Docket Item # 6 BAR CASE # 2008-0193

BAR Meeting May 6, 2009

ISSUE: New Construction

APPLICANT: Sophie Development LLC

LOCATION: 714 Wythe Street

ZONE: OC/Office Commercial

STAFF RECOMMENDATION: Staff recommends approval of the application with the following conditions:

1. That the first- and second-story windows on the hyphen be reduced in size to more proportionally fit the space.

- 2. *The applicant/developer shall call Alexandria Archaeology immediately (703-838-4399) if any buried structural remains (wall foundations, wells, privies, cisterns, etc.) or concentrations of artifacts are discovered during development. Work must cease in the area of the discovery until a City archaeologist comes to the site and records the finds.
- 3. *The applicant/developer shall call Alexandria Archaeology (703/838-4399) two weeks before the starting date of any ground disturbance so that an inspection schedule for city archaeologists can be arranged.
- 4. *The applicant/developer shall not allow any metal detection to be conducted on the property, unless authorized by Alexandria Archaeology.
- 5. The statements in archaeology conditions above (marked with an asterisk) shall appear in the General Notes of all site plans and on all site plan sheets that involve demolition or ground disturbance (including Erosion and Sediment Control, Grading, Utilities and Sheeting and Shoring) so that on-site contractors are aware of the requirements.

BOARD DEFERRAL, APRIL 1, 2009: On a motion by Mr. Neale, seconded by Ms. Neihardt, the Board voted to defer the application for a Certificate of Appropriateness for further study.

The vote on the motion was 4-3, with Dr. Fitzgerald, Mr. Keleher and Chairman Hulfish voting in opposition.

REASON: The Board remained concerned about the treatment of the third story of the rear portion. While three Board members supported the revised scheme with some modifications, the majority of the Board found that the proposed revision was not

appropriate. The Board members finding the revision not appropriate cited the desire to see a better connection with the front portion, further study of a mansard form, and study of other alternatives.

SPEAKER: Sas Gahrai, the applicant, spoke in support of the application.

John Hynan, representing Historic Alexandria Foundation, expressed concern regarding the size of the rear portion.

Sandra Cope, owner of 626 North Washington Street, expressed concern regarding the size of the proposed building.

STAFF RECOMMENDATION, APRIL 1, 2009: Staff recommends approval of the application, in conjunction with the conditions of the February 18, 2009 approval, for a revised rear roof line with the following condition:

1. That the uppermost portion of the cornice, the broad band intersecting with the third-story windows, be eliminated.

BOARD ACTION, FEBRUARY 18, 2009: On a motion Mr. Smeallie, seconded by Mr. Spencer, the Board voted to approve the application for a Certificate of Appropriateness for new construction with the following conditions:

- 1. *The applicant/developer shall call Alexandria Archaeology immediately (703-838-4399) if any buried structural remains (wall foundations, wells, privies, cisterns, etc.) or concentrations of artifacts are discovered during development. Work must cease in the area of discovery until a City archaeologist comes to the site and records the finds.
- 2. *The applicant/developer shall call Alexandria Archaeology (703-838-4399) two weeks before the starting date of any ground disturbance so that an inspection schedule for city archaeologists can be arranged.
- 3. *The applicant/developer shall not allow any metal detection to be conducted on the property unless authorized by Alexandria Archaeology.
- 4. The statements in archaeology conditions above (marked with an asterick) shall appear in the General Notes of all site plans and on all site plan sheets that involves demolition or ground disturbance (including Erosion and Sediment Control, Grading, Utilities and Sheeting and Shoring) so that on-site contractors are aware of the requirements.
- 5. That the applicant work with Staff and bring back to the Board a revised design for the roof line of the rear portion of the building.

The vote was 6-0.

REASON: The Board was generally in agreement with the Staff recommendation, but found that the roof line of the rear portion of the building remained of concern, and directed the applicant to explore an alternative design. The Board thanked the applicant for responding to their previous concerns regarding the front doors, the

stoop, and the window configuration on the sides.

