from Seminary Rd. Historically drained to Strawberry Run until interrupted by Seminary Ridge development.
  - C. R-20 zoning. No CBA or RPA or wetland designations. Site plan submitted about 6 years ago but withdrawn apparently for financial reasons. One modest brick home on the property fronting Seminary Road. City installed a storm drain system in lower areas to reduce storm water ponding.
  - D. Street parking or provided by Beth El Temple.
  - E. Small walking park. Potential for easements.
  - F. 2004 assessment \$2.3 million for property with house.
  - G. Would change the character of the Seminary Ridge neighborhood if developed.
4. **Alexandria Water Co – Duke St., Abutting GW Masonic Memorial**
- A. 2505 Duke St. on the southwest side of the George Washington Masonic Memorial.
  - B. Zoned UT (utilities) adjacent to property zoned R-5. Open space areas on property.
  - C. Maintenance and administrative office buildings exist on the property, as well as a large, currently unused reservoir.
  - D. Parking lot on site.
  - E. Public open space. Could be combined with purchasing the back part of the GW Masonic Memorial property to make a larger public open space.
  - F. Unknown – assessed by State Corp.
  - G. It should be addressed as part of any open space opportunity on the GW Masonic Memorial. A right of first refusal could be a good tool here.
5. **Strawberry Hills/Tarleton Area Neighborhood Park**
- A. 4214 Duke Street at southwest corner with South Gordon Street Map # 060.01-02-02
  - B. Area is triangular on 1 & 1/3 acre with 174 feet of frontage on Duke Street. Mature trees border the property along Duke and Gordon Streets. Ground slopes off from trees to provide a bowl like effect and buffer from Duke. Zoned R-2-5. Currently owned by the Commonwealth of Virginia.
  - C. A parking lot and driveway mostly take up the site. The parking lot appears to be unused and may have been used by the adjacent Verizon Building when it had a much larger workforce.
  - D. Street parking is available on Gordon and use of the site could include a parking lot. As a neighborhood park, most visits would be by foot or bike.

- E. Neighborhood park (playground, benches, garden plots, etc.) with uses best determined by local residents. Park would provide urban relief in a densely populated area on busy Duke Street.
  - F. Assessment for 2004 is \$987,200.
  - G. Acquisition or perhaps explore a trade with the State.
6. **Mt. Vernon/Del Ray Community Gathering Place**
- A. Two options (see descriptions 1 & 2 below): (1) Southeast corner of Mt. Vernon & E. Del Ray and vacant parcel south on Mt. Vernon (201 E. Del Ray and 2207 Mt. Vernon); and (2) the parcel next to the city parking lot at the southeast corner of E. Oxford and Mt. Vernon (2309 Mt. Vernon).
  - B. (1) Two adjacent parcels; one vacant (1<sup>st</sup> south of intersection on east side of street); and one developed. Vacant parcel used for dancing/music at Art on the Avenue. One old oak and a medium-old blue spruce. (2) Parcel next to (south of) the City parking lot is 2958 ft<sup>2</sup>. No significant natural features, but is a good central location and is next to the Del Ray Farmers Market.
  - C. (1) One structure on corner lot (occupied by Bean Creative Web Services) with nice, retro architecture. (2) One dwelling built in 1920 covers about half the lot.
  - D. (1) Street parking only; (2) City parking lot next to lot.
  - E. (1,2) Potential community square, gathering area. In heart of Del Ray neighborhood.
  - F. (1) Assessment unknown, but over \$20/sq. ft. (2) 2004 assessment = \$230,500.
  - G. (1,2) Nice building would be troublesome to demolish. Second option is being considered by the Mt. Vernon Planning Committee as a high priority.
7. **Mirant Power Plant**
- A. On the Potomac River, north of Old Town.
  - B. Large industrial plant.
  - C. Huge coal piles and power plant. In time (undetermined) this plant will likely convert to different fuel source and the operational foot print of the facility could be greatly reduced, as much as 50%, presenting a critical waterfront open space opportunity.
  - D. Critical opportunity at some point for potential park, neighborhood ball fields, paths, trails, boating facilities
  - E. Street parking only, unless purchased.
  - F. Price Unknown.
  - G. There is no current indication of change of ownership and/or operation which might result in a decrease in the footprint of the operation which would allow for open space creation. High priority if Mirant decides to close down.
8. **Forest Behind Free Methodist Church – Polk Ave. at Buzzard’s Gap**
- A. Portions of 4915 and 4901 Polk Ave.
  - B. Forested steep slope with large trees and wildlife. Adjacent to private open space conservation area protected by recent Pickett Ridge development approval. Natural resource areas.



- C. Zoned R-20. If church sold, could be developed for 4-5 residences.
- D. On street and school parking.
- E. Nature trail and natural public open space surrounding trail. Trail approved as part of the Pickett Ridge development.
- F. Assessed at \$8.19 per square foot. Purchase price would be between \$300,000 and \$500,000. Might consider purchasing a "right of first refusal" option from church. Land is not currently taxed.

**9. Finks Property – Southview Terrace**

- A. 720 Southview Terrace
- B. Two lots zoned R-5 – large sloping back yards leveling at the bottom. Used now as a neighborhood garden (Lot #1). Lot #1 is 41,103 sq. ft. and Lot #2 is 14,036 sq. ft.
- C. House on Lot #1 – Lot #1 abuts a triangular lot on Moncure and Southview.
- D. Driveway and street parking.
- E. Potential passive park and gardens. Possible tot lot with playground equipment. City could acquire lot #2 and portion of Lot #1 or look into easement options on both or just Lot #1.
- F. Lot #1 assessed at \$830,800; Lot #2 = \$278,900. Price per square foot = \$20.13.

**10. Inner City Urban Park**

- A. 724, 726, & 728 North Patrick Street at the southwest corner with Madison Street across Patrick from the Charles Houston Recreation Center Map # 054.04-05-02, 03, 04
- B. 724 and 726 Patrick total 6600-sq. ft. and are vacant with no trees of any significance. 728 Patrick is 3649-sq. ft. with a building. Combined area is 10200-sq. ft. Zoned CSL. Rest of block is zoned RB. Site may be important because of its location and proximity to recreation center, but is separated from it by busy Route 1.
- C. Small unoccupied brick 1800 sq. ft. building previously used as a restaurant and club. Probable building demolition would be necessary.
- D. Limited street parking in the area; visits would be by bike or foot.
- E. Neighborhood park (playground, benches, garden plots, etc.). Park would provide urban relief in a densely populated area on busy Patrick Street. Charles Houston Rec. Center property has limited space and the building will soon be undergoing renovation.
- F. Assessment for 2004 on all 3 lots totals \$782,000. Property is currently on the market.
- G. Alternatives for an urban park in the area of the city are at nearby undeveloped properties on the northeast and northwest corners of Columbus and Madison. 735 and 736 Columbus (Map # 054.04-08-01 & 02) combined have an area of 6200 sq. ft. and assessed value of \$500,000. Adjacent St. Joseph's Church owns lots so an easement with a saleable tax credit is a possibility. The same possibility exists for 9700-sq. ft. parcel assessed at \$773,800 at 805 Columbus (Map # 054.04-02-08) owned by Beulah Baptist Church. The church also owns 2 adjacent parcels totaling an additional 7200 sq. ft. and assessed at an additional \$578,000.

