EXHIBIT NO.

9-15-07

Docket Item #2 SPECIAL USE PERMIT #2007-0040

Planning Commission Meeting September 6, 2007

ISSUE:

Consideration of a request for a special use permit to install field lights at

Fort Ward Park. '

APPLICANT:

City of Alexandria, Department of Parks and Recreation

by Kirk Kincannon, Director

STAFF:

Richard W. Bray

Richard.bray@alexandriava.gov

**LOCATION:** 

4401 Braddock Road

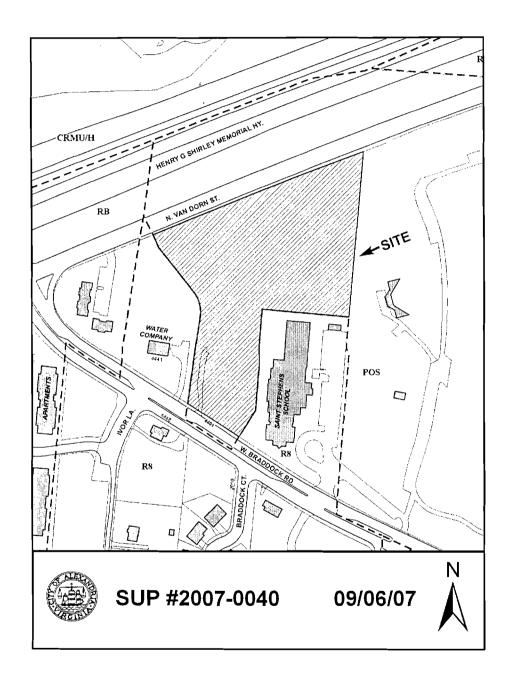
**ZONE:** 

POS/Parks and Open Space

<u>PLANNING COMMISSION ACTION, SEPTEMBER 6, 2007</u>: By unanimous consent, the Planning Commission <u>recommended approval</u> of the request, subject to compliance with all applicable codes, ordinances and staff recommendations.

Reason: The Planning Commission agreed with the staff analysis.

STAFF RECOMMENDATION: Staff recommends approval subject to compliance with all applicable codes and ordinances and the recommended permit conditions found in Section III of this report.



#### I. DISCUSSION

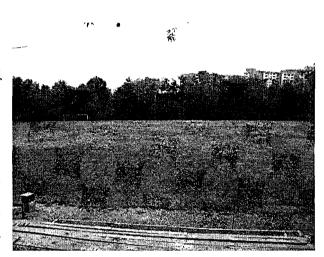
### REQUEST

The applicant, City of Alexandria, Department of Recreation, Parks and Cultural Activities, requests special use permit approval for the installation of lighting at the Fort Ward athletic field, located at 4401 West Braddock Road.

### SITE DESCRIPTION

The subject property is one irregularly shaped lot with 167 feet of frontage on West Braddock Road and 217,800 square feet of lot area. The site is developed with tennis courts and an athletic field. Access to the property is from Braddock Road.

The athletic fields are bordered by North Van Dorn Street and 395 on the north and Saint Stephens School on the south. To the east is Fort Ward Park and an Alexandria Water Company installation is to the west.



### **PROPOSAL**

The Alexandria Department of Recreation, Parks and Cultural Activities proposes to add six pole mounted lights to the athletic field at Fort Ward Park to enhance night time usability. The lights will have a maximum height of 70 feet. The lights will be directed at the field and utilize a low spill design that prevents the light from penetrating beyond the field.

### PARKING

The athletic field is used for scheduled games only. The parking is accommodated at the on-site parking area which supplies 25 spaces beside the field and 63 spaces in the Saint Stephens parking lot. The Department of Recreation, Parks & Cultural Activities has never had more than 40 vehicles at a game. If the 88 parking spaces provided on site are full there is overflow parking available at Fort Ward Park.

### ZONING/MASTER PLAN DESIGNATION

The subject property is located in the POS/Public Open Space zone. Section 6-105(G) of the Zoning Ordinance allows lighting facilities in the POS zone only with a special use permit.

The proposed use is consistent with the Seminary Hill Small Area Plan chapter of the Master Plan which designates the property for recreational use.

### II. STAFF ANALYSIS

Staff supports the request to add lighting at the Fort Ward athletic field. The proposed lighting will not have any negative effect on the surrounding community. The athletic field is surrounded by public open space and institutional uses. With the low spill design of the lights the residential neighborhood north of 395 will not be adversely affected. The lights will allow for more games to be played at the field, furthering the City's recreational opportunities.