SPEAKERS: Sas Gahrai, applicant, spoke in support of the project Sandra Cope, 626 N. Washington Street, spoke regarding concerns with displaced parking behind her home and business

STAFF RECOMMENDATION, FEBRUARY 18, 2009: Staff recommends approval of the application for new construction with the following conditions:

- 1. *The applicant/developer shall call Alexandria Archaeology immediately (703-838-4399) if any buried structural remains (wall foundations, wells, privies, cisterns, etc.) or concentrations of artifacts are discovered during development. Work must cease in the area of the discovery until a City archaeologist comes to the site and records the finds.
- 2. *The applicant/developer shall call Alexandria Archaeology (703/838-4399) two weeks before the starting date of any ground disturbance so that an inspection schedule for city archaeologists can be arranged.
- 3. *The applicant/developer shall not allow any metal detection to be conducted on the property unless authorized by Alexandria Archaeology.
- 4. The statements in archaeology conditions above (marked with an asterisk) shall appear in the General Notes of all site plans and on all site plan sheets that involve demolition or ground disturbance (including Erosion and Sediment Control, Grading, Utilities and Sheeting and Shoring) so that on-site contractors are aware of the requirements.

BOARD DEFERRAL, JANUARY 7, 2009: On a motion by Mr. Neale, seconded by Mr. Smeallie, the Board voted to defer the application for further study with the following considerations:

- 1. That the Applicant revise the design of the front elevation to bring the front doors forward.
- 2. That the Applicant restudy the tower portion of the rear exterior.
- 3. That the Applicant restudy the side elevations to bring down the cornice line of the roof from the third floor to the second floor.

The vote was 6-0.

REASON: The Board generally agreed with the Staff analysis and found that the proposed new construction should be further studied. While the Board expressed support of the project and overall design, concerns remained regarding the front doors and the rear tower. The Board generally supported the use of shed dormers, though some members expressed concern. The Board found the proposed building materials acceptable. Although the percentage of open space is beyond the purview of the BAR, several Board members voiced questions over the use of the roof deck as open space and loss of ground level open space.

SPEAKERS: Sas Gahrai, the applicant, spoke representing the application.

Elizabeth Campbell, designer, spoke representing the application. John Hynan, representing Historic Alexandria Foundation, spoke with concerns. Sandra Cope, 626 North Washington Street, spoke in opposition.

STAFF RECOMMENDATION, JANUARY 7, 2009: Staff recommends approval of the application for new construction with the following conditions:

- 1. That the applicant remove the different color synthetic slate at the center roof line.
- 2. *The applicant/developer shall call Alexandria Archaeology immediately (703-838-4399) if any buried structural remains (wall foundations, wells, privies, cisterns, etc.) or concentrations of artifacts are discovered during development. Work must cease in the area of the discovery until a City archaeologist comes to the site and records the finds.
- 3. *The applicant/developer shall call Alexandria Archaeology (703/838-4399) two weeks before the starting date of any ground disturbance so that an inspection schedule for city archaeologists can be arranged.
- 4. *The applicant/developer shall not allow any metal detection to be conducted on the property unless authorized by Alexandria Archaeology.
- 5. The statements in archaeology conditions above (marked with an asterisk) shall appear in the General Notes of all site plans and on all site plan sheets that involve demolition or ground disturbance (including Erosion and Sediment Control, Grading, Utilities and Sheeting and Shoring) so that on-site contractors are aware of the requirements.

