Docket Item #9 SPECIAL USE PERMIT #2007-0067

Planning Commission Meeting September 6, 2007

ISSUE:

Consideration of a request for a special use permit to add outdoor seating

to an existing Duhkin' Donuts/Baskin-Robbins.

**APPLICANT:** 

JBAR, Inc.

by Jerome Johnson

**STAFF:** 

Richard W. Bray

Richard.bray@alexandriava.gov

LOCATION:

3050 Duke Street

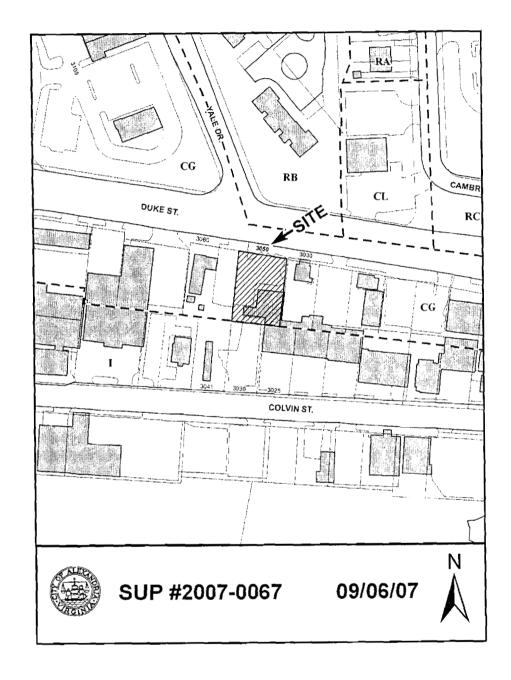
ZONE:

CG/Commercial General

<u>PLANNING COMMISSION ACTION, SEPTEMBER 6, 2007</u>: By unanimous consent, the Planning Commission <u>recommended approval</u> of the request, subject to compliance with all applicable codes, ordinances and staff recommendations.

Reason: The Planning Commission agreed with the staff analysis.

**STAFF RECOMMENDATION:** Staff recommends **approval** subject to compliance with all applicable codes and ordinances and the recommended permit conditions found in Section III of this report.



## I. DISCUSSION

#### REQUEST

The applicant, JBAR Inc., requests an amendment to their Special Use Permit to allow outdoor seating at the Dunkin' Donuts restaurant located at 3050 Duke Street.

## SITE DESCRIPTION

The subject property is one lot of record with approximately 75 feet of frontage on Duke Street, approximately 100 feet of depth and a total lot area of approximately 7,593 square feet. The site is developed with a one story building and 11 parking spaces.

The surrounding area is occupied by a mix of commercial, industrial and residential uses. To the north across Duke Street is an ARHA housing development, Alexandria Commons Shopping



Center and a 7-11 convenience store. To the south are warehouse buildings. To the east is an automobile sales business. To the west is Kenny's Barbecue restaurant.

## BACKGROUND

On November 18, 1978, City Council granted Special Use Permit #1212 to Danish, Inc., t/a Mister Donut, for the operation of a restaurant. The restaurant was approved to operate 24 hours a day and to provide a total of 32 seats. On December 16, 2000, City Council approved Special Use Permit # 2000-0121 for the expansion of the Dunkin' Donuts, to include a walk-up window. A condition of SUP #2000-0121 was that there be no outdoor dining facilities. On March 13, 2006, staff administratively approved Special Use Permit #2006-0014 for the change of ownership to JBAR Inc. The business now operates as a Dunkin' Donuts and Baskin-Robins restaurant.

On July 25, 2007, staff visited the subject property to determine if the business was in compliance with the conditions of its special use permit. Staff found the applicant in violation of condition 3, prohibiting outdoor dining.

## PROPOSAL

The applicant proposes to shift up to 12 of his indoor seats to outdoor dining. There is no proposal to increase overall seating or any other aspects of the restaurant.

Hours: 24 hours, 7 days a week

Number of seats: 32

SUP #2007-0067 3050 Duke Street

Noise: No adverse impacts anticipated or observed

Trash/Litter: Commercial trash collection twice a week, staff patrols property

#### PARKING

According to Section 8-200(A)(8) of the Zoning Ordinance, a restaurant requires one parking space for every four seats. A restaurant with 32 seats is required to provide eight off-street parking spaces. There are 11 parking spaces provided for the existing restaurant.

