9-16-06

Docket Item #3 SPECIAL USE PERMIT #2006-0050

Planning Commission Meeting September 7, 2006

ISSUE:

Consideration of a request for a special use permit for a parking reduction.

APPLICANT:

Roberts Memorial United Methodist Church

by Joanna C. Frizzell, attorney

LOCATION:

614 South Washington Street

ZONE:

CL/Commercial Low

<u>PLANNING COMMISSION ACTION</u>, <u>SEPTEMBER 7, 2006</u>: On a motion by Mr. Jennings, seconded by Mr. Dunn, the Planning Commission voted to <u>recommend approval</u> of the request, subject to compliance with all applicable codes, ordinances and staff recommendations. The motion carried on a vote of 7 to 0.

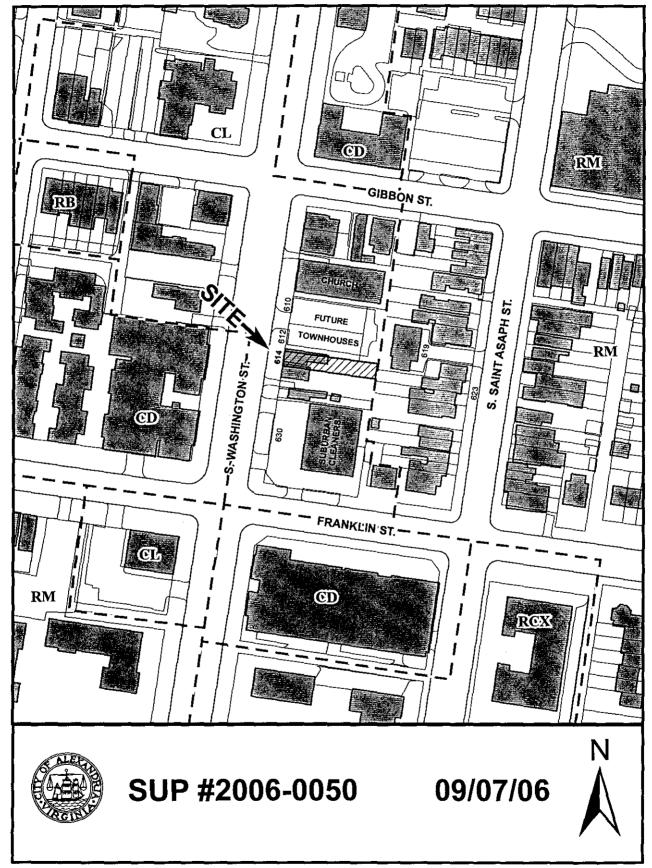
<u>Reason</u>: The Planning Commission agreed with the staff analysis. Commission reminded the applicant that the Special Use Permit should be kept on the premises at all times and that the parking arrangement shall be maintained.

Speakers:

No one spoke in opposition of the request.

Joanna C. Frizzell, attorney, represented the application.

STAFF RECOMMENDATION: Staff recommends **approval** subject to compliance with all applicable codes and ordinances and the recommended permit conditions found in Section III of this report.



I. DISCUSSION

REQUEST

The applicant, Roberts Memorial United Methodist Church, requests special use permit approval for a parking reduction at their Parish Hall located at 614 South Washington Street.

SITE DESCRIPTION

The subject property is one lot of record with 20 feet of frontage on South Washington Street, 123.5 feet of depth and a total lot area of 2,470 square feet. The site is developed with the Roberts Memorial United Methodist Church Parish Hall. Access to the property is from South Washington Street.

The surrounding area is occupied by a mix of residential and commercial uses. Immediately to the north is the future site of two homes. To the south, east, and west are commercial uses.



The site is located within the Old and Historic District. The Robert's Memorial United Methodist Church is located to the north at 606-A South Washington Street.

PROPOSAL

The applicant requests a reduction in the number of required parking spaces for the Roberts Memorial United Methodist Church Parish Hall. The current Parish Hall building is being renovated, therefore triggering the current parking standards which the applicant can not provide onsite because of the size of the site and the lack of vehicle access to the site. The building will house an office for the Pastor of the church as well as a meeting space for community meetings, including but not limited to community classes, Sunday School, bible study and church meetings. The church has an agreement with Suburban Drive-In Cleaners at 630 South Washington Street to allow Parish Hall attendees to park during the hours that the dry cleaner is closed. This agreement will provide 10 parking spaces during the evening and Sunday hours when the Parish Hall is used the most.

