EXHIBIT NO. \_



DOCKET ITEM # 13

# **ROUTE 1 TRANSITWAY**

<b>Issue:</b> Approval of the design for the Route 1	Planning Commission Hearing:	May 1, 2012
Transitway consistent with the 2008 Transportation Master Plan and the Corridor A Transitway alignment amendment to the 1992 Transportation Master Plan	City Council Hearing:	May 12, 2012

# Staff:

Susan Gygi, Department of Transportation & Environmental Planning (susan.gygi@alexandriava.gov) Jeffrey Farner, Department of Planning & Zoning (jeffrey.farner@alexandriava.gov)

**PLANNING COMMISSION ACTION, MAY 1, 2012:** On a motion by Mr. Wagner, seconded by Ms. Fossum, the Planning Commission recommended approval of the Route 1 transitway design subject the staff recommendations and the following revisions as generally depicted in Figure 4:

- 1. Colored and textured concrete at each transit stop;
- 2. Colored and textured concrete for each pedestrian crosswalk on Route 1; and
- 3. The final design of the transit stations (shelters) will be subject to future review by the Planning Commission.

<u>Reason:</u> The Planning Commission generally agreed with staff recommendation as outlined beginning on Page 9 of this document but added conditions to ensure a safe and attractive pedestrian environment at the pedestrian crossing and transit stops. The Planning Commission also noted the importance of the transit stations (shelters) and recommended that the design of the transit stations be subject to future review by the Planning Commission.

# Speakers:

Poul Hertel, 1217 Michigan Court, expressed concern that the transit way is not designed to fit into the community and is not designed to enhance the pedestrian experience.

David Fromm, 2307 E. Randolph Ave., expressed concern with the changes proposed for the intersections on Route 1 and with the lack of notice of the project to businesses and residents. Mr. Fromm also suggested that a parking district be created on the west side of Route 1 as part of this process.

Amy Slack, 2307 E. Randolph Ave., stated that the proposal expedites transit but disconnects two communities. She also expressed concern that closing Hume Avenue will put more pressure on Howell Avenue, and that the station lighting should be unique and not compete with lighting from nearby businesses.

# I. Recommendation:

Staff recommends approval of the design for the Route 1 transitway consistent with the 2008 Transportation Master Plan and the Corridor A Transitway alignment amendment to the 1992 Transportation Master Plan.

# II. Background:

The City of Alexandria and Arlington County have been working jointly since 1999 to develop and implement improved transit services in the Crystal City/Potomac Yard area based on recommendations of the *Crystal City/Potomac Yard Area Transportation Study*. In March 2003, the *Crystal City/Potomac Yard Transit Corridor Alternatives Analysis* was completed, finding that the proposed transit corridor would benefit travel within the area and recommending that the project should be advanced with bus rapid transit (BRT) as the locally preferred alternative. This concept was further refined during the *Crystal City/Potomac Yard Transit Corridor Interim Transit Improvement Project*, completed in December 2005.

In April 2006, Planning Commission considered and recommended an amendment to the Master Plan adding the Crystal City/Potomac Yard (CCPY) Transit Corridor to the transportation element of the plan and designating Route 1 (Jefferson Davis Highway) as the preferred corridor location north of Monroe Avenue Bridge (MPA #2005-0006). This amendment was subsequently adopted by City Council in April 2006 and enacted by Ordinance Number 4450 on May 20, 2006.

On June 5, 2007, the Planning Commission recommended the following in relation to the Route 1 transit corridor:

"Route 1-Jefferson Davis Highway shall be designated as a transit corridor. Within the corridor, highcapacity transit service connecting Braddock Road Metrorail Station to the Crystal City Pentagon area may be developed in general conformance with the Crystal City Potomac Yard Transit Corridor Alternatives Analysis and compatible with the operation requirements of both bus rapid transit (BRT) and light rail transit (LRT). The dedicated transit lanes are to be provided for the Crystal City Potomac Yard Transit Corridor, on Route 1 north of the Monroe Avenue Bridge shall be provided within a central landscaped median, except that the transit lanes may connect to Potomac Avenue in the vicinity of the Town Center until sufficient right-of-way can be obtained. The final- type and design of any future dedicated transit lanes should maintain the character of Route 1 as an urban boulevard with a continual median, trees and street trees, and shall be reserved in perpetuity for exclusive public transit use."