## ZONING/MASTER PLAN DESIGNATION

The subject property is located in the CG/Commercial general zone. Section 4-403(Y) of the zoning ordinance allows a restaurant in the CG zone only with a special use permit.

The proposed use is consistent with the Taylor Run/Duke Street small area plan chapter of the Master Plan which designates the property for commercial use.

#### II. STAFF ANALYSIS

Staff supports the requested amendment to the special use permit. The restaurant has space in the front for tables and chairs without reducing the parking. Ice cream shops commonly have outdoor seating areas and this location can provide such seating with no physical alterations to the site.

With the following conditions, staff recommends approval of the special use permit.

## III. RECOMMENDED CONDITIONS

Staff recommends **approval** subject to compliance with all applicable codes and ordinances and the following conditions:

- 1. The special use permit shall be granted to the applicant only or to any business or entity in which the applicant has a controlling interest. (P&Z)(SUP2000-0121)
- 2. Seating shall be provided for no more than 32 patrons. (P&Z)(SUP2000-0121)
- 3. <u>CONDITION DELETED BY STAFF:</u> No outside dining facilities shall be located on the premises. (P&Z)(SUP2000-0121)
- 4. No live entertainment shall be provided at the restaurant. (P&Z)(SUP2000-0121)

- 5. The restaurant is permitted to operate 24 hours a day. (P&Z)(SUP2000-0121)
- 6. No alcohol sales are permitted. (P&Z)(SUP2000-0121)
- 7. No pay telephones shall be installed on site. (P&Z)(SUP2000-0121)
- 8. No food, beverages, or other material shall be stored outside. (P&Z)(SUP2000-0121)
- 9. Trash and garbage shall be placed in sealed containers which do not allow odors to escape and shall be stored inside or in a closed container which does not allow invasion by animals. No trash and debris shall be allowed to accumulate on-site outside of those containers. (P&Z)(SUP2000-0121)
- 10. Litter on the site and on public rights-of-way and spaces adjacent to or within 75 feet of the premises shall be picked up at least twice a day and at the close of business, and more often if necessary, to prevent an unsightly or unsanitary accumulation, on each day that the business is open to the public. (P&Z)(SUP2000-0121)
- 11. The applicant shall install at least one trash container within the restaurant for customers' use. (P&Z)(SUP2000-0121)
- 12. The applicant shall obtain, at its expense, one City trash container model 2701-SP for installation on the adjacent public right-of-way and shall contact the T&ES Solid Waste Division at (703)751-5130 for information. (T&ES)(P&Z)(SUP2000-0121)
- 13. Kitchen equipment shall not be cleaned outside, nor shall any cooking residue be washed into the streets, alleys or storm sewers. (T&ES)(SUP2000-0121)
- 14. The applicant shall control odors and smoke from the property to prevent them from becoming a nuisance to neighboring properties, as determined by the Department of Transportation and Environmental Services. (T&ES)(SUP2006-0014)
- 15. No amplified sound shall be audible at the property line. (P&Z)(SUP2000-0121)
- 16. The applicant shall require that its employees who drive to work use off-street parking. (P&Z)(SUP2000-0121)
- 17. The applicant shall contact the Crime Prevention Unit of the Alexandria Police Department for a security survey and a robbery awareness program for all employees prior to the completion of renovations. (Police)(SUP2000-0121)

- 18. A minimum of two foot candles of lighting shall be maintained in the parking lot. (Police)(SUP2000-0121)
- 19. All lighting shall be directed downward and shall be screened at the sides to avoid glare on the street and on adjacent properties and public rights-of-way to the satisfaction of the Director of Planning and Zoning. (P&Z)(SUP2000-0121)
- 20. The dumpster shall be screened with a solid wood fence and shall be maintained in good condition. (P&Z)(SUP2000-0121)
- 21. The applicant shall install and maintain landscaping along the Duke Street frontage of the property as depicted on staff's plan to the satisfaction of the Director of Planning and Zoning and the City Arborist. All landscaping shall be installed by November 18, 2001. (P&Z)(SUP2000-0121)
- 22. The applicant may retain the existing noncomplying sign until the City adopts streetscape standards and design guidelines for Duke Street that incorporate a new approach for signage at this location. The applicant shall remove the existing sign and replace it with a monument sign consistent with the guidelines within six months of their adoption. (PC)(SUP2000-0121)
- 23. The Director of Planning and Zoning shall review the special use permit one year after approval and shall docket the matter for consideration by the Planning Commission and City Council if (a) there have been documented violations of the permit conditions, (b) the director has received a request from any person to docket the permit for review, or (c) the director has determined that there are problems with the operation of the use and that new or revised conditions are needed. (P&Z)(SUP2000-0121)
- 24. The applicant shall post the hours of operation at the entrance of the restaurant. (P&Z)(SUP2006-0014)
- 25. **CONDITION ADDED BY STAFF:** The applicant shall comply with any requirements adopted as a part of a smoke-free restaurant ordinance. (P&Z)