11. **Yates Properties – King Street Across from Janneys**
  - A. 2525, 2605, 2705, 2705A, 2705B King Street
  - B. Two historic homes (2525 and 2605) built in 1819 and 1870, respectively. 2525 is mostly grassy with some trees and slopes down to the east and abuts another lot in Rosemont. 2605 is mostly grassy and slopes down to a property on Summers Drive and West Masonic View. Other lots are also grassy with some trees. All undergrowth has been cleared on all properties.
  - C. All lots are zoned R-8. Homes are built on 2525 (recently restored), 2605 (in disrepair), and 2705. 2705A and 2705B are vacant. Lot sizes are: 2525 = 108,130 sq. ft.; 2605 = 86,858 sq. ft.; 2705 = 20,530 sq. ft.; 2705A = 21,043 sq. ft.; 2705B = 7,013 sq. ft.
  - D. Street parking.
  - E. All lots should be used in a passive manner due to the topography. However, lots at 2525 and 2605 have historic houses and these could have private easements.  
Passive, privately-owned open space
  - F. Assessed values are totals (lot and home): 2525 = \$2,303,800; 2605 = \$927,000; 2705 = \$612,300; 2705A = \$292,500; and 2705B = \$43,900.
  - G. Strong easement opportunities and possible purchase.
  
12. **Ball Property – 604/604A Janney’s Lane**
  - A. Two adjacent properties owned by William and Patricia Ball III.
  - B. Out lots with Janneys Lane entrance. Large lot with house and sloping wooded area towards East Taylor Run.
  - C. Zoned R-8. Large house with a long driveway. 604 is 90,387 sq. ft; 604A is 3,947 sq. ft.
  - D. Parking for family.
  - E. Large urban forest and natural resource area. Would make a good private easement to protect trees and terrain.
  - F. Assessed at: 604 = \$1,993,100; 604A = \$18,100.
  
13. **Arlandria Urban Playground**
  - A. Property is on west side of Commonwealth Ave. between Reed Ave. and W. Glebe. A church is to the south and an electrical substation is to the north.
  - B. Vacant land. Grassy area between town home parking lot and Commonwealth.
  - C. Vacant. Less than a half acre.
  - D. Parking at townhomes and on Commonwealth.
  - E. Two other tot lots and Cora Kelly School are very near to this lot, so a different use would be better.
  - F. Unknown.
  
14. **Hufty Property – 214 West Alexandria Ave.**
  - A. 214 West Alexandria Ave. Can be partially viewed from Russell Road at elevated sidewalk.
  - B. Hidden, mostly-wooded lot with many large trees.
  - C. Large old, historic mansion built in 1890. Lot is 59,513 sq. ft. Property is only directly accessible from a small frontage on Alexandria Ave.

- D. Drive and family parking. Some street parking.
- E. Urban forest and tree canopy. Natural resources: Easement would be the best means to protect this property. It has no frontage other than Alexandria Ave..
- F. Total assessment = \$1,071,200.

**15. 2627 Foster Avenue.**

- A. 2627 Foster Avenue. Foster is a short dead end street off Fairbanks Avenue off Seminary Road in the far West End of the City.
- B. The property is gently sloping with a small house (954 sq. feet) situated on the left end of the property. The house was built in 1950. The property is the last lot on the dead end street, with few trees.
- C. Property zoned R-12.
- D. Driveway to house. Additional parking at the end of the street.
- E. Potential small passive park area if it comes into public ownership. Good candidate for easement in any case.
- F. Lot size is 20,602 sq. feet. Current assessment is \$335,200 for property.
- G. With either purchase or easement, property will add to overall open space stock in West End of the City.

### **III. TRAILS OPPORTUNITIES**

“Connecting Alexandria’s Neighborhoods” with multi-use paths is one of the objectives of the Open Space Plan. The candidate paths need to be incorporated into an update of the Alexandria Multi-use Trail and Bicycle Transportation Master Plan adopted by the City Council in 1998. Following is a list of potential sites for trail connectivity from both plans. Sites may be owned by a governmental entity, or could be candidates for easements or acquisition. Excluded are on-street bike routes. Meetings with neighborhood groups may identify more opportunities.

#### **Non-City owned properties**

1. Make permanent the temporary Mt. Vernon Trail alignment at Hunting Towers' waterfront. Property is owned by VDOT. (See Priority Site history #2 for detail.)
2. King Street to Rosemont connection path at the First Christian Church. Property is privately owned. (See Opportunities List #2 for detail.)
3. Buzzard’s Gap/Pickett's Ridge. This trail would provide a safe and short route connecting schools and neighborhoods and extended between Pickett Street and Polk Avenue. City Council approved an easement on private property on February 24, 2004.
4. Between Seminary Road and Braddock Road behind the fire station would be an extension of the Buzzards Gap route to get to Ft. Ward Park on land that is a part of the Seminary Forest Apartments property. (See Priority Site history #3 for detail.)
5. Dartmouth Road between Crown View Drive and Skyhill Road is currently dead-ended and needs a path. Walkers currently make their way around a fence. Property is privately owned.
6. Trail between the end of Francis Hammond Parkway and Forest Park has been used for many years. A stream runs along FH Pkwy so this land is in an RPA. However, it is not clear from the site if the path is on city or private land.
7. Stevenson Park to Yoakum Parkway to connect this remote city park to condo community. Steep terrain would make this a difficult project. Private property.
8. Potomac Yards Linear Park and trail is to be funded and constructed by the developer.
9. Potomac Yards to Potomac Greens pedestrian bridge over rail line has been subject of potential change in approved plans. Local neighborhood concerns have been raised about public access from the proposed bridge.
10. Hooffs Run Bridge needed at the southern boundary of the Alexandria Sanitation Authority (ASA) Plant. Reconstruction of previous trail along the ASA southern boundary is included in WWB Plan. Previous trail through ASA is no longer feasible. Alexandria Bike Plan identified need for bridge in 1998. Private, public, and ASA property.

11. East Eisenhower development plan contemplates trails along Mill Race and Hooffs Run.
12. Woodrow Wilson Bridge Project has off-street bicycle and pedestrian trails and sidepaths included in plans for Jones Point, Washington Street, US Route 1, and Telegraph Road. Plans need to be implemented.
13. Develop a pedestrian trail along the back of the Northern Virginia Regional Park Authority Cameron Run Regional Park and the City Animal Shelter. NVRPA and City property.
14. Include a trail in the future as part of a natural stream reclamation of Backlick Run west from Booth Park to the City line. Private property.

#### City-owned property

15. Open the Mt. Jefferson Greenway in Del Ray between Raymond and Jeff Davis Highway. This is city owned property that is currently fenced off and parts of are being used by private landowners. A connecting Trail proposal was rejected by city manager in 1998 bike plan because of promises made by city officials in years past that it would not be developed. Probably only reclamation by City (open space funds are not likely to be needed). A former WO&D railroad track. This may not require an easement, but simply having the city remove a lease that allows one company on Fannon Dr. to fence in a portion of the greenway. Also, at least one resident decided to extend their back yard (by putting in a fence) well into the greenway owned by the city. The Greenway extension northwest is problematic, since the city has already allowed development to occur in the former railroad right-of-way.
16. Complete Tarleton Park trail by placing a gravel path across 200 feet of grassy area. Neighbors have been favorable to this path improvements but have concerns about the number and frequency of city vehicle using the paths and they fear improvements would promote city vehicle use.
17. Construct a path from Raleigh Avenue to connect to Holmes Run, Foxchase Shopping Center with Foxchase Apartments and other neighborhoods.
18. Path and bridge or weir across Holmes Run at Chambliss would make a safe neighborhood connection and join with Fairfax County planned trail running west to Columbia Pike. It has been strongly supported by Lincolnia Hills/Haywood Glen neighborhood.
19. Build a trail underpass for the Holmes Run trail to avoid a dangerous street crossing at Beauregard.
20. Build a short trail to connect the backside of Ft. Ward Park to Van Dorn Street.
21. Complete trail loop on the south side of Backlick Run in Ben Brenman Park.
22. Bike Path Easement on North Commonwealth. On the last quarter mile Commonwealth, ending at Four-Mile Run, a green strip of land exists in all but a short spot from the intersection of Reed Ave. This green strip is on the east side of Commonwealth, opposite of the school. This is a very popular commute route for Alexandria residents into the District. A bike path in this green strip would keep

bikes off the roadway, which is narrow in front of the school. This may be city right-of-way, or be done with an easement from Jack Taylor and the new townhome development on their western property lines (past their fences).