The Department of Recreation, Parks & Cultural Activities has spoken to community members to explain the proposal. Representatives from RP&CA visited the Seminary Hills Civic Association and the proposal was presented at the Parks and Recreation Commission. The proposal received positive feedback at all forums.

With the following conditions, staff recommends approval of the special use permit.

### III. RECOMMENDED CONDITIONS

Staff recommends **approval** subject to compliance with all applicable codes and ordinances and the following conditions:

- 1. The special use permit shall be granted to the applicant only or to any corporation in which the applicant has a controlling interest. (P&Z)
- 2. Provide a lighting plan to verify that lighting meets City standards. The plan shall be to the satisfaction of the Director of T&ES in consultation with the Chief of Police and shall include the following:
  - a. Clearly show location of all existing and proposed site lights, shading back less relevant information;
  - b. A lighting schedule that identifies each type and number of fixtures, mounting height, and strength of fixture in Lumens or Watts and numeric summary;
  - c. Manufacturer's specifications and details for all proposed fixtures; and a photometric plan with lighting calculations that include all existing and proposed light fixtures.(T&ES)
- 3. The Director of Planning and Zoning shall review the special use permit after it has been operational for one year, and shall docket the matter for consideration by the Planning Commission and City Council if (a) there have been documented violations of the permit conditions which were not corrected immediately, constitute repeat violations or which create a direct

and immediate adverse zoning impact on the surrounding community; (b) the director has received a request from any person to docket the permit for review as the result of a complaint that rises to the level of a violation of the permit conditions, (c) the director has determined that there are problems with the operation of the use and that new or revised conditions are needed. (P&Z)

STAFF: Richard Josephson, Deputy Director, Department of Planning and Zoning; Richard Bray, Urban Planner.

Staff Note: In accordance with section 11-506(c) of the zoning ordinance, construction or operation shall be commenced and diligently and substantially pursued within 18 months of the date of granting of a special use permit by City Council or the special use permit shall become void.

### IV. CITY DEPARTMENT COMMENTS

Legend: C - code requirement R - recommendation S - suggestion F - finding

### Transportation & Environmental Services:

- R-1 Provide a lighting plan to verify that lighting meets City standards. The plan shall be to the satisfaction of the Director of T&ES in consultation with the Chief of Police and shall include the following:
  - a. Clearly show location of all existing and proposed site lights, shading back less relevant information;
  - b. A lighting schedule that identifies each type and number of fixtures, mounting height, and strength of fixture in Lumens or Watts and numeric summary;
  - c. Manufacturer's specifications and details for all proposed fixtures; and a photometric plan with lighting calculations that include all existing and proposed light fixtures.

### Code Enforcement:

- C-1 Construction permits are required for this project. Plans shall accompany the permit application that fully detail the construction.
- C-2 Electrical permits are required for the proposed project.

### Health Department:

F-1 No Comment

### Police Department:

- F-1 The Police Department has no objections to extending the hours of lighting the athletic field for the purposes of allowing 1-2 additional games to be played.
- S-1 The Police Department suggests that the lights be put on timers set to turn off at 10:00 p.m. and that they not produce any light trespass to neighbors.



### **APPLICATION**

# SPECIAL USE PERMIT

# SPECIAL USE PERMIT #2007-0040

APPLICANT Name: City of Alexandria Department of Recreation Parks + Address: Ilob Jefferson St. Alexandria VA 22314 Cultural Activity PROPERTY OWNER Name: Address: PROPOSED USE: City of Alexandria PROPOSED USE: City of Alexandria PROPOSED USE: Field lighting for existing athletic field  THE UNDERSIGNED hereby applies for a Special Use Permit in accordance with the provisions of Article XI, Section 4-11-500 of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.  THE UNDERSIGNED, having obtained permission from the property owner, hereby grants permission to the City of Alexandria to post placard notice on the property for which this application is requested, pursuant to Article IV, Section 4-1404(D)(7) of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.  THE UNDERSIGNED hereby attests that all of the information herein provided and specifically including all surveys, drawings, etc., required to be furnished by the applicant are true, correct and accurate to the best of their knowledge and belief. The applicant is hereby notified that any written materials, drawings or illustrations submitted in support of this application and any specific oral representations made to the Director of Planning and Zoning on this application will be binding on the applicant unless those materials or representations are clearly stated to be non-binding or illustrative of general plans and intentions, subject to substantial revision, pursuant to Article XI, Section 11-207(A)(10), of the 1992 Zoning Ordinance of the City of Alexandria, Virginia
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A/II -
Kirk Kincannon, Director RP+(A Signature Signature
1108 Lefferson 6+. 703-838-4343 703-838-6344 Mailing/Street Address Telephone # Fax #
Alexandria, VA 22314 Kirk. Kincannon e alexandria Va. Sov City and State Zip Code Email address
DO NOT WRITE IN THIS SPACE - OFFICE USE ONLY
Application Received: Date & Fee Paid: \$    ACTION - PLANNING COMMISSION:

ACTION - CITY COUNCIL:





1.