On June 16, 2007, City Council approved the Planning Commission recommendation and designated the median area as the location for the dedicated transit lanes.

The Transportation Master Plan (2008) recommended that designated transit lanes be provided on Route 1.

Following adoption of the master plan amendment, the *Crystal City/Potomac Yard Transit Improvements Environmental Review* was completed and notification has been received of Federal Transit Administration's concurrence with the finding that under National Environmental Protection Act (NEPA) regulations the project qualifies as a documented categorical exclusion, which will shorten the required federal review process (2007 and updated in 2011). Additionally, the Crystal City/Potomac Yard transit corridor project was submitted to the National Capital Region Transportation Planning Board (TPB) as a new project for the 2007 update of the regional Constrained Long Range Plan (CLRP) and the FY 2008-2013 Transportation Improvement Program (TIP). The project has now been included in TPB's regional air quality conformity analysis, and in April, 2011, City Council approved a Bus Rapid Transit (BRT) facility in the median of Route 1 for design/build.

The proposed station locations and route were identified as shown in **Figure 1**. Segment B (Route 1 from Potomac Avenue to East Glebe Road) is being funded through a federal TIGER grant under a design/build contract. A design/build was selected due both to both time and budget constraints of the grant. A TIGER

grant is the sole source of funding for this project. The total amount (including the station platform) is \$8.5 million. The improvements recommended in this report are within the approved budget.

# **III.** Community Input to Date:

Staff has met with the community throughout the process, beginning with an outreach meeting for the Crystal City/Potomac Yard Area Transportation Study in the fall of 1999. In 2002 to 2003, the City met with the Chamber of Commerce and five civic associations in the area for the preparation of the Crystal City/Potomac Yard Corridor Transit Alternatives Analysis. There were also a number of civic associations meetings, a public workshop and an open house in June 2005 to get feedback and suggestions during the preparation of the Crystal City/Potomac Yard Corridor Interim Improvement Project, and a public hearing in October 2006 for the Crystal City/Potomac Yard Transit Improvements Environmental Review. Additionally, staff has presented to PYDAC (Potomac Yard Design Advisory Committee) on May 16, 2005. February 13, 2006, and April 11, 2012, the Federation of Civic Associations on January 25, 2006, and hosted a community workshop on March 2, 2006. The analysis of the pros and cons of the center median transitway versus the curbside option was discussed with the community on March 8, 2007. On September 28, 2010, an update was given to City Council on the Crystal City/Potomac Yard (CCPY) Transitway implementation and funding of the Transitway within Arlington County and the City of Alexandria. A community meeting on the current design proposals for the transitway is being held on April 18, 2012.

Concerns raised by some community members include pedestrian and motorist safety, traffic flow on Route 1 and the continued provision of left turn lanes on Route 1. In response to the concerns regarding safety, staff reviewed the operations of "center" lane BRT in several comparable cities and, further explained that new pedestrian crosswalks at signalized intersections will safely encourage pedestrians to access the transit platforms/bus stops. Landscaping and bermed medians will discourage transit users and other pedestrians from mid-block crossings. The intersection are designed with unique color and texture (as discussed below) to give safe and attractive crossings for pedestrians. The distance between the crosswalk and the bus-station will typically be 75 to 100 feet, and the width of the median in this section will accommodate an ADA compliant access with landscaping on both sides to protect the transit rider from traffic on Route 1 and the buses in the transit lanes. The bus station will be raised 10 inches above the adjacent street pavement and will be enclosed on the vehicular traffic side of Route 1 to allow for near-level boarding of passengers.

A number of community members expressed their support for the median option on Route 1, most significantly based on the higher efficiency of service anticipated as compared with the curbside alternative, as well as the perception of a more intimate, pedestrian-friendly roadway. The median transit lanes break up the "sea of asphalt" on Route 1 into two smaller "streets" separated by the Transitway, landscaping, and street trees along Route 1. This helps connect the existing neighborhoods west of Route 1 with the new neighborhoods east of Route 1. There is extensive new streetcasping along the east side of Route 1 that will be constructed by the Potomac Yard South developments. On the west side of Route 1, there is currently limited right-of-way for streetscape improvements. These streetscape improvements will be implemented as part of future improvements or as part of future redevelopment. The project western terminus for the transit project is the eastern curb and gutter along the southbound Route 1 lanes which remains un-touched.