23. 2619 Randolph. Connects the Mt. Jefferson Greenway with Randolph. Could be nice bike access to Greenway if completed.

#### **IV. ADDITIONAL OPPORTUNITIES**

This section includes additional sites and opportunities that require attention and research. Reclamation opportunities are those involving public land that needs to be reclaimed because private uses have been allowed to encroach over the years, depriving the public of the benefits of open space.

1. Reclamation Opportunity at Francis Hammond School. Referred to sometimes as "Death Valley", this area west of the school is currently an athletic area for schools and Recreation, Parks & Cultural Activities. Some storage on the property and signs indicate restricted use.
2. Russell Road easement opportunities exist in several locations on the west side of the street between Alexandria Country Day School and Braddock Road. Four parcels on the west side of Russell Road, north of St. Stevens/St. Agnes school and south of Woodland Terrace are overzoned. Recently one of the property removed over 60 percent of the trees on a wooded hillside. All are prime candidates for sale and infill. An easement (or easements) would protect these wooded areas as open space. These parcels connect to wooded portions of St. Stevens/St. Agnes and the proposed park one more block south. Lloyds lane parcel (see description above) is in this stretch of Russell Rd. Another parcel exists on Russell and Lloyds lane on the southwest corner of that intersection. The parcel is undeveloped and approximately 1 acre.
3. 4817 Peacock Ave. Wooded glade surrounded by steep slopes with exotic plantings. Zoned R-20 and approximately 1.25 acre. Could act as a buffer against new Pickett Ridge development. Easement candidate.
4. 150 South Gordon Street has a nice open space next to a residential area and across for Tarleton footpath that is part of a lot with an industrial building on it suitable for an easement for a neighborhood park and permanent buffer for residential area.
5. 1301 Powhatan Street 6541-sq. ft. vacant lot owned by the Commonwealth of Virginia.
6. 460 Strathblane Place one acre lot with 1860 Civil War house and adjacent 4638 Strathblane place ¾ acre vacant lot
7. 1201 Key Drive. Wooded corner lot that functions to screen residence. Approximately 2.2 acres zoned R-20. Cannot be subdivided during the lifetime of the owner and son, per covenant. Easement candidate.
8. Corner lot on southeast corner of Russell and Rosecrest Ave. Small triangular lot, probably not developable. Would make nice small native plant and tree garden. Most likely an easement opportunity.
9. Scroggins lots on southeast side of street. At least eight oversized lots with very modest homes are located along Scroggins Lane. Because of zoning, these are possible infill locations.
10. Oakland Terrace oversized lots. Several oversized lots could be infilled due to zoning.
11. Additional old homes on oversized lots (year built):
  - 1001A Janneys Lane (1840)
  - 403 W. Masonic View (1850)
  - 418 Summers Dr. (1890)
  - 614 W. Braddock Rd. (1900)
  - 1203 Orchard St. (1910)
  - 622 W. Braddock Rd. (1910)
  - 2203 Scroggins Rd. (1901)

1200 Russell Rd. (1900)

12. CLARENS

- A. 318 North Quaker Lane. Owner since 1994 is V. Thomas Lankford.
- B. 3.5 acres. Hill with mansion on top of rise and several outbuildings. Broad lawns, large caliper trees and historical structure on property built circa 1814-16. Associated with Janney, McKenna (Bank of Alexandria), an 1850's school operated by Rev. George Smith, US military hospital and James M. Mason – a pre Civil War member of Congress. Mason drafted the fugitive slave law and Chairman of the US Senate foreign relations committee. During the War Mason was emissary to Great Britain of the Confederate States of America and involved in the "Trent" affair. Former Confederate President Jefferson Davis visited Clarens in 1870 for his final meeting with Mason and CSA General Samuel Cooper. CSA General Robert Lee also visited Clarens. Subsequently a girls school. Latter owned by William G. Thomas. Upon his sale of the property in the late 1980's, the property was subdivided (see 310 Quaker Lane).
- C. Zoned R-20. Tract was subdivided in 1968 creating the current 3.5-acre Clarens and adjacent 1.1 acre 310 Quaker lane property. It could not be ascertained if conservation, subdivision or historical easements exists on the house or land although local lore suggests some sort of one-acre covenant on this and nearby properties may exist.
- D. Not applicable
- E. Clarens is an important architectural and cultural resource for the City of Alexandria and deserves high priority for protection of the structures, trees and land.
- F. Property is currently assessed at \$3.1 M (land - \$1.3).

13. THE COTTAGE

- A. 502 Quaker Lane, access from Trinity Drive and garden plot (3550 Trinity Drive). "The Cottage," an early 19<sup>th</sup>. Century frame-over -brick farmhouse housing beautiful furnishings accumulated by the Hooff family over the years. All properties are owned by Charles Hooff Jr. 502 Quaker Lane property (with the cottage) is 77,941 sq. ft. Side garden lot (3550 Trinity Dr.) is 26,943 sq. ft.
- B. Beautiful trees surrounding the house and old boxwood in adjacent garden.
- C. Zone R-20. Property owned by the Hooffs appear as through they could be legally developed as three distinct properties, two of which are presently vacant.
- D. N/A
- E. "The Cottage" is an important architectural and cultural resource in the City of Alexandria and deserves high priority for protection of the structure, trees and land. Well maintained and in excellent repair.
- F. Assessment for 502 Quaker Lane is \$1.2M (land - \$792,300) and Trinity Dr. property \$ 418,900.
- G. Appropriate for a donated conservation and historical easement.

14. POTOMAC YARD DEVELOPMENT

Buy additional acreage either to create a real "central park" in this development, or to add to the active field acreage already allocated in the planning process (7 acres shared with the School Board for a potential school site).



**City, state and federal government owned properties.**

In our review of parcels as candidates for open space consideration, many properties were identified with city and state ownership. We recommend a thorough review of property records to better identify government owned properties where a mutual open space interest may be served. Examples:

- 4214 Duke Street at southwest corner with South Gordon Street owed by the Commonwealth of Virginia.
- 1301 Powhatan Street at the northeast with Bashford Lane owed by the Commonwealth of Virginia.