The church is in the process of a demolition to the existing rear portion of the Parish Hall. The applicant is proposing first and second floor renovations as well as an addition to the existing building. The renovation and addition will include classrooms, office and meeting spaces, and improved ADA accessibility to the church.

Parish Hall Hours:

Monday- Friday

9am- 10pm

Saturday- Sunday

10am- 6pm

Number of Parish Hall attendees:

48

BACKGROUND

On December 7, 2004, the Alexandria Planning Commission granted SUB#2004-0010 and DSP#2004-0012 for a development site plan, subdivision and modifications, for the development of two semi-detached residential units along with two detached garage structures on the property adjacent to the Parish Hall. The site was previously occupied by a surface parking lot that was used by the church for the past 20 years. Currently, the church is not required to provide parking because the church is grandfathered by zoning, however Parishioners use on-street parking during services.

PARKING

According to Section 8-200(F)(1)(B) of the Zoning Ordinance, any building that is significantly altered after January 27, 1987 shall comply with the parking requirements of the Ordinance. Significantly altered means:

"the reconstruction, remodeling or rehabilitation of, or other physical changes to, a structure or building, or a portion thereof, over any two-year period, whether or not involving any supporting members of the structure or building and whether altering interior or exterior components of the structure or building, which involves expenditures amounting to 33 1/3 percent or more of the market value of the structure or building, or portion thereof, at the time of the application for an alteration permit."

According to the applicant, the projected cost for the improvements exceeds 33 1/3 of the market value of the buildings comprising the Roberts Memorial United Methodist Parish Hall. According to Section 8-200 (A) (10) of the Zoning Ordinance, a classroom requires one space for every 10 classroom seats. A Parish Hall with 48 seats will be required to provide five off-street parking spaces. There is no parking on the property and the applicant requests a parking reduction of five spaces.

The applicant has arranged to provide the required five parking spaces at the Suburban Drive-In Cleaners located at 630 S. Washington Street through a formal agreement. The hours of operation at the Suburban Drive-In Cleaners are Monday-Friday 6:30am-7:00pm, 8:00am-6:00pm Saturday, and Closed on Sunday. The applicant has also submitted a map to staff that details available parking during peak hours within a two-block radius of the parish hall.

ZONING/MASTER PLAN DESIGNATION

The subject property is located in the CL/Commercial Low zone. Section 8-100 (A) (4) of the Zoning Ordinance allows a parking reduction only with a special use permit.

The proposed use is consistent with the Old Town Small Area Plan chapter of the Master Plan which designates the property for commercial low use.

BOARD OF ARCHITECTURAL REVIEW

The applicant has submitted plans for the above referenced building alterations to the Old and Historic Alexandria District Board of Architectural Review (BAR). A BAR hearing regarding the renovations and addition has been scheduled for September 6, 2006.

II. STAFF ANALYSIS

Staff does not object to the proposed parking reduction. The Parish Hall has been an integral part of the Alexandria community since it was built prior to 1877. It is used for church services as well as for community activities. The applicant has indicated to staff that the required five off-street parking spaces are currently being provided through an informal agreement with Suburban Drive-In Cleaners located at 630 South Washington Street. According to the agreement, the Parish Hall is allowed to use the parking spaces at 630 South Washington Street during the hours that the dry cleaners are not in operation, which is also the anticipated peak hours that the Parish Hall.

Plans for the design of the proposed improvements have been submitted to staff and will be considered by the Old and Historic Alexandria District Board of Architectural Review on September 6, 2006. Staff has added a condition requiring that the alterations be in conformance with the description of work to be performed, as indicated on page four of this report and the drawings made a part of this report and subject to approval by the Old and Historic District Board of Architectural Review.

Currently, Parishioners of the Roberts United Methodist Church use on-street parking during church services. The agreement that the parish hall has with Suburban Drive-In Cleaners, will require those Parishioners of the Parish Hall to park at the Suburban Drive-In Cleaners, reducing the amount of on-street parking spaces used by the church. The parish hall, similar to many of the urban churches in Old Town and the City has limited or no off-street parking, but rather relies on formal or informal agreements with adjoining uses. Staff is not aware of any issues regarding the use of on-street parking in the area.

Staff does not object to the request for a reduction in the number of parking spaces required for the Roberts Memorial United Methodist Church Parish Hall. Staff finds that the times that the church will be utilizing the parking will not conflict with parking requirement for the dry cleaning business and therefore recommends approval of the Special Use Permit.