STAFF: Richard Josephson, Deputy Director, Department of Planning and Zoning; Richard Bray, Urban Planner.

Staff Note: In accordance with section 11-506(c) of the zoning ordinance, construction or operation shall be commenced and diligently and substantially pursued within 18 months of the date of granting of a special use permit by City Council or the special use permit shall become void.

#### IV. CITY DEPARTMENT COMMENTS

Legend: C - code requirement R - recommendation S - suggestion F - finding

## Transportation & Environmental Services:

- R-1 Kitchen equipment shall not be cleaned outside, nor shall any cooking residue be washed into the streets, alleys, or storm sewers.
- R-2 The applicant shall control odors, smoke and any other air pollution from operations at the site and prevent them from leaving the property or becoming a nuisance to neighboring properties, as determined by the Department of Transportation and Environmental Services.
- R-3 All loudspeakers shall be prohibited from the exterior of the building and no amplified sounds shall be audible at the property line.
- R-4 The applicant shall provide storage space for solid waste and recyclable materials containers as outlined in the City's "Solid Waste and Recyclable Materials Storage Space Guidelines", or to the satisfaction of the Director of Transportation & Environmental Services. The City's storage space guidelines and required Recycling Implementation Plan forms are available at: www.alexandriava.gov or contact the City's Solid Waste Division at 703-519-3486 ext.132.
- R-5 Litter on the site and on public rights-of-way and spaces adjacent to or within 75 feet of the premises shall be picked up at least twice a day and at the close of business, and more often if necessary, to prevent an unsightly or unsanitary accumulation, on each day that the business is open to the public.
- R-6 Applicant shall provide the City \$1000.00 for one Model SD-42 Bethesda Series litter receptacle for installation on the adjacent public right-of-way (monetary contribution to be submitted to the Department of T&ES, Engineering Division, Room 4130, 301 King Street within 60-days of approval). Contact T&ES Solid Waste Division (703/751-5130) regarding information on ordering and installation.
- R-7 The applicant shall require its employees who drive to use off-street parking and/or provide employees who use mass transit with subsidized bus and rail fare media. The applicant shall also post DASH and Metrobus schedules on-site for employees.

- C-1 The applicant shall comply with the City of Alexandria's Noise Control Code, Title 11, Chapter 5, which sets the maximum permissible noise level as measured at the property line.
- C-2 The applicant shall comply with the City of Alexandria's Solid Waste Control, Title 5, Chapter 1, which sets forth the requirements for the recycling of materials (Sec. 5-1-99).

## Code Enforcement:

- C-1 Any configuration of outdoor seating shall comply with the following conditions:
  - Fire Dept. Connections must remain accessible not be blocked by tables or fixtures.
  - Daily Sweeping/washing of outdoor dining area is recommended to control rodent activity.
  - Fire Hydrants shall not be obstructed by tables, chairs or other fixtures.
  - The configuration of any outdoor seating shall not obstruct or diminish the required egress from the structure or any adjacent structures.
- C-2 Any increase in occupancy will only be considered for the exterior of the structure and will not modify the approved interior approved occupant load. At no time shall any approved outdoor seating be incorporated inside due to foul weather or other situations.

## **Health Department:**

- C-1 An Alexandria Health Department Permit is required for all regulated facilities.
- F-1 This facility is currently operating as Dunkin' Donuts under an Alexandria health permit issued to JBAR, Inc.
- C-2 Food must be protected to the point of service.
- C-3 If changes to the facility are to be done, five sets of plans must be submitted to and approved by this department prior to construction. Plans must comply with the Alexandria City Code, Title 11, Chapter 2, Food and Food Establishments. There is a \$135.00 fee for plans review of food facilities.
- C-4 Permits or approval must be obtained prior to use of new area(s).