**Reclaim public land that has been encroached upon**

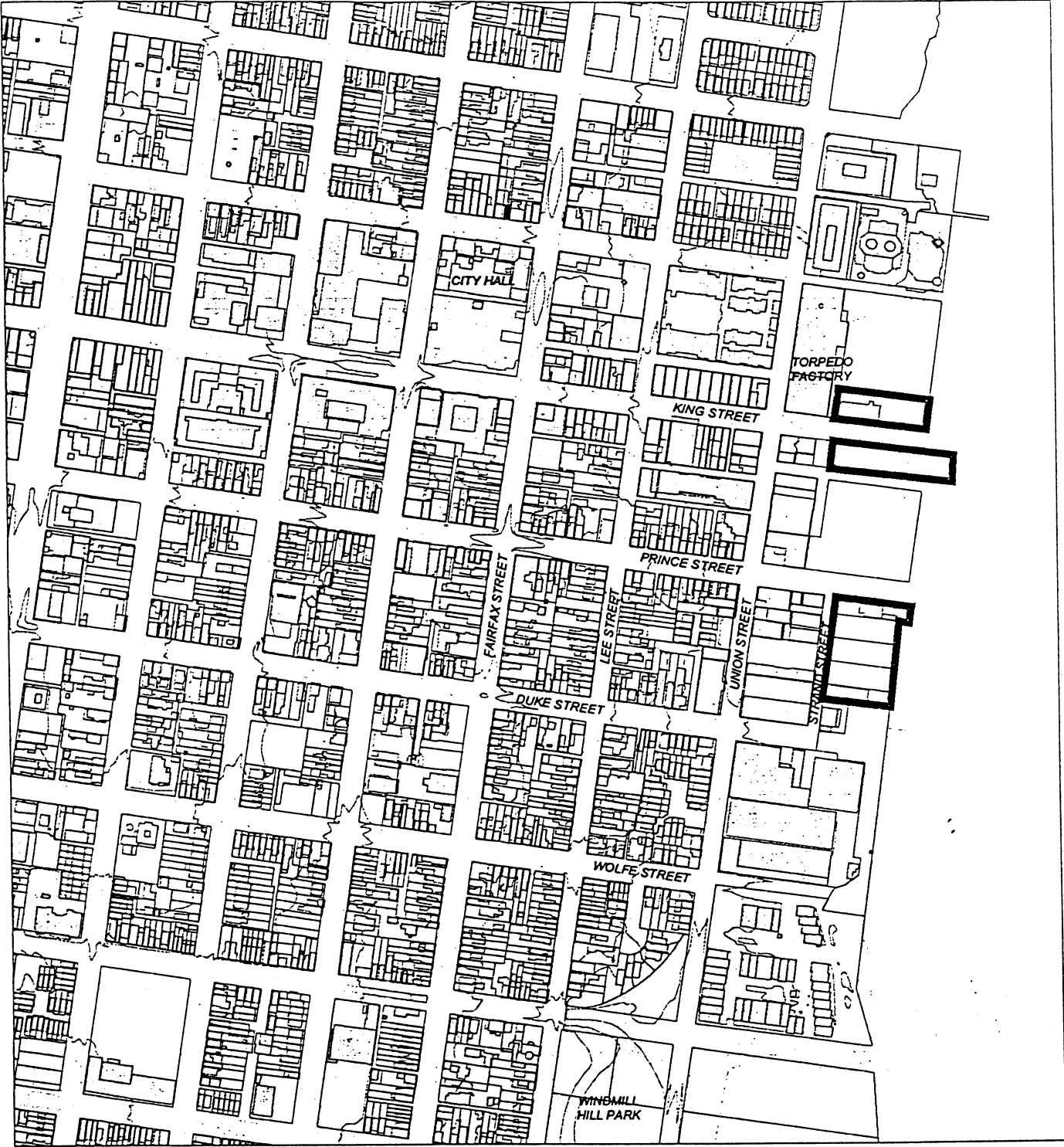
There are many parcels of city land and rights-of-way that have been encroached upon by private landowners, thus effectively removing land from the city's open space inventory. Reclaiming these lost parcels is an enforcement issue that would not require use of any open space acquisition funds, yet could add considerably to the open space inventory. It would also demonstrate to city residents that the city places a high priority on its open space and public land, which belongs to all our citizens. We underscore the recommendation contained in the Open Space Plan that the city undertake a project to identify these encroachments and reclaim them as public open space Examples:

- 2655 Duke Street at the corner with West Taylor Run Parkway. Encroachment by a commercial establishment using what may be RPA land as a parking lot. Taylor Run Citizens Association reported this about 2 years ago.
- W&OD right-of-way in Del Ray has several adjoining properties with fences past their property lines.
- Yates Gardens where townhouse backyard lots have been extended onto Jones Point Park and fenced by the property owners.

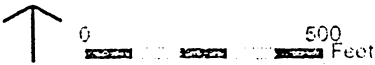
**Open Space Steering Committee  
Criteria Matrix**

**Ranking Chart  
Priority Sites**

Criterion	Sites									
	1. Waterfront	2. Mt Vernon Trail	3. Seminary/Beauregard	4. Second Presbyterian	5. Ivor Lane	6. Lloyds Lane	7. Masonic Memorial	8. Ridge Road/Valley Drive	9. Monticello Park	10. Clermont Cove
1. Proximity to existing parks and trails.	3	3	1	1	3	1	1	1	3	3
2. Proximity to schools.	1	1	1	1½	3	1	1	1	1	1
3. Proximity to natural resource areas.	3	3	1	1	1	1	1	3	3	3
4. At street endings to provide neighborhood linkages.	3	3	2	2	3	1	3	1	3	1
5. Next to institutional properties with extensive open space.	3	3	3	3	3	1	3	2	3	3
6. Adjacent to or linking existing/proposed trails, greenways.	3	3	1	1	3	1	3	1	1	3
7. Small lots in dense urban areas for pocket parks.	3	1	3	1	2	3	1	1	1	1
8. Lands with significant trees, sloping terrain.	3	3	1	2	3	3	2	3	3	3
9. Properties of known historic value or cultural significance.	3	1	1	2	1	2	3	2	2	1
10. Areas with a high need for open space.	3	3	3	1	2	3	2	1	1	2
11. Open space and trail connections to Fairfax and Arlington counties.	1	3	1	1	1	1	1	1	1	3
<b>Total score</b>	29	27	18	16½	25	18	21	17	22	24



Open Space Steering Committee  
 Search Subcommittee Suggestions

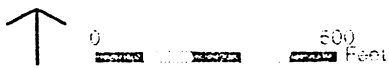


1 inch equals 400 feet

Suggestions for open space acquisition,  
 easements and reclamation.



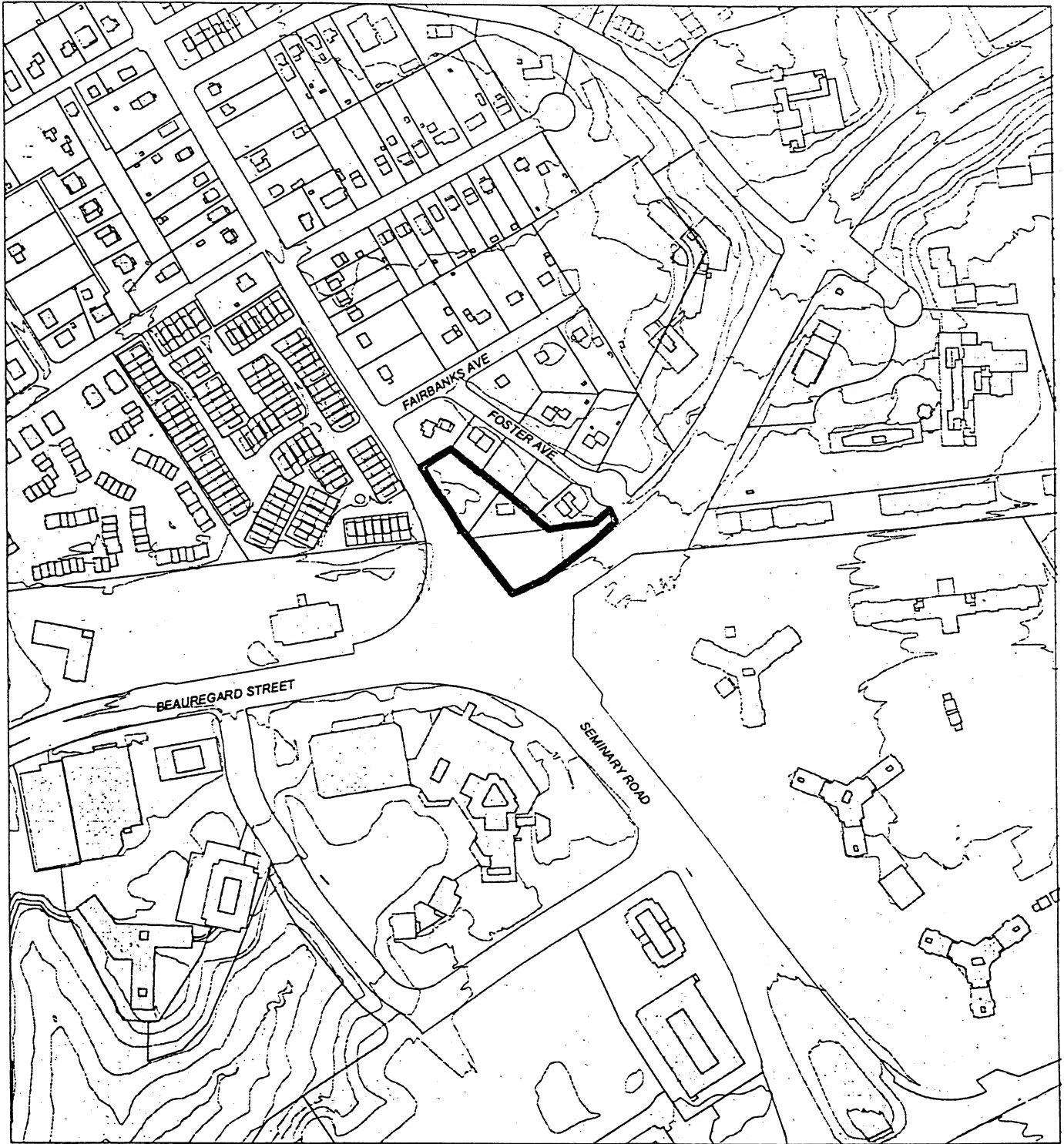
Open Space Steering Committee  
Search Subcommittee Suggestions