III. RECOMMENDED CONDITIONS

Staff recommends approval subject to compliance with all applicable codes and ordinances and the following conditions:

- 1. The special use permit shall be granted to the applicant only or to any corporation in which the applicant has a controlling interest. (P&Z)
- 2. The applicant shall encourage its congregants and staff to use mass transit when traveling to and from the church, by posting information regarding DASH and METRO routes, the location where fare passes for transit are sold. (P&Z)
- 3. The applicant shall discuss all SUP provisions and requirements with Parishioners of the Parish Hall. (P&Z)
- 4. The proposed alterations to the Parish Hall shall be consistent with the revised drawings made a part of this report and subject to approval by the Old and Historic District Board of Architectural Review. (P&Z)
- 5. If there are any changes in the Church's parking arrangement, the applicant shall formulate an alternative plan and notify the City and Old Town Civic Association. (P&Z)
- 6. Loudspeakers shall be prohibited from the exterior of the building, and no amplified sounds shall be audible at the property line. (T&ES)
- 7. Applicant shall provide written documentation and/or evidence of the agreement between the church and Suburban Drive-In Cleaners. (T&ES)

8. The Director of Planning and Zoning shall review the special use permit after it has been operational for one year, and shall docket the matter for consideration by the Planning Commission and City Council if (a) there have been documented violations of the permit conditions which were not corrected immediately, constitute repeat violations or which create a direct and immediate adverse zoning impact on the surrounding community; (b) the director has received a request from any person to docket the permit for review as the result of a complaint that rises to the level of a violation of the permit conditions, (c) the director has determined that there are problems with the operation of the use and that new or revised conditions are needed. (P&Z)

STAFF:

Eileen Fogarty, Director, Department of Planning and Zoning; Richard Josephson, Deputy Director; James Hunt, Urban Planner.

IV. CITY DEPARTMENT COMMENTS

Legend: C - code requirement R - recommendation S - suggestion F - finding

Transportation & Environmental Services:

- C-1 The applicant shall comply with the City of Alexandria's Noise Control Code, Title 11, Chapter 5, which sets the maximum permissible noise level as measured at the property line.
- R-1 Loudspeakers shall be prohibited from the exterior of the building, and no amplified sounds shall be audible at the property line.
- R-2 Applicant shall provide written documentation and/or evidence of the agreement between the church and Suburban Drive In Cleaners.

Code Enforcement:

F-1 No comment.

Health Department:

F-1 No comment.

Police Department:

F-1 The Police Department has no objections to the parking reduction.



APPLICATION for SPECIAL USE PERMIT # 2006-0050
[must use black ink or type]
PROPERTY LOCATION: 614 South Washington Street, Alexandria
TAX MAP REFERENCE: 080.02-02-21 ZONE: CL
APPLICANT Name: Roberts Memorial United Methodist Church
Address: 606A S. Washington Street, Alexandria, Virginia 22314
PROPERTY OWNER Name: Roberts Memorial United Methodist Church
Address: 606A S. Washington Street, Alexandria, Virginia 22314
PROPOSED USE: Parish Hall: Offices/Church Classrooms
THE UNDERSIGNED hereby applies for a Special Use Permit in accordance with the provisions of Article XI, Section 11-500 of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.
THE UNDERSIGNED, having obtained permission from the property owner, hereby grants permission to the City of Alexandria to post placard notice on the property for which this application is requested, pursuant to Article XI, Section 11-301(B) of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.
THE UNDERSIGNED hereby attests that all of the information herein provided and specifically including all surveys, drawings, etc., required to be furnished by the applicant are true, correct and accurate to the best of their knowledge and belief. The applicant is hereby notified that any written materials, drawings or illustrations submitted in support of this application and any specific oral representations made to the Planning Commission or City Council in the course of public hearings on this application will be binding on the applicant unless those materials or representations are clearly stated to be non-binding or illustrative of general plans and intentions, subject to substantial revision, pursuant to Article XI, Section 11-207(A)(10), of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.
Joanna C. Frizzell, Esq., Agent for Applicant Print Name of Applicant or Agent Signature Signature
McGuireWoods LLP
1750 Tysons Boulevard, Suite 1800 (703) 712-5349 (703) 712-5217 Mailing/Street Address Telephone # Fax #
May 18 7000
McLean, VA 22102 City and State Zip Code May 18, 2007 Date
====== DO NOT WRITE BELOW THIS LINE - OFFICE USE ONLY=======
Application Received: Date & Fee Paid:\$
ACTION - PLANNING COMMISSION:
ACTION - CITY COUNCIL:
07/26/99 p:\zoning\pc-appl\forms\app-sup1

Special Use Permit #2006 - 0050

All applicants must complete this form. Supplemental forms are required for child care facilities, restaurants, automobile oriented uses and freestanding signs requiring special use permit approval.