SUP #2007-0067 3050 Duke Street

- C-5 The facility must comply with the Alexandria City Code, Title 11, Chapter 10, Smoking Prohibitions.
- C-6 Certified Food Managers must be on duty during all hours of operation.

# Parks & Recreation:

F-1 No comment

# Police Department:

F-1 The Police Department has no objections to the amendment to allow for outdoor seating.



# APPLICATION

# SPECIAL USE PERMIT # 2007-0067

PROPERTY LOCATION:	3050 DUKE	Street	
TAX MAP REFERENCE:	061.04-01-14		ZONE: CG
APPLICANT			
Name:	JBAR INC		
Address:	12739 12/3	9 Pordhai	n PK woodbudy
PROPERTY OWNER			.72
Name:	Jerome Je	chasen	
Address:	12739 Purdha.	m Dr woodb	ridge UAZZI9Z
PROPOSED USE:	Amendment of C		allow outdown
-	dining	· · · · · · · · · · · · · · · · · · ·	
	<b>NED</b> hereby applies for a Spec 2 Zoning Ordinance of the City o		vith the provisions of Article XI,
of Alexandria to post placard	<b>NED</b> , having obtained permissi I notice on the property for which ng Ordinance of the City of Alexa	this application is requested, p	reby grants permission to the City pursuant to Article IV, Section 4-
and belief. The applicant is application and any specific binding on the applicant unle general plans and intentions Ordinance of the City of Alexandrian Print Name of Applicant or A	hereby notified that any written roral representations made to the ess those materials or representation, subject to substantial revision, candria, Virginia.	materials, drawings or illustration by Director of Planning and Zonications are clearly stated to be repursuant to Article XI, Section  Signature  Telephone #  Inch 158/ Email address  26 300 0 7 Date	ng on this application will be
Application December.	DO NOT WRITE IN THIS	Date & Fee Paid: \$	<u> </u>
ACTION DI ANNINO COMM		SPACE - OFFICE USE ONLY	ı
ACTION - PLANNING COMM ACTION - CITY COUNCIL:	11331UN:		
	PACKAGE_NO laker Checklists\Planning Commission Se	than July 3, 200 ptember's docker	17 to be included on

SUP # 2007-0067

All applicants must complete this form. Supplemental signs are required for child care facilities, restaurants, automobile-oriented uses and freestanding signs requiring special use permit approval.

1.	The applicant is the (check one):		
	Owner		
	[ ] Contract Purchaser		
	[ ] Lessee or		
	[ ] Other:	of the subject property.	
unles	·	ership of any person or entity owning an interest in the applicant, ip in which case identify each owner of more than ten percent.	
pers		ented by an authorized agent such as an attorney, realtor, or other ensation, does this agent or the business in which the agent is in the City of Alexandria, Virginia?	
Ŋ,	es. Provide proof of current City busine	ess license	
[] !	<b>No.</b> The agent shall obtain a business lic	cense prior to filing application, if required by the City Code.	
2.	required for plans that are $11^{\circ}$ x $17^{\circ}$ c $17^{\circ}$ if the plans cannot be easily representations.	th parking layout of the proposed use. One copy of the plan is or smaller. Twenty-four copies are required for plans larger than 11" xoduced. The planning director may waive requirements for plan request which adequately justifies a waiver. This requirement does	
	not apply if a Site Plan Package is re	guired.	

SUP # 2007-0067

#### **NARRATIVE DESCRIPTION**

3. The applicant shall describe below the nature of the request in detail so that the Planning Commission and City Council can understand the nature of the operation and the use. The description should include such items as the nature of the activity, the number and type of patrons, the number of employees, the hours, how parking is to be provided for employees and patrons, and whether the use will generate any noise. (Attach additional sheets if necessary.)