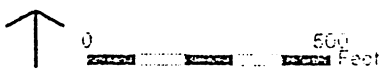
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Suggestions for open space acquisition,  
easements and reclamation.

Hunting Towers/  
Mount Vernon Bike Trail



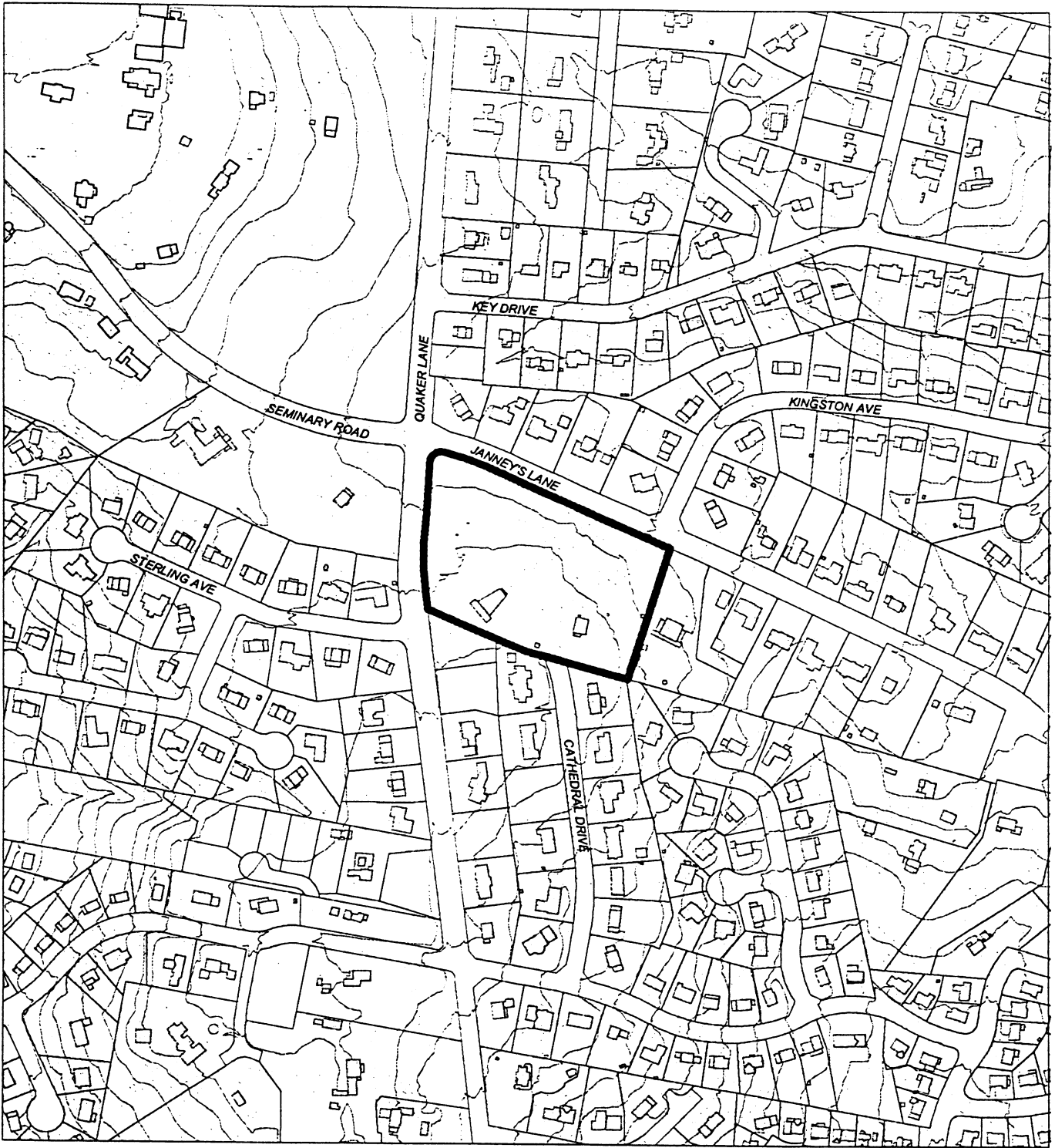
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Search Subcommittee Suggestions



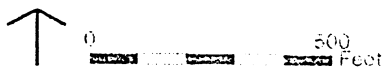
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Suggestions for open space acquisition,  
easements and reclamation.