# **IV. Project Description:**

The Crystal City/Potomac Yard corridor runs north-south between the Pentagon and Pentagon City in Arlington County and Braddock Road Metrorail Station in the City of Alexandria. **Figure 1** shows the project location in a broader, regional context; and the map at right shows the system alignment divided into segments focusing on the area within and around the City of Alexandria. As indicated in the legend below, the purple lines represent portions of the alignment in which transit vehicles will operate in mixed traffic, while the orange lines represent portions in which transit vehicles will operate in an exclusive right-of-way.



#### Figure 1 - CCPY Transitway Location and Route

Arlington Portion Section C 10 Section Section A

This project requires the widening of Route 1 northbound to the east (currently being completed by the Potomac Yard South developer). The existing northbound lanes are rebuilt as bus-only usage (one lane in each direction). The existing southbound lanes remain untouched. Landscaped median areas are located on either side of the transit-only lanes (as shown in Figure 2) and designed to enhance the pedestrian and transit user experience. ). The median will be reduced at specific intersections to allow for a left turn lane in either direction from the northbound and southbound general purpose lanes. Transit stops are located in the median areas flanking the transitway. Predominately, the transit stops are located as far-side stops (immediately downstream of a signalcontrolled intersection) with the exception of the southbound stop at Potomac Avenue which is located within the transit only segment as a near side stop within the Transitway.

For the section both north and south of Segment B of the transitway (Route 1 BRT), buses will operate in shared outer lanes.

Route 1 Transitway Design May 1, 2012

## Figure 2: Cross Section of Route 1



## **IV. Staff Analysis**

#### A. Design Elements

Design elements are a critical component of the Route 1 Transitway. The transitway is one of the largest capital improvement projects to be built in the City of Alexandria. Its design under consideration by the Planning Commission for approval needs to:

- 1. highlight the transitway as a special transportation feature not just another roadway;
- 2. be designed in a manner for pedestrians accessing and using the stations.
- have elements that brand it uniquely as a part of Alexandria, while still having some relationship to the portion of transitway in Arlington;
- 4. focus on sustainability; and
- 5. set a standard for future transitways to be built in other parts of the City.

One of the important themes related to the Route 1 Transitway project is sustainability. Clearly the most sustainable aspect of the project is that the transitway will provide mass rapid transit, which has the potential to significantly reduce the use of single occupancy vehicles on a prominent roadway corridor.

Staff has identified ways in which the special nature of the transitway can be reflected in its design. There are several ways in which this may be accomplished: design of the runningway, design of the medians flanking the runningway, and design of the stations, each identified below.

## Figure 3: Right-of-Way allocation of Route 1



Staff has focused a great deal of attention at the pedestrian crossings and transit stops (See **Figure 4**). Staff is recommending concrete colored crossings across Route 1 to make it clear that the pedestrian and transit user are a priority. The Station area is planned to include color within the station platform area to

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further indicate a difference in runningway between general purpose lanes and transitway lanes. The color and pattern (score marks on the station pad) are intended to represent an abstract view of the transportation history of Potomac Yard and the rail lines. The transitway is the next evolution of transportation for Potomac Yard. The unique paving color and texture will also visually differentiate the transitway from the vehicle lanes.

It should be noted that the transit station (other than the station platform) are not part of this construct. The stations amenities, including: lighting, signage, shelters, benches, off-board fare collection machines, next bus, trash receptacles, etc. will come back to the Planning Commission and City Council for approval, and, at that time, there may be opportunities to improve the user experience and the aesthetics at the stations.

The recommendation to utilize concrete for the runningway was made for the following reasons: Long lifespan, minimal maintenance, can withstand braking maneuvers of heavy vehicles (buses) in extreme temperatures, and provides for a visual separation from adjacent asphalt general-purpose lanes. Other options considered and rejected included asphalt, porous pavement, pavers, and grass. Each of these alternatives had issues related to either maintenance, structural stability, or costs versus benefits.