1.	The a	applicant is (check one)	[X] the Owner	[] Contract Purchaser			
	[] Le	[] Lessee or [] Other: of the subject property.					
the a	applicant	· <u>-</u>		entity owning an interest in nich case identify each owner			
1009	% Robei	ts Memorial United Metho	dist Church				
realt busi	or, or oth	wner or applicant is being rener person for which there is which the agent is employed Virginia?	s some form of compensati				
	[X]	Yes. Provide proof of cur	rent City business license				
	[]	No. The agent shall obtain if required by the City Co	n a business license prior to ode.	o filing application,			
2.	the pl requirect	nit a floor plan and a plot plan is required for plans that red for larger plans or if the tor may waive requirements	are 8½" x 14" or smaller. plans cannot be easily represent for plan submission upon	roduced. The planning receipt of a written request			

Package is required.

Special Use Permit #2006-0050

NARRATIVE DESCRIPTION

3.	The applicant shall describe below the nature of the request in detail so that the Planning Commission and City Council can understand the nature of the operation and the use, including such items as the nature of the activity, the number and type of patrons, the number of employees, the hours, how parking is to be provided for employees and patrons, and whether the use will generate any noise. (Attach additional sheets if necessary)
	The Applicant requests a reduction in the number of required parking spaces for
	the Roberts Memorial United Methodist Church Parish Hall. The current Parish Hall
	building is being renovated therefore triggering the current parking standards which
	cannot be provided on this site because of the size of the site and the lack of vehicle
	access to the site. The building will house an office for the Pastor of the Church as well
	as meeting space for community meetings, including but not limited to, community
	classes, Sunday school, bible study and church meetings. The building will have a
	maximum capacity of 45-48 people per the Virginia Uniform Statewide Building Code;
	therefore, at no time will there be more than 48 people in the building.
	The Church has an agreement with Suburban Drive In Cleaners at 630 South
	Washington Street to allow Church patrons to park in their parking lot during the hours
	that the dry cleaner is closed. This agreement will provide 10 parking spaces during the
	evening and Sunday hours when the Parish Hall is used the most.

Special Use Permit #<u>2006-00</u>50

USE CHARACTERISTICS

[] a : [] ex		e permit, it, isting use without a special use permit, ing use with a special use permit,		
Pleas	se describe the capacity of the proposed use:			
A.	time period (i.e., day, hour, Monday-Friday daytime: tup to approximately 10, but Weekends & Weekday ever	ypically not more than 1-2 people, however possibly		
В.	than 48 people. How many employees, staff	f and other personnel do you expect? Specify time		
Д.	period (i.e., day, hour, or sh			
	Monday -Friday daytime: t	typically 1-2 employees		
	Evenings and weekends: the 48 person capacity of the bu	e number of employees would be counted in the total uilding.		
Pleas		and days of operation of the proposed use:		
Day:	• -	Hours: Typical Office Hours between 11 a.m. and 1 p.m., and evening events 7 p.m. – 10 p.m., however could occur any time between approximately 9 a.m. – 10 p.m.		
Satur	rday and Sunday	Appointments or events could take place between approximately 10 a.m. – 6 p.m.		
Pleas	Describe the noise levels an	emanating from the proposed use: nticipated from all mechanical equipment and patrons		

Special Use Permit #<u>2006-0050</u>

B. H	ow will the noise from patrons be controlled? N/A
Desc	ribe any potential odors emanating from the proposed use and plans to control the None
	se provide information regarding trash and litter generated by the use:
A.	What type of trash and garbage will be generated by the use? Typical office
B.	How much trash and garbage will be generated by the use?
	N/A
C.	How often will trash be collected? N/A
D.	How will you prevent littering on the property, streets and nearby properties? N/A