Seminary/Beauregard



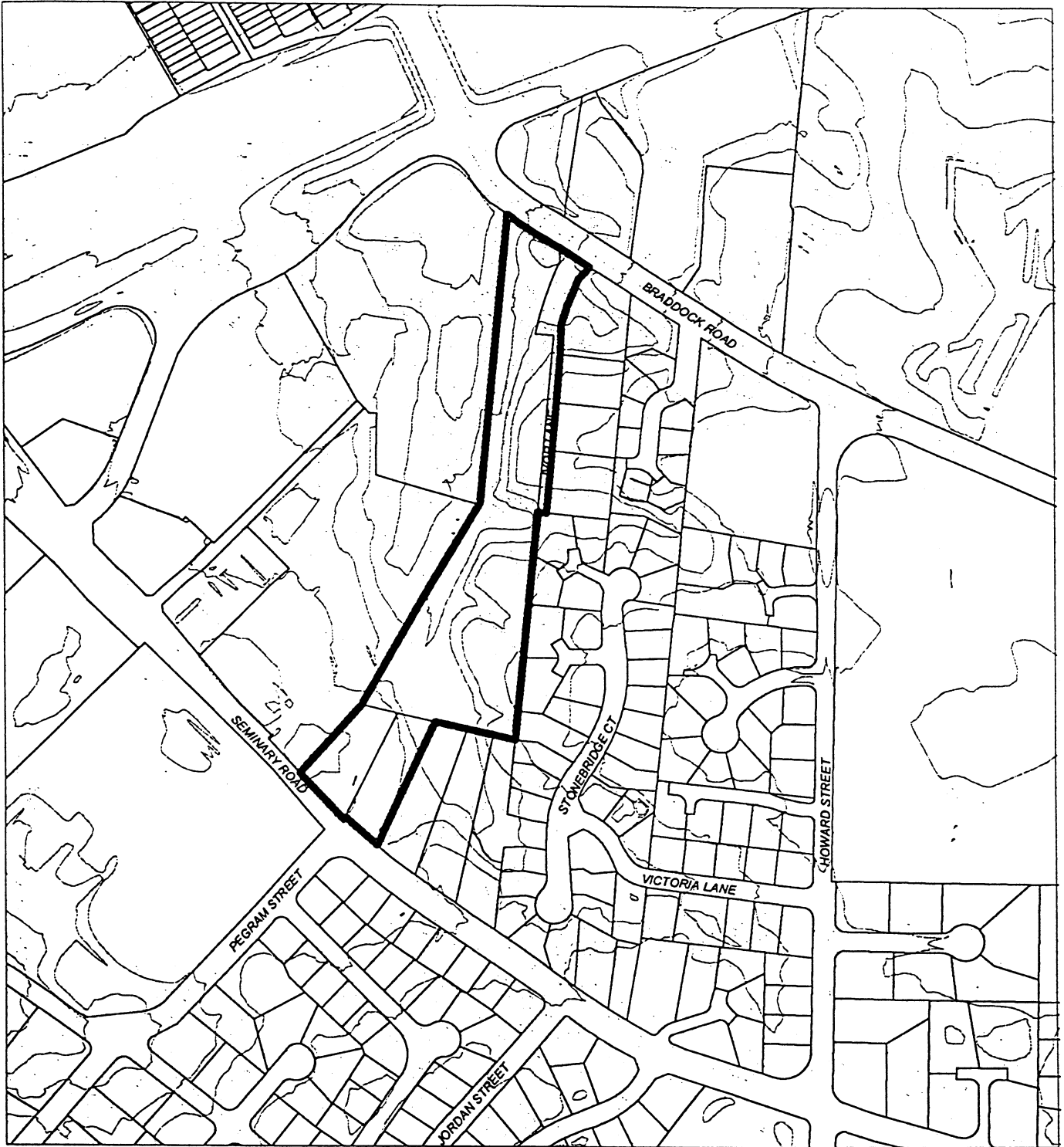
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Search Subcommittee Suggestions



Scale 1:4800 1 inch = 400 feet

Suggestions for open space acquisition,  
easements and reclamation.

Second Presbyterian



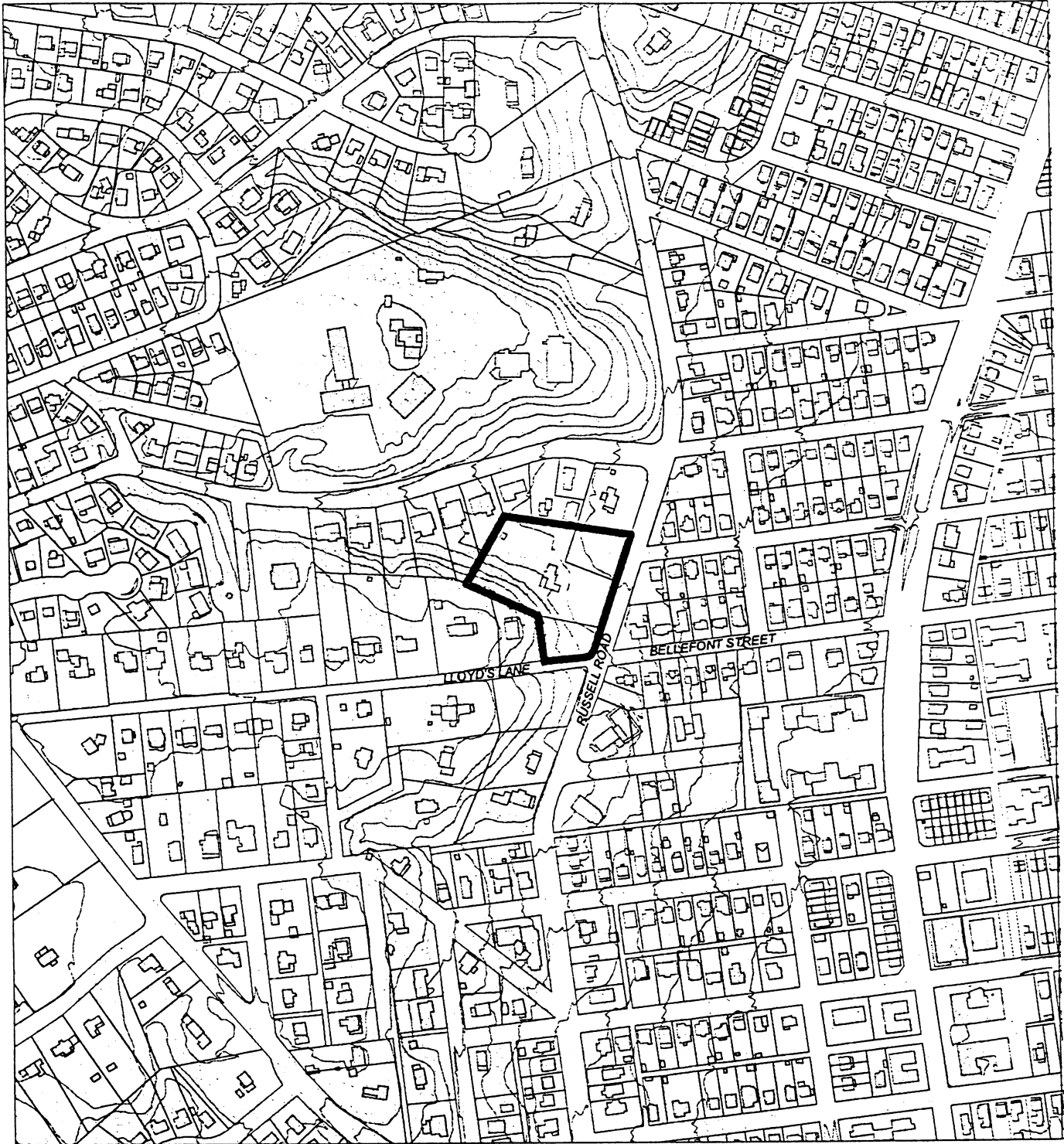
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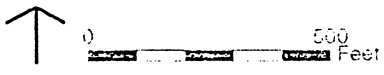
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Suggestions for open space acquisition,  
easements and reclamation.