### **APPLICATION**

The applicant is the (check one):

### SPECIAL USE PERMIT

All applicants must complete this form. Supplemental signs are required for child care facilities, restaurants, automobile-oriented uses and freestanding signs requiring special use permit approval.

	N Owner	
	[ ] Lessee or	
	[ ] Other: of the subject property.	
	the name, address and percent of ownership of any person or entity owning an interest in the applicant, as the entity is a corporation or partnership in which case identify each owner of more than ten percent.	
pers	perty owner or applicant is being represented by an authorized agent such as an attorney, realtor, or other on for which there is some form of compensation, does this agent or the business in which the agent is oyed have a business license to operate in the City of Alexandria, Virginia?	
[]	es. Provide proof of current City business license	
[]	No. The agent shall obtain a business license prior to filing application, if required by the City Code.	
2.	Submit a floor plan and a plot plan with parking layout of the proposed use. One copy of the plan is required for plans that are 11" x 17" or smaller. Twenty-four copies are required for plans larger than 11" 17" if the plans cannot be easily reproduced. The planning director may waive requirements for plan submission upon receipt of a written request which adequately justifies a waiver. This requirement does	

not apply if a Site Plan Package is required.

Attached.

sup # 2007-0040

#### NARRATIVE DESCRIPTION

3. The applicant shall describe below the nature of the request **in detail** so that the Planning Commission and City Council can understand the nature of the operation and the use. The description should include such items as the nature of the activity, the number and type of patrons, the number of employees, the hours, how parking is to be provided for employees and patrons, and whether the use will generate any noise. (Attach additional sheets if necessary.)

Please see attached information Inarrative for the
proposed lighting.

SUP #2007-00-

### **USE CHARACTERISTICS**

Please A.	e describe the capacity of the proposed us How many patrons, clients, pupils and o Specify time period (i.e., day, hour, or s	
_	How many patrons, clients, pupils and o	
Α.		other such users do vou expect?
	Specify time period (i.e. day hour or s	other adon address do you expedit.
	•	not change at any given time, but
	lighting will allow for I a	additional same (25 participants) additional sames 5aturday-50 personnel do you expect?
	Monday through Friday ar	nd 1-2 additional sames Saturday-Si
3.	How many employees, staff and other p	personnel do you expect?
	Specify time period (i.e., day, hour, or s	shift).
	•	three employees assigned to
	service the facilities.	No change.
		-
Pleas	e describe the proposed hours and days o	of operation of the proposed use:
Day:		Hours:
-7 -7	days	8:00 a.m. to 10: p.m
	<del></del>	
_	e describe any potential noise emanating	
Α.	Describe the noise levels anticipated fr	om all mechanical equipment and patrons.
	Non-amplified athletic	use as expected for
	•	•
	recreational activities.	No change from current levels
В.	For Which there have How will the noise from patrons be con	been no complaints.



Describe any potential odors emanating from the proposed use and plans to control them:		
None		
	<del>_</del>	
Please provide information regarding trash and litter generated by the use.		
A.	What type of trash and garbage will be generated by the use?	
	No change - regular park use	
B.	How much trash and garbage will be generated by the use?	
	No change.	
C.	How often will trash be collected?	
	No change.	
D.	How will you prevent littering on the property, streets and nearby properties?	
D.		
	No change	
	any hazardous materials, as defined by the state or federal government, be handled, stored, or erated on the property?	
[]	Yes. No.	
If yes, provide the name, monthly quantity, and specific disposal method below:		
	<del></del>	

SUP#	2007-0040	)