Request s	to amend Cond	: Hion # 3.
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## **USE CHARACTERISTICS**

A.	se describe the capacity of the proposed use:  How many patrons, clients, pupils and other such users do you expect?
	Specify time period (i.e., day, hour, or shift).
	30 per hour
B.	How many employees, staff and other personnel do you expect? Specify time period (i.e., day, hour, or shift).
Pleas	se describe the proposed hours and days of operation of the proposed use:
Day:	Hours: 24 per da
	se describe any potential noise emanating from the proposed use.
Pleas	
Pleas A.	Describe the noise levels anticipated from all mechanical equipment and patrons.

		NONE
<b>.</b>	Pleas A.	e provide information regarding trash and litter generated by the use.  What type of trash and garbage will be generated by the use?  ACSTURALLY HOUSE
	В.	How much trash and garbage will be generated by the use?
	C.	How often will trash be collected?  How often will trash be collected?
	D.	How will you prevent littering on the property, streets and nearby properties?  How will be picked Up every
10.		ny hazardous materials, as defined by the state or federal government, be handled, stored, or ated on the property?
	If yes,	provide the name, monthly quantity, and specific disposal method below:

SUP # 2007-0067

11.	Will any organic compounds, for example paint, ink, lacquer thinner, or cleaning or degreasing solvent, handled, stored, or generated on the property?	be
	[ ] Yes. J No.	
	If yes, provide the name, monthly quantity, and specific disposal method below:	
12.	What methods are proposed to ensure the safety of residents, employees and patrons?	
	tire provention	
<del></del> -		
ALC	HOL SALES	
13.	Will the proposed use include the sale of beer, wine, or mixed drinks?	
	[ ] Yes. No.	
	If yes, describe alcohol sales below, including if the ABC license will include on-premises and/or off-premises sales. Existing uses must describe their existing alcohol sales and/or service and identify any proposed changes in that aspect of the operation.	1
PARI	NG AND ACCESS REQUIREMENTS	
14.	Please provide information regarding the availability of off-street parking.	
	A. How many parking spaces are required for the proposed use pursuant to section 8-200 (A) of the zoning ordinance?    Space   Per Four Seats	

Standard spaces	
Compact spaces	
Handicapped accessible spaces.	
Other.	
C. Where is required parking located? (check one)  Lion-site  [ ] off-site	
If the required parking will be located off-site, where will it be located?	
ursuant to section 8-200 (C) of the zoning ordinance, commercial and industrial uses may provide off- thin 500 feet of the proposed use, provided that the off-site parking is located on land zoned for commodustrial uses. All other uses must provide parking on-site, except that off-street parking may be provide feet of the use with a special use permit.	mercial or
D. If a reduction in the required parking is requested, pursuant to section 8-100 (A) (4) or zoning ordinance, complete the PARKING REDUCTION SUPPLEMENTAL APPLICAT	` '
5. Please provide information regarding loading and unloading facilities for the use:	
A. How many loading spaces are required for the use, per section 8-200 (B) of the zoning	ordinance?
B. How many loading spaces are available for the use?  C. Where are off-street loading facilities located?	
C. Where are off-street loading facilities located?	
D. During what hours of the day do you expect loading/unloading operations to occur?	
E. How frequently are loading/unloading operations expected to occur, per day or per wee appropriate?  Once a week	ek, as

How many parking spaces of each type are provided for the proposed use:

B.

SUP#	2007-0067	
"		