Ivor Lane



Open Space Steering Committee  
Search Subcommittee Suggestions

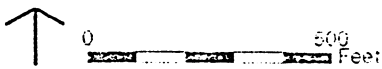
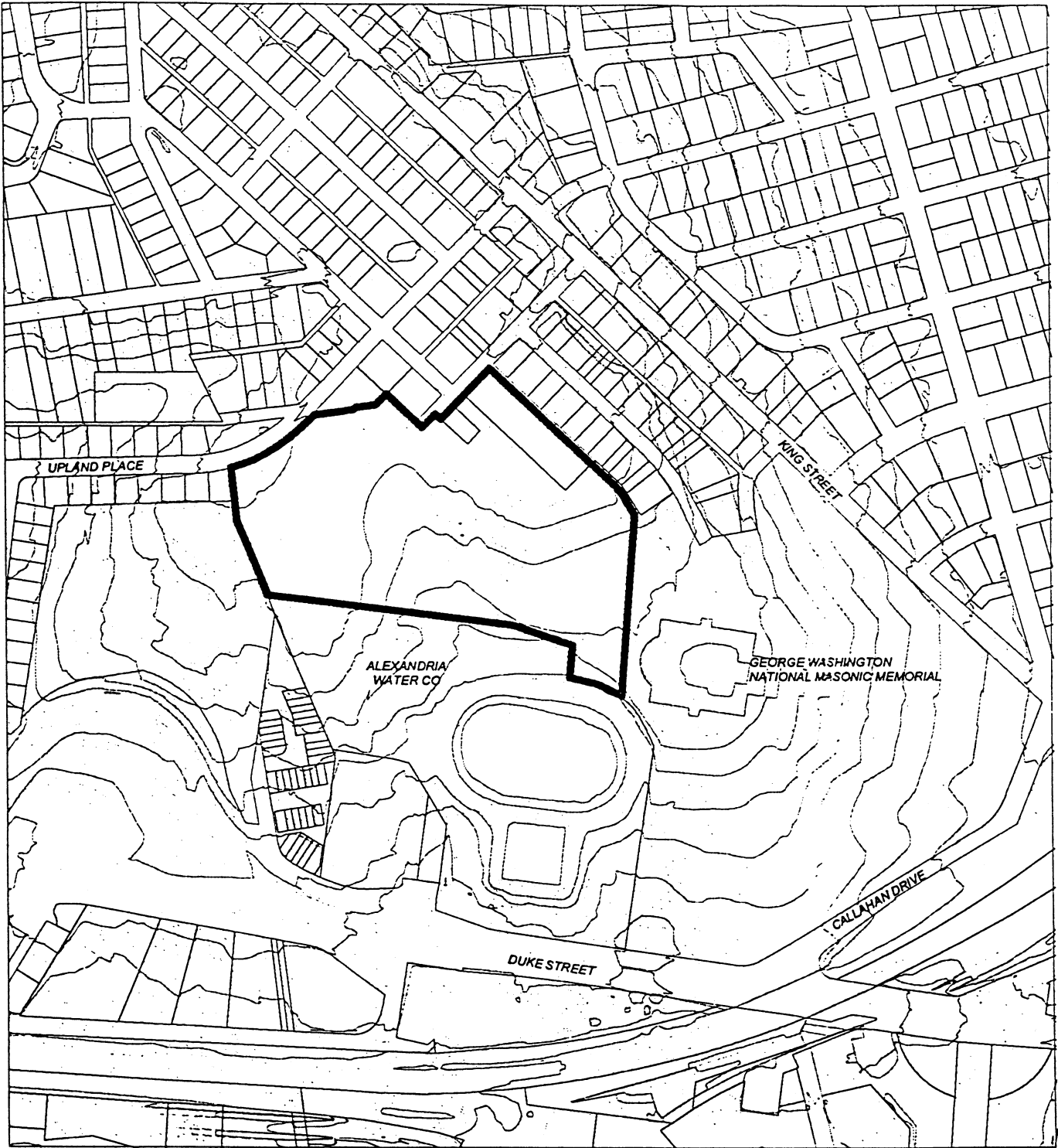


Scale 1:4800 1 inch = 400 feet

Suggestions for open space acquisition,  
easements and reclamation.

Lloyd's Lane





Scale 1:4800 1 inch = 400 feet

Open Space Steering Committee  
Search Subcommittee Suggestions

Suggestions for open space acquisition,  
easements and reclamation.

George Washington  
Masonic Memorial

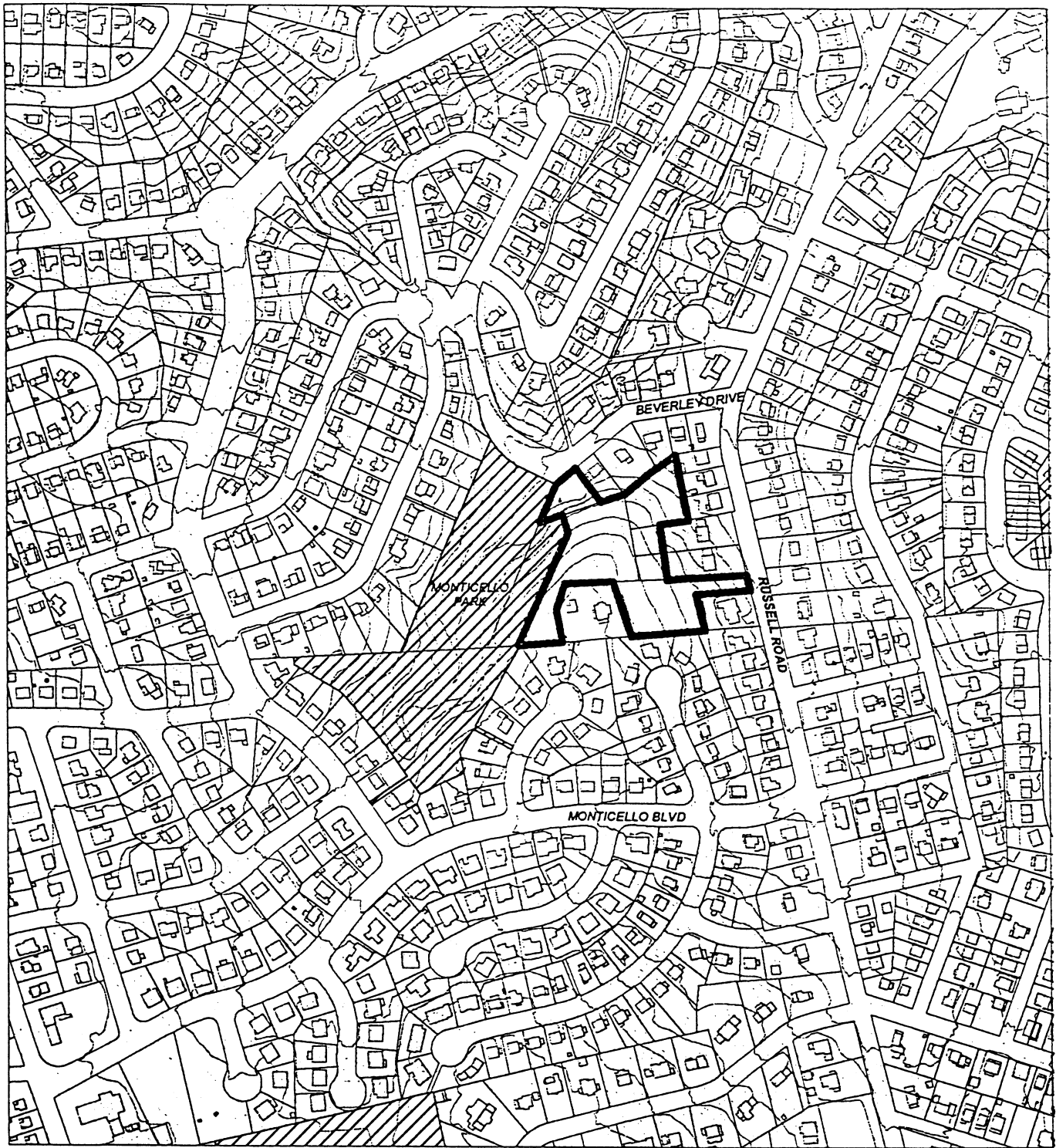


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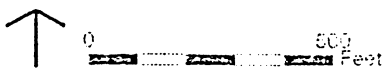
### Open Space Steering Committee Search Subcommittee Suggestions

Suggestions for open space acquisition,  
easements and reclamation.