#### Figure 4: Perspective of Pedestrian Crossing of Route 1

(Please note: the above figure should be used for illustrative purposes)

# B. Signals and Signal Priority

Signals for the Transitway will be located at each of the current signalized intersections. Through movements on the Transitway will be accomplished during the same phase as thru movements in the northbound and southbound direction(s). Left turning vehicles from the general purpose lanes will have either leading or lagging exclusive left-turn phases within the signal timing to minimize conflicts of transit and general purpose vehicles.

At the transition points of the Transitway (Potomac Avenue and East Glebe Road for this segment), transit signal priority will be included to allow for a separate phase for transit vehicles to access the Transitway. These signals will be actuated and only triggered when a transit vehicle is in the vicinity and will allow for safe passage of the transit vehicle back to the general purpose lanes.

# C. Transit stops and Pedestrian Crossings

One of the goals of the project is to provide accessibility, increase safety, and enhance the pedestrian experience to/from the transit stations as well as across Route 1. The primary focus of the intersections should be placed on pedestrians.

Four intersections within the Route 1 BRT segment have been identified for transit stops as listed below:

- Potomac Avenue both northbound and southbound stations location north of Potomac Avenue within the Transitway
- Swann Avenue far side stops (located in the direction of travel on the far-side of the signalized intersection)
- Custis Avenue far side stops (located in the direction of travel on the far-side of the signalized intersection)
- East Glebe Road southbound station located south of East Glebe Road in the Transitway. Northbound station is to be located on East Glebe Road in Potomac Yard

Pedestrian crossings at these four intersections will include increased visual clues for both the pedestrian and motorist. Options include:

- Transit stations located at signal-controlled intersections
- Colored concrete for pedestrian crossings of Route 1
- High emphasis crosswalks on cross-streets of Route 1
- Additional lighting at the transit stations
- Countdown pedestrian displays

Operations of the pedestrian crossing will look at the potential to provide additional safety to pedestrians at signalized intersections. In addition, extended median noses will be considered to increase the pedestrian refuge areas. The medians are designed to discourage mid-block pedestrian crossings – the bermed area for the trees on the west and the bio-swale area on the east, along with plantings in the groundplane should accomplish this.

The design of the stations has not begun and is a second phase of the design process; however, the goal is to create stations that will be unique and functional. They will be one of the most important features that will differentiate the transitway. The platform for the transit station is anticipated to be concrete based on the same issues as stated under the transitway pavement section above but special treatments are being considered to allow for an art element as well as to clearly identify the stations as pedestrian areas.

# D. Landscape and Stormwater Treatment

The landscaped areas within the median are anticipated to include drought resistant plantings with shade trees placed at a spacing of 30-foot centers. The tree spacing will be consistent with the spacing as identified along the east side of Route 1 adjacent to Potomac Yard, which is being constructed as part of the Potomac Yard development. However, the median on the east side of the transitway will be more unique and will incorporate a LID (low impact development) feature to capture and treat stormwater

Route 1 Transitway Design May 1, 2012

runoff from the runningway and the northbound lanes of Route 1. (See **Figure 5**). Both sides of the median will have low plantings, such as shrubs, grasses and perennials, which will screen the runningway from drivers in the northbound and southbound lanes. The screening is an important design element to visually reduce the width of the roadway. The plantings should be installed in mass amounts to provide seasonal color and movement throughout the corridor. The planting schedule has not been determined but could include trees, shrubs, ornamental grasses and perennials, however, they must be selected for their ability to thrive in an area that will have a relatively shallow soil base and will be subject to a great deal of road pollution.

# Figure 5: Proposed Landscape and Water Treatment Facility in west median along transitway between Maskill and Howell



HERBACEOUS SPECIES SHALL BE FROM TABLE 3.11-7C, RECOMMENDED PLANT SPECIES FOR USE IN BIORETENTION FROM THE VIRGINIA STORWWATER MANAGEMENT HANDBOOK, WITH A HIGH TOLERANCE TO SALT.