	[] Yes. [x] No.
	If yes, provide the name, monthly quantity, and specific disposal method below:
	N/A
	Will any organic compounds, for example paint, ink, lacquer thinner, or cleaning or degreasing solvent, be handled, stored, or generated on the property?
	[] Yes. [x] No.
	If yes, provide the name, monthly quantity, and specific disposal method below:
	N/A
	What methods are proposed to ensure the safety of residents, employees and patrons?
	N/A
Ŧ	HOL SALES Will the proposed use include the sale of beer, wine, or mixed drinks? [] Yes. [x] No.
	If yes, describe alcohol sales below, including if the ABC license will include on- premises and/or off-premises sales. Existing uses must describe their existing alcoho sales and/or service and identify any proposed changes in that aspect of the operation

Special Use Permit # 2004-0050

PARKING AND ACCESS REQUIREMENTS

A. How many parking spaces are required for the proposed use pursuant		
		8-200 (A) of the zoning ordinance? 5 parking spaces (Church Classrroms 1 space per 10 seats; office space 1
		space per 500 square feet) (reduction requested)
	B.	How many parking spaces of each type are provided for the proposed use:
		Standard spaces
		Compact spaces
		Handicapped accessible spaces.
		0 Other. Shared by agreement with neighboring business during off hours of the business.
	C.	Where is required parking located? [] on-site [x] off-site (check one)
		If the required parking will be located off-site, where will it be located:
		Shared parking will be provided at Suburban Drive In Cleaners, 630 South Washington Street.
		Pursuant to section 8-200 (C) of the zoning ordinance, commercial and industrial uses may provide off-site parking within 500 feet of the proposed use, provided that the off-site parking is located on land zoned for commercial or industrial uses. All other uses must provide parking on-site, except that off-street parking may be provided within 300 feet of the use with a special use permit.
	D.	If a reduction in the required parking is requested, pursuant to section 8-100 (A) (4) or (5) of the zoning ordinance, complete the PARKING REDUCTION SUPPLEMENTAL APPLICATION.
15.	Pleas	e provide information regarding loading and unloading facilities for the use:
	A.	How many loading spaces are required for the use, per section 8-200 (B) of the zoning ordinance? None
	B.	How many loading spaces are available for the use? N/A
	C.	Where are off-street loading facilities located?N/A

Special Use Permit # <u>2006-0 050</u>

	During what hours of the day do you expect loading/unloading operations to occur? N/A
E.	How frequently are loading/unloading operations expected to occur, per day or per week, as appropriate? N/A
new	reet access to the subject property adequate or are any street improvements, such as a turning lane, necessary to minimize impacts on traffic flow? street access to the subject property is adequate. No change are proposed or required.
СНА	RACTERISTICS
Wil	the proposed uses be located in an existing building? [x] Yes [] No
Do :	you propose to construct an addition to the building? [x] Yes [] No
•	you propose to construct an addition to the building? [x] Yes [] No large will the addition be? 300 square feet.
Hov	
Hov	v large will the addition be?300 square feet.
Hov Wha	v large will the addition be?300 square feet. It will the total area occupied by the proposed use be?
How What 226 The	v large will the addition be?300 square feet. at will the total area occupied by the proposed use be? 300 sq. ft. (existing) +300 sq. ft. (addition if any) =2500 sq. ft. (total)
How What 220 The	v large will the addition be?300 square feet. at will the total area occupied by the proposed use be? 300 sq. ft. (existing) +300 sq. ft. (addition if any) =2500_ sq. ft. (total) proposed use is located in: (check one)
How What 220 The [x] a	v large will the addition be?300 square feet. at will the total area occupied by the proposed use be? 200sq. ft. (existing) +300 sq. ft. (addition if any) =2500sq. ft. (total) 2500sq. ft. (check one) a stand alone building [] a house located in a residential zone [] a warehouse

Parking Reduction

PARKING REDUCTION SUPPLEMENTAL APPLICATION

6/97 p:\zoning\pc-appl\forms\supparkg Supplemental Application

Active\3658822.1

Supplemental information to be completed by applicants requesting special use permit approval of a reduction in the required parking pursuant to section 8-100(A)(4) or (5).