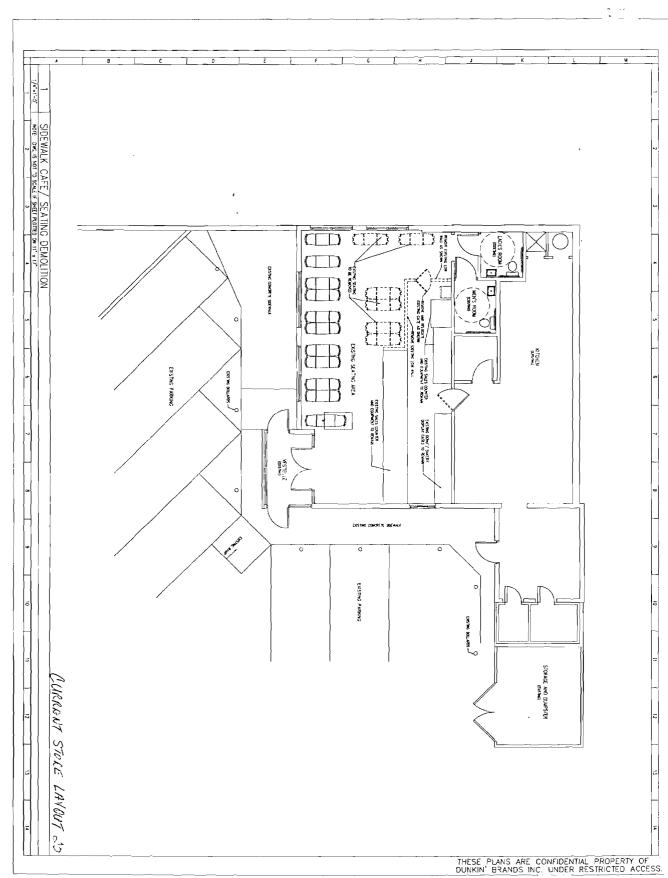
16.	Is street access to the subject property adequate or are any street improvements, such as a new turnin lane, necessary to minimize impacts on traffic flow?		
	Y 6 5		
-			
SITE	E CHARACTERISTICS		
17.	Will the proposed uses be located in an existing building? [] No		
	Will the proposed uses be located in an existing building?  The second of the building?		
	How large will the addition be? square feet.		
18.	What will the total area occupied by the proposed use be?		
	sq. ft. (existing) + sq. ft. (addition if any) =sq. ft. (total)		
19.	The proposed use is located in: (check one)		
	a stand alone building [ ] a house located in a residential zone [ ] a warehouse		
	[ ] a shopping center. Please provide name of the center:		
	[ ] an office building. Please provide name of the building:		
	[ ] other. Please describe:		



All applicants requesting a Special Use Permit or an Administrative Use Permit for a restaurant shall complete the following section.

1.	Indoors: $20$ Outdoors: $12$ Total number proposed: $32$
2.	Will the restaurant offer any of the following?
	Alcoholic beverages (SUP only) YesNo
	Beer and wine — on-premisesYesNo
	Beer and wine — off-premisesYesNo
3.	Please describe the type of food that will be served:  Tree Creem, Coffee, Doughants
4.	The restaurant will offer the following service (check items that apply):table service bar carry-out delivery
5.	If delivery service is proposed, how many vehicles do you anticipate?
	Will delivery drivers use their own vehicles?YesNo
	Where will delivery vehicles be parked when not in use?
<b>3</b> .	Will the restaurant offer any entertainment (i.e. live entertainment, large screen television, video games)?  Yes  No
	If yes, please describe:

Park	<b>ting impacts.</b> Please answer the following:			
1.	What percent of patron parking can be accommodated off-street? (check one)			
	100%			
	75-99%			
	50-74%			
	1-49%			
	No parking can be accommodated off-street			
2.	What percentage of employees who drive can be accommodated off the street at least in the evenings and			
	on weekends? (check one)			
	AII			
	75-99%			
	50-74%			
	1-49%			
	None None			
3.	What is the estimated peak evening impact upon neighborhoods? (check one)			
	No parking impact predicted			
	Less than 20 additional cars in neighborhood			
	20-40 additional cars			
	More than 40 additional cars			
	which indicates those steps it will take to eliminate litter generated by sales in that restaurant.			
	phol Consumption and Late Night Hours. Please fill in the following information.			
1.	Maximum number of patrons shall be determined by adding the following:  3 2 Maximum number of patron dining seats			
	+ Maximum number of patron bar seats			
	+Maximum number of standing patrons			
	= <u>32</u> Maximum number of patrons			
2.	Maximum number of employees by hour at any one time			
3.	Hours of operation. Closing time means when the restaurant is empty of patrons.(check one)			
	Closing by 8:00 PM			
	Closing after 8:00 PM but by 10:00 PM			
	Closing after 10:00 PM but by Midnight			
	Closing after Midnight (24 haus)			
4.	Alcohol Consumption (check one)			
	High ratio of alcohol to food			
	Balance between alcohol and food			
	Low ratio of alcohol to food (NOn L			



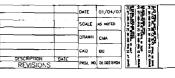
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3050 DUKE ST., ALEXANDRIA, VA 22314