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# E. Emergency Services Integration

To allow for Emergency Services access across Route 1, mountable curb (curb of only 4-inches in height) has been designed in the following locations along the east median of the transitway:

- 1. Hume Avenue
- 2. Raymond Avenue
- 3. Windsor Avenue
- 4. Bellefonte Avenue

This mountable curb would allow for vehicles traveling north on Route 1 to utilize the transitway, bypassing traffic, mount the curb, and access roadways on the west side of Route 1. Similarly, if an emergency vehicle is exiting one of the roadways on the west side of Route 1, the vehicle could enter into the Transitway and travel it's full distance or to the next signalized intersection.

To accomplish this, landscaping along the east median in the areas noted above will be removed based on the necessary turning radii of the largest vehicle to allow the usage of emergency vehicles across the median (See **Figure 6**). All efforts will be made to minimize the disruption of the tree cadence and visual experience.



## V. Continued Community Input

A public meeting was held on April 18, 2012 at Cora Kelley Recreation Center to discuss the design aspects of the Route 1 BRT as outlined above.

# VI. Staff Recommendation

Staff recommends that the Planning Commission find that the design for the Route 1 Transitway are in conformance with the Master Plan goals for this project and that the current design direction is appropriate, subject to the following:

- 1. Station locations will be constructed at the following locations:
  - Potomac Avenue –northbound and southbound transit stops located on the north side of intersection within the BRT
  - o E Swann Avenue far side stops in northbound and southbound directions
  - o E Custis Avenue far side stops in northbound and southbound directions
  - Southbound at East Glebe Road (northbound stop will occur along East Glebe Road in Potomac Yard)
- Maintain a cross section and right-of-way allocation including two general purpose lanes in each of the northbound and southbound directions, 12-foot medians on either side of the Transitway separating the general purpose lanes from the transitway, with the Transitway consisting of two lanes (one lane in each direction) for exclusive transit usage.
- Currently, the plan includes left turns at signalized intersections where the median will be replaced with left turn bays to allow for continued access to the neighborhoods on either side of Route 1. The signalized intersections include:
  - o Potomac Avenue
  - o E Swann Avenue
  - o E Custis Avenue
  - E Glebe Road

# Route 1 Transitway Design May 1, 2012

- 4. Utilize concrete for the Transitway running way including colored concrete at station locations and a second color of colored concrete for the pedestrian crossings across Route 1 as generally depicted in Figure 4.
- 4. The transit station areas and pedestrian crosswalks shall be designed to include the following as generally depicted in Figure 4:

a. Colored and textured concrete at each transit stop;

b. Colored and textured concrete for each pedestrian crosswalk on Route 1: and

- 5. <u>The final design of the transit stations (shelters) will be subject to future review by the</u> Planning Commission.
- 6. Improvements to the pedestrian experience should be sought through the use of visual cues, lighting, and signal timing.
- 7. Intentional cadence of trees and plantings will be implemented within the Landscape areas to mimic the cadence along the east side of Route 1. Planting schedules have not been determined but tree species will include large shade trees approximately 30ft. on center types with high branches, suitable for roadways and streetscapes.
- Stormwater facilities will be included in the design between Maskill Avenue and Howell Avenue. The specific design is under consideration. If possible, the cadence of trees along the east median will be maintained as generally depicted in Figure 5.
- 9. For emergency access, the cadence of trees will be disrupted at the following locations along the west median:
  - o Hume Avenue
  - Raymond Avenue
  - Windsor Avenue
  - o Bellefonte Avenue
- 10. Continued consideration of environmentally friendly and context sensitive design elements.

## STAFF

Richard Baier, Director, Transportation and Environmental Services Faroll Hamer, Director, Planning and Zoning Abi Lerner, Deputy Director/Transportation Gwen Wright, Division Chief, Planning and Zoning Jeffrey Farner, Deputy Director, Development, Planning & Zoning Colleen Williger, Urban Planner, planning and Zoning Susan Gygi, Potomac Yard Projects Manager, Transportation and Environmental Services Tafesse Gyes, Deputy Project Manager, Transportation and Environmental Services



Docket Item No. 13 Route 1 Transitway

April 30, 2012

Re: Planning Commission docket item 13, May 1, 2012

Chairman Komoroske and Members of Planning Commission:

The Northern Virginia Streetcar Coalition is pleased to see that progress is being made toward the construction of the Jefferson Davis Highway Transitway (Alexandria Corridor A) and we appreciate your direction as far back as 2007 that high-capacity service on Corridor A be compatible with both bus rapid transit and light rail (streetcars).