1.	Describe the requested parking reduction. (e.g. number of spaces, stacked parking, size, off-site location)
	The applicant requests a reduction of the 5 required parking spaces. Parking will be
	provided off-site by agreement with neighboring business during the off hours of the
	business.
2.	Provide a statement of justification for the proposed parking reduction.
	The Parish Hall offices and meeting space will not generate a large parking need because
	of the small number of people that will be using the building on a regular basis. When
	there are events such as classes or meetings taking place at the Parish Hall, the
	agreements to park in the parking lot of the dry cleaner at 630 South Washington Street
	will sufficiently address the parking needs.
3.	Why is it not feasible to provide the required parking? The property where the use is
	located has no vehicle access and therefore parking cannot be provided on the site.
4.	Will the proposed reduction reduce the number of available parking spaces below the number of existing parking spaces? \Box Yes. x No.
5.	If the requested reduction is for more than five parking spaces, the applicant must submit a Parking Management Plan which identifies the location and number of parking spaces both on-site and off-site, the availability of on-street parking, any proposed methods of mitigating negative affects of the parking reduction.
6.	The applicant must also demonstrate that the reduction in parking will not have a negative impact on the surrounding neighborhood.



ROBERTS MEMORIAL UNITED METHODIST CHURCH ALEXANDRIA DISTRICT - VIRGINIA CONFERENCE

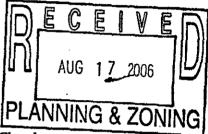
The Reverend Patricia A. Jones, Pastor

606A South Washington Street, Alexandria, VA 22314-4110 http://www.gbgm-umc.org/robertsmemva/

Area Code 703:

Church 836-7382 Parish House 823-8859 Parsonage 370-3771

August 16, 2006

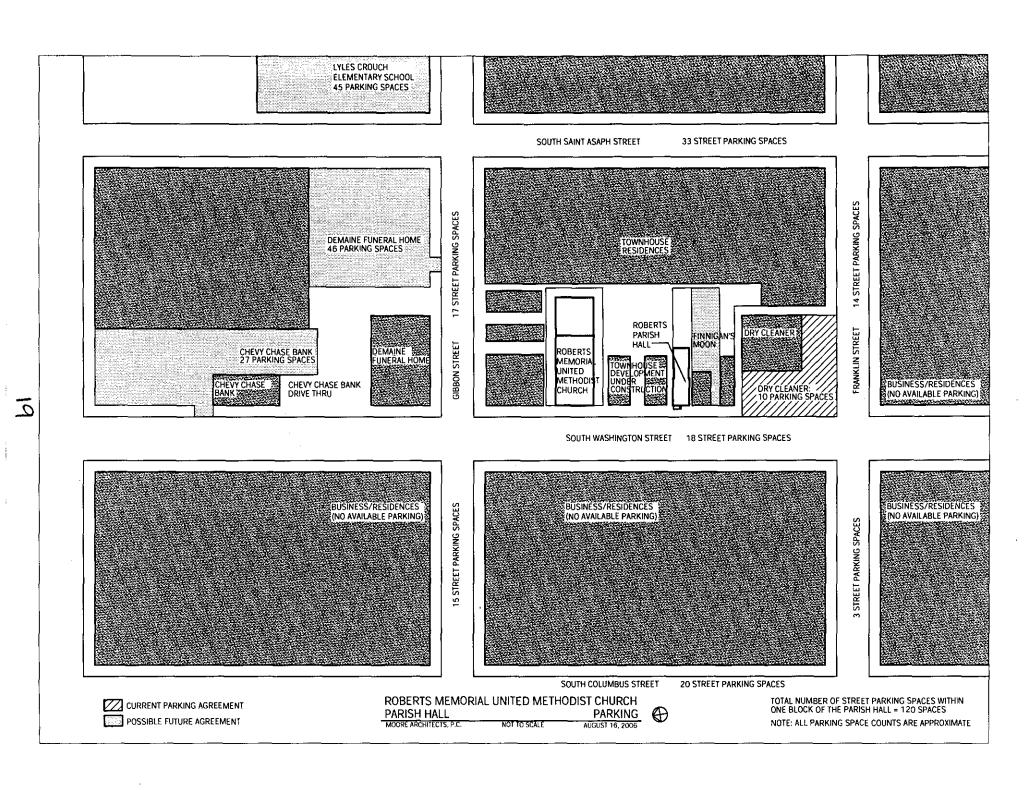


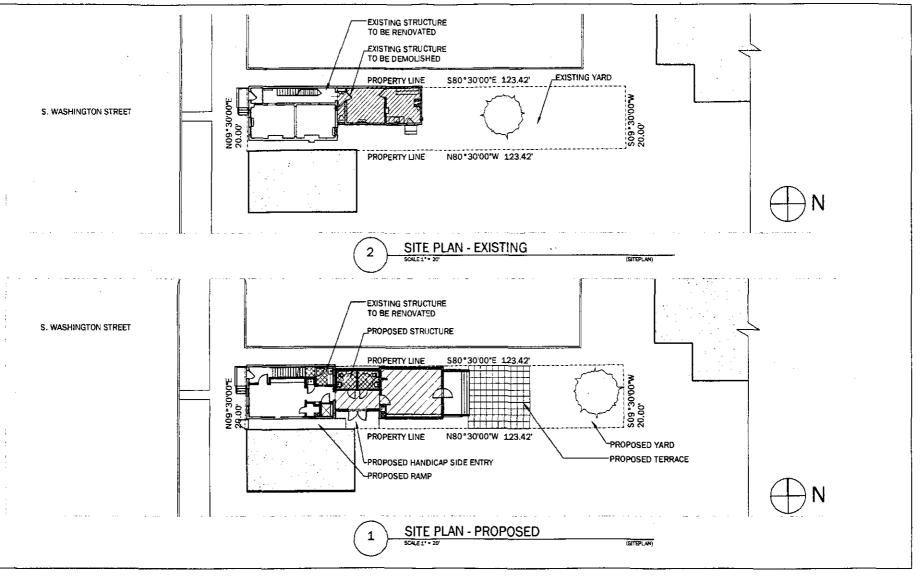
Thank you very much for your willingness to allow the Roberts Memorial Church to use your parking lot during the hours that your business is closed. We understand that you have at least 5 parking spaces available for our use and that your business is closed after 7 PM Monday through Saturday, and you are closed all day Sunday. AFter 1.00

We also understand that there will be no liability to you or your business.

Please sign this letter on the line provided below to show your agreement with this arrangement.

Nancy Randolph, Administrative Cou	nncil Chair	<u> </u>
Jung Snerell	Post-it® Fax Note 7671	8/1/0 pages>
	CO.Dept.	con Rendalph
Suburban Drive In Cleaners	Phone #	Phone # 7/2-14/9_1652
Signed:	FONTUR-712-050	Fax 713648.8072
Name: 16WG-WON KI	M.	
Address: 630 South Washington	1 Street, Alexandria, Virginia	
Telephone: (703) 683-3305		