## Ridge Road



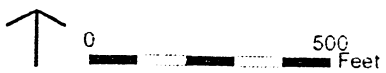
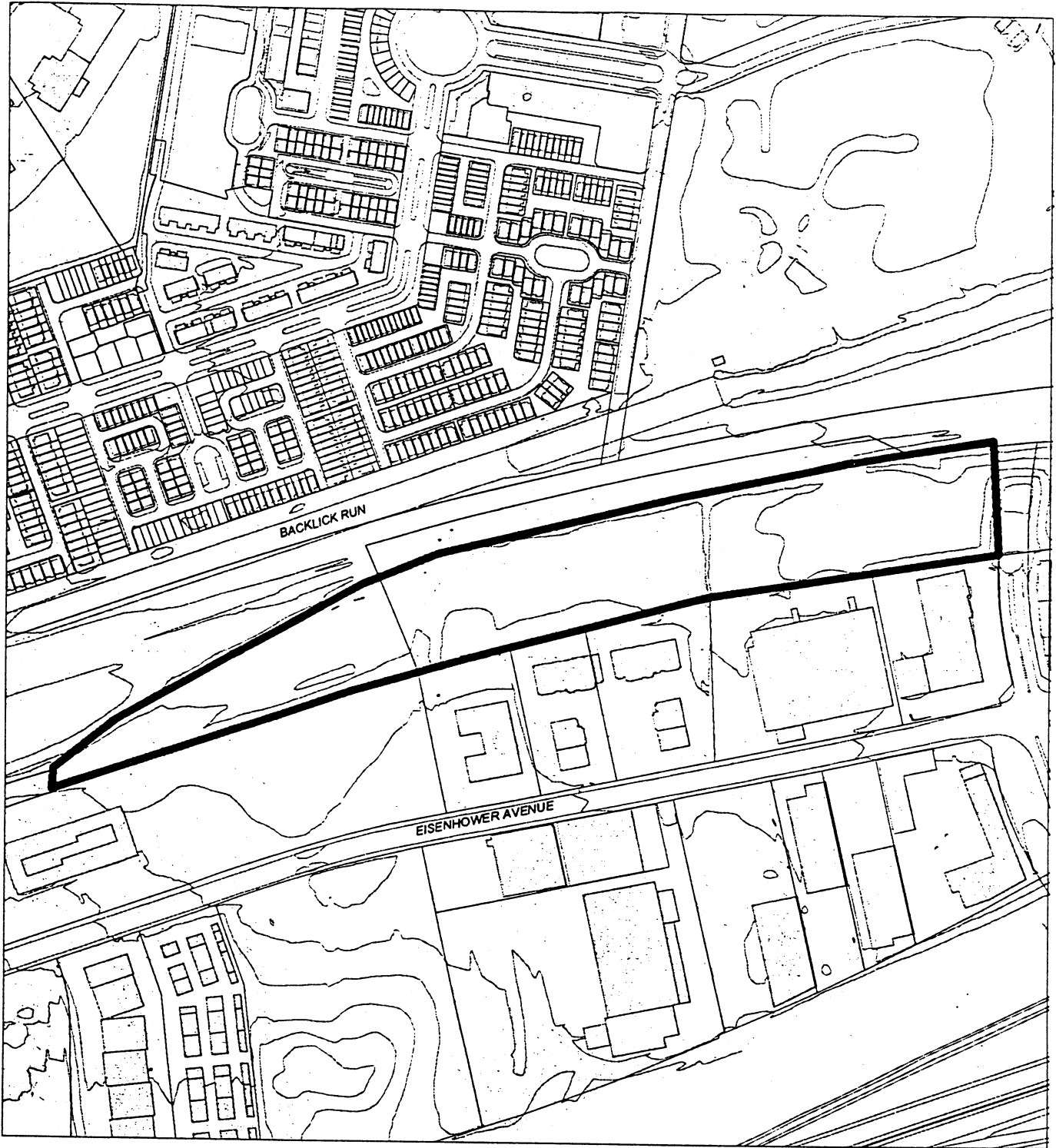
Open Space Steering Committee  
 Search Subcommittee Suggestions



Scale 1:4800 1 inch = 400 feet

Suggestions for open space acquisition,  
 easements and reclamation.

# Monticello Park Expansion



Scale 1:4800 1 inch = 400 feet

### Open Space Steering Committee Search Subcommittee Suggestions

Suggestions for open space acquisition,  
easements and reclamation.

## Clermont Cove

**Recommended  
Criteria For Open Space “Priority Sites” List**

1. To what degree does the property provide the public with benefits related to human values and experience?
  - a. To what degree does the property include trail connections or open space adjacent to or linking open spaces, natural areas, greenways and trails?
  - b. To what degree does the property meet an identified need for active or passive recreation?
  - c. To what degree is the property, or does the property contain elements or attributes, of known or potential historic or cultural significance?
  - d. To what degree does the property provide an opportunity to expand existing open space resources, such as parks, schools or institutional or private open spaces?
  - e. To what degree does the property provide an opportunity for pocket parks, gardens, green spaces or playgrounds?
  - f. To what degree does the property provide visual relief (light, air and green space) from the built environment?
  
2. To what degree does the property provide green infrastructure, including the protection of natural resources?
  - a. To what degree does the property provide for the protection of natural areas and maintain natural ecological processes?
  - b. To what degree does the property provide for the protection of habitat and support of native species?
  - c. To what degree does the property provide opportunities for improving the quality of air and water resources?
  - d. To what degree does the property provide the opportunity for stream restoration or preservation?
  - e. To what degree does the property include stands of mature trees?
  - f. To what degree does the property provide for the development or protection of wetlands?

3. To what degree will the benefits identified above be shared by or available to everyone in the City/city-wide?
4. To what degree will the open space benefits identified above be available to a neighborhood or other area of the City that is particularly deficient in open space?
5. Is the site identified in the Open Space Plan or the RP&CA Strategic Master Plan; if it is not, then to what degree would it, if acquired or protected as open space, meet the goals of those plans?

14  
5-12-04

**To the Honorable Mayor Euille, Alexandria City Council, and Open Space Steering Committee:**

Thank you for raising the profile of the open space issue. I think it is important for us to have the perspective that natural open space is valuable even if we cannot drive right into it and park there, or walk on it. It is essential for our health and well-being, and for keeping this a desirable place to live.

I want to address the recommendations by the open space subcommittee for the Monticello Park expansion. Right now, this woodland is important open space for the City. Our task will be to prevent it from being changed into expansive luxury housing, roads and parking lots, or anything other than what it is, which is a refuge for wildlife.

My family has owned 3104 and 3104B Russell Road for almost fifty years. The family that built the house has only recently left the neighborhood. There is a quality to the place that should be cherished, and we do not intend to develop the land, or sell it for park land. It will remain wooded if we can have our way.

Our lots will NOT make a great access to Monticello Park. Traffic turning in and out of Russell Road to and from the narrow and steep driveway would not be a treat for visitors or the drivers they stop on the road. The drive is inaccessible to large or low vehicles. The man who built our house had to sell his beloved property when he could no longer walk up the steep hill. And destroying trees for public access would defeat our purpose, here.

On the other hand, this property will be an asset for the City if conserved. There is remarkable natural diversity here, considering how overdeveloped the City has become. It is beautifully landscaped, with an eighty-two year old Greek revival house on it that has great soul.

The city maintains five acres of this woodland as Monticello Park. So far, the fact that it is public has not helped to foster the health of the park. Personal vendetta and a lack of sensitivity and knowledge prevented the success of the erosion control project in the nineties. There is now a huge hole in the tree canopy, one of the essential elements in supporting the migrating warblers. Every effort to foster environmental health in the park is met with uninformed opposition. The end result is low environmental quality where it should be flourishing from our attention.

Use impacts are an issue with park land. Part of our open space reserve must be private or inaccessible to avoid the inevitable degradation through overuse and pollution that occurs in city park land.

What is needed is the creation of a true support system for open space in Alexandria. This would include incentives for land owners to conserve their land, on a level as serious as those currently given to developers. It would include tax breaks for undeveloped land in exchange for a permanent commitment from the owner, and also for being a stabilizing influence by living in the City for a long time. It would include recognizing the long term costs of new development, and requiring the developer to pay these up front.

A support system for open space would provide clear processes that a landowner could follow and choose from. Clear processes, incentives, and general mindset are in place to develop land, but not to conserve it. At present, we are considered foolish to not develop such valuable land, and we are, from that perspective!

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Kathleen Kust (703-836-5868 TreeMusic@aol.com)