The designs proposed in the staff report appear appropriate and suitable for the Route 1 corridor. The transitway is to look distinctive and be easily accessible to pedestrians using the station. Additional care has been taken to enhance pedestrian safety throughout the corridor, and to provide landscape treatment to refresh the eye and help separate the transportation elements from the surrounding built environment. NVSC supports the design proposals in the staff report, as they apply to the near-term alternative of BRT service along the Transitway.

NVSC would like to take this opportunity to reiterate that, although the Transitway is likely to be initially used by buses, approvals from the Planning Commission and City Council at various stages of the implementation process should be mindful of the eventual transformation of the Transitway from bus service to streetcar service. Elements of the transitway proper should be designed so as to facilitate the transition to streetcars, both from level of effort and from cost standpoints; at a minimum the adopted design and construction plans should not preclude future conversion to streetcars (for example, if the transitway is too narrow or the turning radii inappropriate).

We appreciate your attention to the details of the short-term design of the transitway and urge you to also note for the record the potential future conversion to a rail mode of transportation.

Northern Virginia Streetcar Coalition Board of Directors By: 100 min

Northern Virginia Streetcar Coalition 
Alexandria VA 22314 
www.novastreetcar.com



To Planning Commission

1) Conversion of Hume Ave to right-in/right-out: In December 2009, the City released the Potomac Yard Multimodal Transportation Study. This study was done to support the planning efforts for the North Potomac Yard.

This study shows that currently the service of the Hume intersection is roughly comparable to Custis Ave. In 2030 with full development of the Potomac Yard, the predicted level of service at Hume is actually greater than that at Custis.

With Hume and Raymond converted to right-in/right-out, then residents north-bound on Route 1 would need to turn at E Glebe to access their neighborhood (if they don't turn a half mile before at Howell or Custis). If they do turn at E Glebe, then they'll need to make a left at E Clifford (difficult since it is virtually one with the E Glebe intersection) or turn left at Montrose, or continue all the way to Commonwealth Ave and make their way back to their homes.

The study shows that the service at E Glebe Rd will be an "F" while if the intersection at Hume Ave is maintained then its service level will be an "A".

Given the City's own traffic study, why is Hume being converted to rightin/right-out? Does the transitway have to come at the complete inconvenience to the residents?

2) Lack of notification to businesses & residents: Today I spoke with a half dozen owners/managers of businesses on Rt 1 south of E Glebe. None of them were aware of the coming conversion of the intersections to right-in/right-out. I assume the same holds for the majority of the residents.

3) Lack of infrastructure support for and information on new traffic patterns:

What is the envisioned method to access the businesses and neighborhood?

Pedestrian improvements were recently made at Montross - what about improvements for the increased residential traffic?

4) Business concerns:

Will u-turns be allowed at E Glebe (and all intersections)?

Visibility of businesses blocked by trees!

Will there be signage explaining how to access from northbound Rt 1?

5) Left-turn lane at E Glebe: Is length sufficient to handle the number of cars? Based on one set of scale drawings, the length is comparable to the other left-turn lanes (e.g., Howell, Custis), but the traffic study indicates a left-turn vehicle rate 15-20 times greater.

6) Parking district on the west side of Rt 1: Create one now as part of this process. Creating it does not put any parking restrictions in place, but does empower the residents to deal with problems in a timelier manner. Rich Baier was quoted that it only takes 30 days to create a district. I could not find the information on the website. I would ask him to describe the data collection and analysis and process (i.e., the hurdles for resident & the costs to the city) that entails so you can decide if it might not be more appropriate to just recommend it be done now.

7) Lighting at bus stops should be distinct from street lighting -- ideally down-directed and brighter. Possibly solar?

Sincerely,

David Fromm 2307 E Randolph Ave 703-549-3412 alsdmf@earthlink.net

PS: Does anyone know why the Google map labels Route 1 as "W City Ave"?