BOARD DEFERRAL, NOVEMBER 5, 2008: On a motion by Mr. Smeallie, seconded by Ms. Neihardt, the Board voted to defer the application for further study with the following considerations:

- 1. That the applicant revise the design of the front dormer to make it more compatible with the proposed bay rhythm on the front elevation and to reduce its prominence.
- 2. That the applicant refine the front elevation to articulate that the building is a pair of townhouses rather than a single residence.
- 3. That the applicant work with Staff for final approval of a wood front door appropriate to the period and style emulated in the building design.
- 4. That the applicant revise the fenestration of the side elevations and lower the overall height of the frame portion to create a more cohesive relationship with the front elevation.
- 5. That the vent in the side elevation be painted a color similar to the brick color so that it recedes from the brick wall.
- 6. That the applicant consider an alternative protective screen for the side elevations other than bollards, such as a vegetative screen. If bollards are to be used, they should be made of metal rather than synthetic material.
- 7. That the nails not show in the installation of the fiber cement siding and that smooth (non-simulated wood grain) siding be installed.
- 8. That the fence be painted or stained and be no taller than 6' in height.

The vote was 6-0.

REASON: The Board generally agreed with the Staff analysis and found that the proposed

new construction should be further studied. The Board expressed concerns

regarding scale, massing, fenestration and design details.

SPEAKER: Sas Gahrai, the applicant, spoke in support.

John Hynan, representing Historic Alexandria Foundation, spoke with concerns.

Sandra Cope, 626 North Washington Street, spoke in opposition.

STAFF RECOMMENDATION, NOVEMBER 5, 2008: Staff recommends deferral for further study with the following considerations to be addressed:

- 1. That the applicant revise the design of the front dormer to make it more compatible with the proposed bay rhythm on the front elevation and to reduce its prominence.
- 2. That the applicant refine the front elevation to articulate that the building is a pair of townhouses rather than a single residence.
- 3. That the applicant work with Staff for final approval of a wood front door appropriate to the period and style emulated in the building design.
- 4. That the applicant revise the fenestration of the side elevations and lower the overall height of the frame portion to create a more cohesive relationship with the front elevation.
- 5. That the vent in the side elevation be painted a color similar to the brick color so that it recedes from the brick wall.
- 6. That the applicant consider an alternative protective screen for the side elevations other than bollards, such as a vegetative screen. If bollards are to be used, they should be made of metal rather than synthetic material.
- 7. That the nails not show in the installation of the fiber cement siding and that smooth (non-simulated wood grain) siding be installed.
- 8. That the fence be painted or stained and be no taller than 6' in height.

**EXPIRATION OF APPROVALS NOTE: In accordance with Sections 10-106(B) and 10-206(B) of the Zoning Ordinance, any official Board of Architectural Review approval will expire 12 months from the date of issuance if the work is not commenced and diligently and substantially pursued by the end of that 12-month period.

**BUILDING PERMIT NOTE: Most projects approved by the Board of Architectural Review require the issuance of one or more construction permits by Building and Fire Code Administration (<u>including signs</u>). The applicant is responsible for obtaining all necessary construction permits after receiving Board of Architectural Review approval. Contact Code Administration, Room 4200, City Hall, 703-838-4360 for further information.



UPDATE:

At the April 1, 2009 hearing, the Board voted to defer action on the revised design for the rear portion of the approved townhouse design, directing the applicant to again restudy the treatment of the rear portion. Several of the Board members found that the revised scheme, with a pronounced cornice line between the second and third stories, was not successful. After the hearing, the applicant revised the design, and circulated the design to the Board as well as met with Staff.

At the February 18, 2009 hearing, the Board approved the application for a Certificate of Appropriateness for construction of two new townhouses with the condition that the applicant work with Staff to bring back to the Board a revised design for the roof line of the rear portion of the building. The Board supported approval of the project with the exception of the roof line of the rear portion, which the Board found to be of concern.

I. ISSUE:

The applicant is requesting approval for the roof treatment of the rear portion of two semidetached, townhouses located at 714 Wythe Street. Due to the revision of the design, some aspects of the entire rear portion have been revised to accommodate the new rear roof treatment. The current application is for the consideration of the rear frame portion of the building. The Board has already approved a Certificate of Appropriateness for the remainder of the design; therefore this report primarily addresses the rear portion.