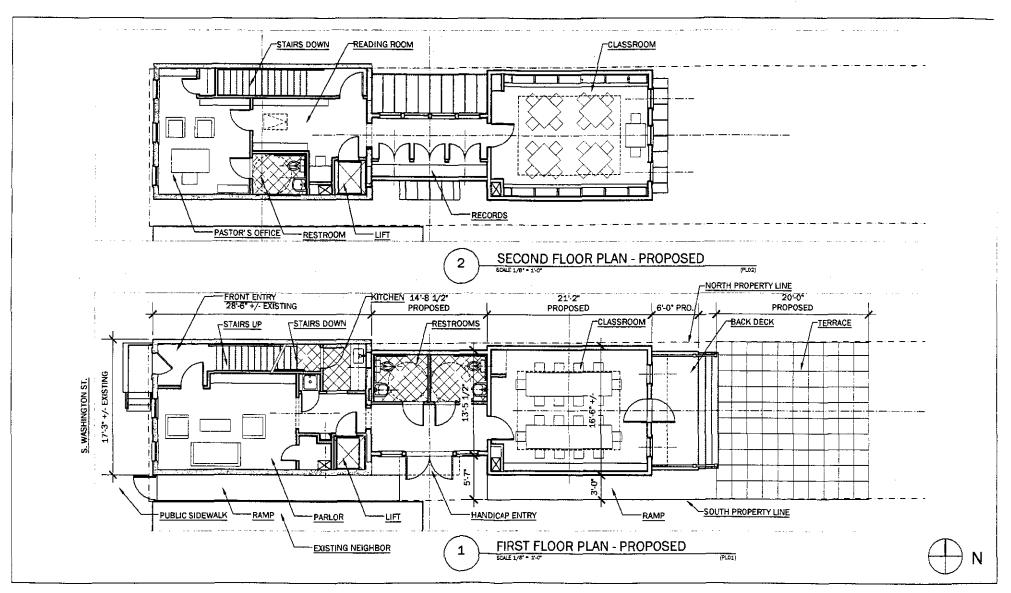




PARISH HALL - RENOVATION AND ADDITION ROBERTS MEMORIAL UNITED METHODIST CHURCH

SITE PLANS

05.10.2006



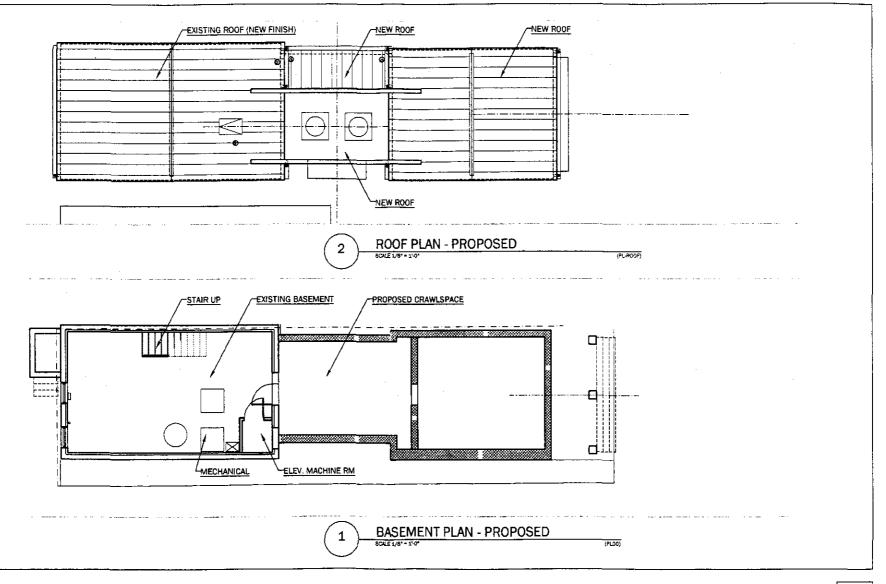


PARISH HALL - RENOVATION AND ADDITION ROBERTS MEMORIAL UNITED METHODIST CHURCH 614 South Washington Street, Alexandria, VA 22314

PROPOSED PLANS

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PARISH HALL - RENOVATION AND ADDITION ROBERTS MEMORIAL UNITED METHODIST CHURCH 614 South Washington Street, Alexandria, VA 22314

PROPOSED PLANS

05 . 10 . 2006

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APPLICATION for SPECIAL USE PERMIT # 2006-0050 [must use black ink or type]
PROPERTY LOCATION: 614 South Washington Street, Alexandria
TAX MAP REFERENCE: 080.02-02-21 ZONE: CL
APPLICANT Name: Roberts Memorial United Methodist Church
Address: 606A S. Washington Street, Alexandria, Virginia 22314
PROPERTY OWNER Name: Roberts Memorial United Methodist Church
Address: 606A S. Washington Street, Alexandria, Virginia 22314
PROPOSED USE: Parish Hall: Offices/Church Classrooms
THE UNDERSIGNED hereby applies for a Special Use Permit in accordance with the provisions of Article XI, Section 11-500 of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.
THE UNDERSIGNED, having obtained permission from the property owner, hereby grants permission to the City of Alexandria to post placard notice on the property for which this application is requested, pursuant to Article XI, Section 11-301(B) of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.
THE UNDERSIGNED hereby attests that all of the information herein provided and specifically including all surveys, drawings, etc., required to be furnished by the applicant are true, correct and accurate to the best of their knowledge and belief. The applicant is hereby notified that any written materials, drawings or illustrations submitted in support of this application and any specific oral representations made to the Planning Commission or City Council in the course of public hearings on this application will be binding on the applicant unless those materials or representations are clearly stated to be non-binding or illustrative of general plans and intentions, subject to substantial revision, pursuant to Article XI, Section 11-207(A)(10), of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.
Joanna C. Frizzell, Esq., Agent for Applicant
Print Name of Applicant or Agent McGuireWoods LLP Signature

Mailing/Street Address Telephone # Fax #
McLean, VA 22102 May 18, 2007
City and State Zip Code Date
====== DO NOT WRITE BELOW THIS LINE - OFFICE USE ONLY=======
Application Received: Date & Fee Paid: \$
ACTION - PLANNING COMMISSION: Recommended Approval 7-0-9/7/06
ACTION - CITY COUNCIL: 9/16/06 - City Council approved the PC recommendation 7-0
07/26/99 p:\zoning\pc-appl\forms\app-sup1