212-13



5-12-12 submitted by David Fromm

Components remaining to discuss with David Fromm:

In general, getting the City to be more proactive so that instead of waiting for the Citizens to organize and complain, or get significant enough complaints that action is warranted, for the City to be proactive in a couple areas:

- Left turn lane length, specifically at Glebe—length does not appear to match the projected numbers based on the traffic study. How many cars will the lane accommodate as proposed and can the lane be extended?
- 2. Parking District: Identification of a parking district (not yet implementation), how the process will work –difficult to find the information on what needs to happen should parking during the day be a problem (Rich agreed to do an informal survey to see what current situation is). In some place having an idea of how to find the information regarding how to proceed in identifying a parking district and then in getting individual blocks signed (a 6 month process in total). David advocates identifying the area as a parking district now, to be 2 months ahead of the curve.
- 3. Access plan: Have something in writing that explains the business access plans for both consumers as well as deliveries—how does each intersection function for folks to get to the businesses; for trucks to make delivery? Also, how will each intersection work for residents of the neighborhood--interesting to think of this for the new development as well, for heading southbound, making left turns.
- 4. Vegetation: Concerns regarding difficulty in seeing signage due to vegetation—any plans —will this be an issue given the vegetation proposed and if so, what are some options of how to address?
- 5. Community meetings: I think this one has been largely addressed, but the nature of the design build, because staff is working with a fairly detailed framework as directed by Council, some of the details are not necessarily run by the community in the same way that they have during the previous development process that brought it to Council originally---perhaps certain elements that might change that residents weren't expecting to understand—documenting the changes that occur and how and when they occur, as well as logic. Some of this ties into terminology that staff uses versus that which residents are using.

Mayor Euille and members of City Council,

At the May 1st Planning Commission meeting and at the May 2nd meeting of the Transportation Commission I asked several questions and essentially received no answers. Those questions and several more are embedded in the narrative below. I will also list them all here at the top. I look forward to hearing the answers at the City Council meeting this Saturday.

- 1. Can the grid of connections across Route 1 for pedestrians at least be saved?
- 2. What happened to the Potomac Yard Urban Design Guidelines requirement that "The design of the remainder of the intersections along Route 1 shall be designed to the satisfaction of the Director of T&ES, in consultation with the adjoining neighborhoods."?
- 3. Given the City's own traffic study, why is Hume being converted to right-in/right-out?
- 4. What is the envisioned method for northbound Route 1 traffic to access the businesses and neighborhood on the west side?
- 5. Pedestrian improvements were recently made at Montross and East Glebe. What improvements to East Glebe Road and when will they be done for the increased residential traffic?
- 6. The businesses asked: Will u-turns be allowed at East Glebe (and all intersections)?
- 7. If trucks cannot make u-turns, what will be done about trucks using the neighborhood streets to get where they want to go?
- 8. The businesses asked: Will the visibility of businesses be blocked by trees and will there be signage explaining how to access the businesses from northbound Route 1?
- 9. Is the length of the left-turn lane from Route 1 onto East Glebe Road sufficient to handle the number of cars or does the transitway have to come at the complete inconvenience to the residents?
- 10. Please describe the data collection and analysis and process (i.e., the hurdles for resident & the costs to the city) that creating a parking district entails.
- 11. What is the reason for not creating a parking district adjacent to Route 1 as part of this process?
- 12. Has the design/build process being used for Route 1 had a negative effect on citizen input and "consultation with the adjoining neighborhoods"?

It is interesting to step back and look at the Route 1 transportation and pedestrian network we will end up with compared to what was discussed over the years.

In June 1999, in SPECIAL USE PERMIT #99-0020, the staff argued against the developer's proposal to widen Route 1.

"While the intent was to give the feeling of Washington Street to this section of the corridor, unfortunately, the result would have been similar to the U.S. Route 1 and 23 Street (in Arlington\_ intersection or Washington Street at Montgomery Street. These are very wide roadways that are extremely unfriendly to pedestrians. (emphasis mine) The roadway should remain at four travel lanes with raised and landscaped medians that are at least wide enough (14-20 feet) to protect left turn lanes at various intersections in the corridor."