11.	Will any organic compounds, for example paint, ink, lacquer thinner, or cleaning or degreasing solvent, be handled, stored, or generated on the property?  [ ] Yes. 1 No.			
	If yes, provide the name, monthly quantity, and specific disposal method below:			
12.	What methods are proposed to ensure the safety of residents, employees and patrons?			
	No change			
ALC	OHOL SALES			
13.	Will the proposed use include the sale of beer, wine, or mixed drinks?			
	[ ] Yes. 1 No.			
	If yes, describe alcohol sales below, including if the ABC license will include on-premises and/or off- premises sales. Existing uses must describe their existing alcohol sales and/or service and identify any proposed changes in that aspect of the operation.			
PARI	(ING AND ACCESS REQUIREMENTS			
14.	Please provide information regarding the availability of off-street parking.			
	A. How many parking spaces are required for the proposed use pursuant to section 8-200 (A) of the zoning ordinance?  No chance from current use.			
<b>Applic</b> : 8/1/06	ation SUP.pdf Pnz\Applications, Forms, Checklists\Planning Commission			

		SUP # 2001-00-
	B.	many parking spaces of each type are provided for the proposed use:
	10 Ox	Standard spaces
	170	Compact spaces
		Handicapped accessible spaces.
		Other.
	C.	Where is required parking located? (check one)  [✗] on-site  [ ] off-site
		If the required parking will be located off-site, where will it be located?
indust	rial uses. eet of the D.	of the proposed use, provided that the off-site parking is located on land zoned for commercial or All other uses must provide parking on-site, except that off-street parking may be provided within use with a special use permit.  If a reduction in the required parking is requested, pursuant to section 8-100 (A) (4) or (5) of the zoning ordinance, complete the PARKING REDUCTION SUPPLEMENTAL APPLICATION.  provide information regarding loading and unloading facilities for the use:
	A.	How many loading spaces are required for the use, per section 8-200 (B) of the zoning ordinance?
	B.	How many loading spaces are available for the use?
	C.	Where are off-street loading facilities located?
	D.	During what hours of the day do you expect loading/unloading operations to occur?
	E.	How frequently are loading/unloading operations expected to occur, per day or per week, as

appropriate?

SUP#	0007-0040

16.	Is street access to the subject property adequate or are any street improvement lane, necessary to minimize impacts on traffic flow?	ts, such as a new turning
	No change proposed.	
SITE	CHARACTERISTICS	
17.	Will the proposed uses be located in an existing building? [] Yes	ЖNo
	Do you propose to construct an addition to the building? [] Yes	Хио Жио
	How large will the addition be? square feet.	
18.	What will the total area occupied by the proposed use be?	
	sq. ft. (existing) +sq. ft. (addition if any) =sq. ft	t. (total)
19.	The proposed use is located in: (check one)	
	[ ] a stand alone building [ ] a house located in a residential zone	[ ] a warehouse
	[ ] a shopping center. Please provide name of the center:	
	[ ] an office building. Please provide name of the building:	
	Mother Please describe: City Park - existing athletic	field

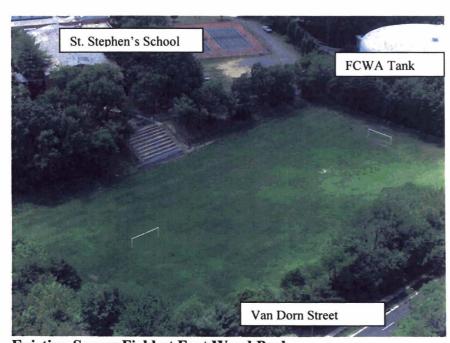
### Request for a Special Use Permit to Install Lighting At Fort Ward Athletic Field

The Department of Recreation, Parks and Cultural Activities is requesting approval of a request to add lighting to the athletic field at Fort Ward Park (4301 West Braddock Road). The property is located in the POS/Public Open Space zone, which requires a special use permit for accessory uses, including lighting. See attached photos of the existing field.

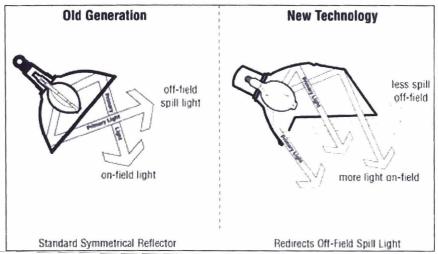
The existing field is a well-used, and much needed athletic resource in the City. Along with City-sanctioned recreational uses, the City also has an agreement with Saint Stephen's School for their use of the field. Primary uses of the field are:

- St. Stephen's Physical Education classes during the day
- Youth soccer in the afternoon and evening
- Adult soccer summer evenings
- Weekend use youth games
- Summer Sport Camps