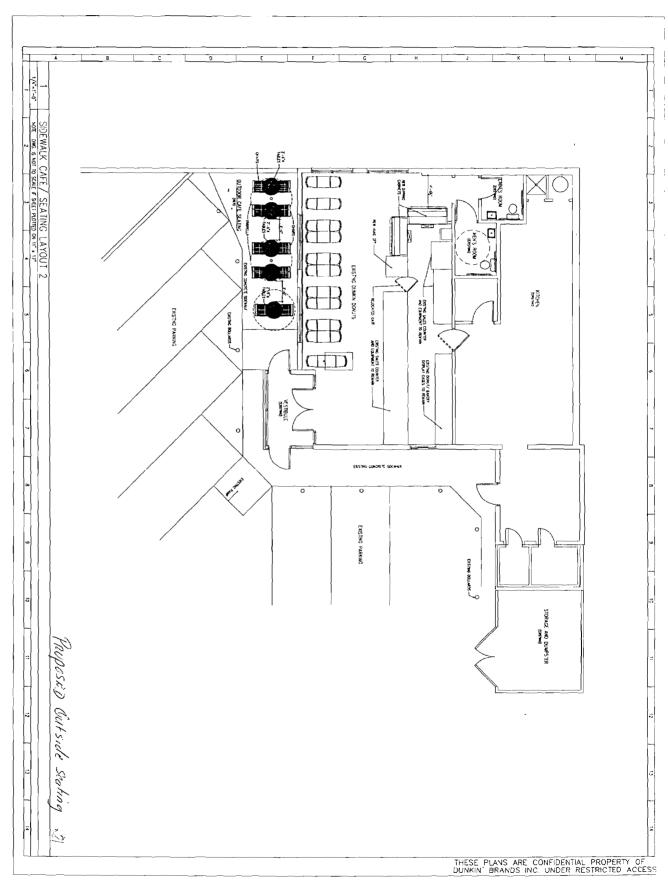
PROPOSED SIDEWALK

DEMOLITION PLAN

PC NUMBER



SUP 2007-007



21

3050 DUKE ST., ALEXANDRIA, VA 22314 PROPOSED SIDEWALK/INTERIOR LAYOUT REVISIONS DATE PC NUMBER



GDS+, NC. SUP 2007-0067 Spankin Bubaikir



# APPLICATION

	AL USE PERMIT # $ olimits_{-}$	
PROPERTY LOCATION:	3050 DUKE	Street
TAX MAP REFERENCE:	061.04-01-14	zone:zone:
APPLICANT	TRAD 100	
Name:	JINK IIIC	J Pulham PK woodbridg
Address:	72737 1913	1 PULLIAM PR Wood Budy
PROPERTY OWNER	70.11mg 7	721
Name:	10-26 DI 11	n pr woodbridge UAZ2192
	12759 Puralhan	1 Woodbridge (1120116
PROPOSED USE: _	Amendment of Co	ndition #3 to allow author
_	2172)	- <del></del>
of Alexandria to post placard	_	on from the property owner, hereby grants permission to the City this application is requested, pursuant to Article IV, Section 4-andria, Virginia.
surveys, drawings, etc., requand belief. The applicant is application and any specific binding on the applicant unknown.	uired to be furnished by the applic hereby notified that any written n oral representations made to the ess those materials or represental, subject to substantial revision,	e information herein provided and specifically including all cant are true, correct and accurate to the best of their knowledge naterials, drawings or illustrations submitted in support of this Director of Planning and Zoning on this application will be ations are clearly stated to be non-binding or illustrative of pursuant to Article XI, Section 11-20 (A)(10), of the 1992 Zoning
Jerome Jo	hnson	& ne Man
SCIOME SC Print Name of Applicant or A		Signature
12739 Pura	ham Drive	1703 590 2355
Mailing/Street Address  Wordby, 45 C  City and State	VA 22197 Zip Code	Telephone # Fax #  110hn 58/95 & ac/10m  Email address
ADDITION OF THE PARTY OF THE PA	10/07	26 Sun 07 Date Date 8 Fee Baid: \$

DO NOT WRITE IN THIS SPACE - OFFICE USE ONLY

ACTION-PLANNING COMMISSION by unanimous consent, recommended approval 9-6-07 ACTION-CITY COUNCIL: 9/15/07 - CC approved PC recommendation 7-0

Resubmit full package no later than July 3,2007 to be included on Application Support

Application Support

A/1/06 Przypplications, Forms, Checklists \Planning Commission September's docket. Kendyfeer & Jo