But from East Glebe Road to Potomac Avenue we are ending up with something as wide or wider than Route 1 in Crystal City.

During the Potomac Yard planning process we talked a lot about the importance of having a grid of streets and connecting the two sides of Route 1 for both cars and pedestrians. In Old Town, there are approximately 10 cross connections per mile. In the mile between E. Glebe and Potomac Avenue, there are just 4 cross connections and one of those dead ends in the Oakville Triangle industrial park.

Question #1: Can the grid of connections across Route 1 for pedestrians at least be saved?

From page 28 of the Potomac Yard Urban Design Guidelines (revised 6 Feb 2007)

Improvements of Route 1 on the east side include a landscaped center median with left-turn lanes from East Glebe Road south to Monroe Avenue. Protected left turns will be provided at Howell, Swann and East Glebe Road; these intersections will operate as full intersections. The design of the remainder of the intersections along Route 1 shall be designed to the satisfaction of the Director of T&ES, in consultation with the adjoining neighborhoods. (emphasis mine) In any case, full access shall be maintained for emergency vehicles at Windsor. New sidewalks will be provided on the project side of Route 1. Street trees will be provided in the center medians and in front of the buildings. There shall be no curb cuts from Route 1 into individual properties. Lay-bys will be permitted as approved by the City. Refer to the Streetscape Standards for street tree, sidewalk, lighting, and site furniture standards.

From East Custis Avenue south, there was discussion about the intersections as part of the Monroe Bridge project. But north of East Custis Avenue, I have found no record of community discussions nor docket items for public comment. As late as December 2009, in the Potomac Yard Multimodal Transportation Study, the signalized Hume Avenue intersection was still present.

In March 2011, on page 5 of a grant application by the Washington Metropolitan Council of Governments for the Crystal City/Potomac Yard Transit Improvements Project – Section B, says:

"In the Build condition, the signalized intersection of US Route 1 and Hume Avenue will be converted to an unsignalized one eliminating all left turns. The proposed configuration also eliminates southbound left turns at US Route 1 on to Potomac Avenue, to accommodate the proposed transit stop at Potomac Avenue."

The corresponding Appendix 11 contains detailed drawings showing Hume Avenue converted, but the December 2011 Transitway Corridor Feasibility Study for Corridor A that was prepared for the City (and I assume public consumption) made no mention at all of the Hume Avenue intersection. I did find a one page memorandum dated March 7, 2011 to the Transportation Commission concerning the City receiving the grant, but there were no other details.

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Map 1: Showing planned northbound traffic access to neighborhood (red circles)



Components remaining to discuss with David Fromm:

In general, getting the City to be more proactive so that instead of waiting for the Citizens to organize and complain, or get significant enough complaints that action is warranted, for the City to be proactive in a couple areas:

- Left turn lane length, specifically at Glebe—length does not appear to match the projected numbers based on the traffic study. How many cars will the lane accommodate as proposed and can the lane be extended?
- 2. Parking District: Identification of a parking district (not yet implementation), how the process will work –difficult to find the information on what needs to happen should parking during the day be a problem (Rich agreed to do an informal survey to see what current situation is). In some place having an idea of how to find the information regarding how to proceed in identifying a parking district and then in getting individual blocks signed (a 6 month process in total). David advocates identifying the area as a parking district now, to be 2 months ahead of the curve.
- 3. Access plan: Have something in writing that explains the business access plans for both consumers as well as deliveries—how does each intersection function for folks to get to the businesses; for trucks to make delivery? Also, how will each intersection work for residents of the neighborhood--interesting to think of this for the new development as well, for heading southbound, making left turns.
- 4. Vegetation: Concerns regarding difficulty in seeing signage due to vegetation—any plans —will this be an issue given the vegetation proposed and if so, what are some options of how to address?
- 5. Community meetings: I think this one has been largely addressed, but the nature of the design build, because staff is working with a fairly detailed framework as directed by Council, some of the details are not necessarily run by the community in the same way that they have during the previous development process that brought it to Council originally---perhaps certain elements that might change that residents weren't expecting to understand—documenting the changes that occur and how and when they occur, as well as logic. Some of this ties into terminology that staff uses versus that which residents are using.

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