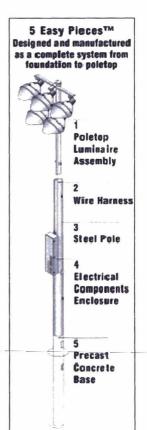
In order to meet the recreational needs of Alexandria's citizens, and to improve evening play on the field, RP&CA is proposing to add lighting to the field in its existing configuration. The proposed lighting will consist of six pole-mounted field lights, with a maximum height of 70 feet. Locations for the light poles are indicated on the proposed site plan. The proposed lighting system will use technologically advanced fixtures that significantly limit light spill-over beyond the playing field area. An example of a similar product is attached for information/demonstration only. Additional improvements to the Fort Ward field are planned in the future, including replacement of the existing natural turf field with a synthetic turf infill system.



**Existing Soccer Field at Fort Ward Park** 



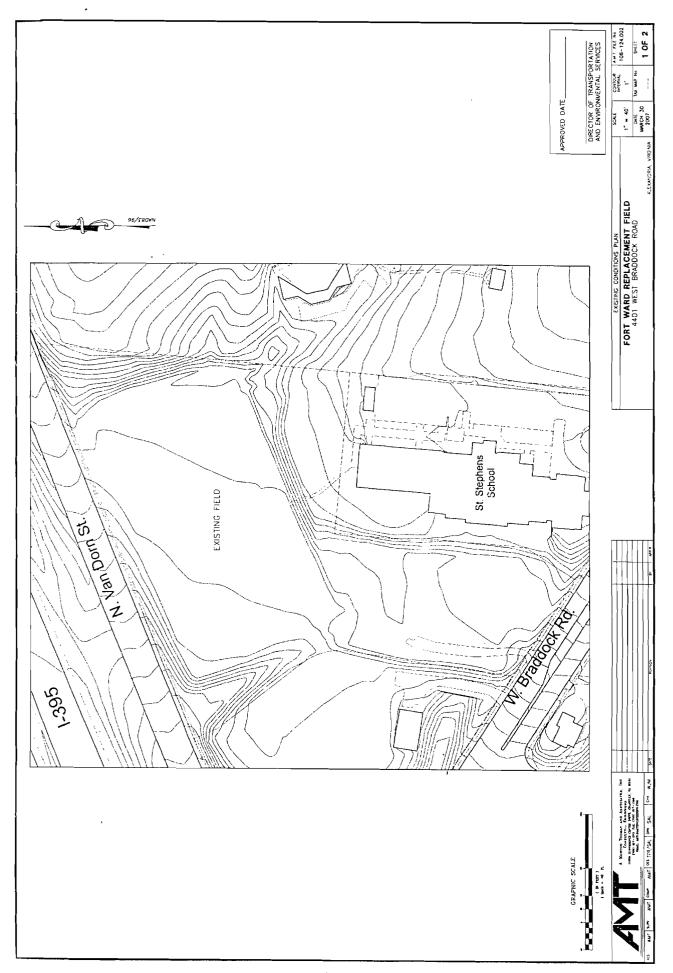
**Advance Field Lighting Technology** 





Sample Field Lighting with Low-Spill Technology

**Standard Pole Mounted Lighting** 



18



### **APPLICATION**

### **SPECIAL USE PERMIT**

# SPECIAL USE PERMIT #2007-0040

PROPERTY LOCATION	: 4401 West Braddock Rd.
TAX MAP REFERENCE	
APPLICANT	,
Name:	City of Alexandria, Department of Recreation, Parks+
Address:	1108 Jefferson St., Alexandria, VA 22314 Cultural Activition
PROPERTY OWNER	
Name:	City of Alexandria
Address:	PO' Box 178, Alexandria, VA 22313-1500
PROPOSED USE:	Field lighting for existing athletic field
	<b>GNED</b> hereby applies for a Special Use Permit in accordance with the provisions of Article XI, 92 Zoning Ordinance of the City of Alexandria, Virginia.
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Ordinance of the City of Al	· 1
Viel Vina	on, Director, RP+CA
Print Name of Applicant or	Agent Signature Signature
1108 Jefferson 6	
Mailing/Street Address	Telephone # Fax #
Alexandria VA	22314 Kirk. Kincannon @ alexandria va. sov
City and State	Zip Code Email address
	7/20/2007
	Date
	DO NOT WRITE IN THIS SPACE - OFFICE USE ONLY
Application Received:	Date & Fee Paid: \$
ACTION - PLANNING COM	9/15/07-CC approved PC recommendation 7-0
ACTION - CITY COUNCIL.	Z, Z