The revised design proposes a rear portion that mirrors the front section but with differing materials and differing window sizes. The previous schemes of this project depicted a three-story frame rear portion with a shed roof that read as an addition and then a later scheme treated the third story with an applied mansard roof. The current proposed design, in reference to the front portion, has a gable end form with the suggestion of end wall chimneys. The rear portion is three stories with the appearance of being 2½ stories, similar to the front brick portion. The windows on the rear will be slightly smaller than on the front portion, resulting in a greater solid to void ratio. The front and rear gable portions will be connected by a recessed single bay, two-story frame hyphen with a mansard roof and single shed dormer at the third story. The windows on the hyphen will be the same size as the windows on the front portion and the Hardieplank siding will be the same as on the rear portion. At the top of the roof connecting the two gable ends will be a widow's walk with a painted wood railing.

The rear elevation has been revised at the roof level. At the rear, each townhouse will have a shed dormer with four windows. The shed dormer will have a synthetic slate shingle to match the roof. The window trim is proposed to be painted a dark gray, to match the synthetic slate shingles.

The color scheme of the frame portion has been revised and is now gray (Hardieplank Colonial Gray) with white trim. The siding will be a smooth Hardieplank with Hardieplank trim, and a

painted Fypon cornice. The roof materials are proposed to be the same as the front portion, a polymer slate roof system in midnight gray.

II. HISTORY:

By 1896, Sanborn Fire Insurance Maps depict a two-story house with projecting bay set back from the street at this location. By 1902, an enlarged house and an outbuilding at the rear property line were located on the site. By 1958, the Sanborn Fire Insurance Maps depict the site as an almost empty lot with two small outbuildings located at the rear of the property. The site is currently a paved surface parking area with a total lot area of 4,902 square feet and is surrounded by a ten foot public alley.

The applicant has been investigating with Staff the various options for developing this property for a number of years. The development options have included an office building, a multi-unit condominium development and the current proposal of two semi-detached, single-family residences. Staff encouraged the applicant to choose a development that would make the best use of the subject property with the least negative impact on the community. Planning Department BAR and Development Staff have met with the applicant over the past two years to review and revise the proposal.

In September 2008, the Planning Commission voted to approve a request to subdivide the subject property (SUB #2008-0002). The property was subdivided into two lots, each with two parking spaces, to accommodate the proposed development.

Throughout the BAR process, Planning and Zoning Staff have met with the applicant on several occasions. On November 5, 2008 the Board deferred the application for further study. The applicant submitted a revised design for the December 17, 2008 hearing, but later requested a deferral from that hearing. On January 7, 2009 the Board again deferred the application for further study. On February 18, 2009, the Board approved the application for all other elements of the two townhouses. On April 1, 2009, the Board deferred a revised design for the treatment of the roof on the rear portion for further study.

III. ANALYSIS:

The proposed project complies with SUB #2008-0002 and Zoning Ordinance regulations. If the HVAC or mechanical equipment on the roof is visible from a public right-of-way, it must be screened or a Waiver of Rooftop Screening Requirement must be obtained from the Board. The applicant may be required to file a grading plan administered by T&ES. The front stoop is permitted to encroach into the public right-of-way up to four feet per the Alexandria City Code Sec. 5-2-29.

Staff finds that the latest submission is appropriate and consistent with the *Design Guidelines* and the direction given by the Board at the previous hearing. The revised design applies a traditional building vocabulary to a more contemporary design. Staff finds that this scheme effectively creates a background building that will not overwhelm the existing historic fabric of

the district. Further, the use of the gable form at the rear addresses earlier concerns regarding the height and mass of the rear portion. Staff finds the treatment appropriate but finds that the hyphen connecting the two gable elements should be slightly revised. The size of the proposed windows in the hyphen appears disproportionate against the wall plane of the hyphen. Staff recommends reducing the size of the windows or selecting a different window type which would allow the hyphen to read as a distinct element of the design.

In summary, Staff is supportive of the current scheme with a revision of the window size on the hyphen to make it more proportional to the wall plane.

IV. STAFF RECOMMENDATION:

Staff recommends approval of the application with the following conditions:

- 1. That the first- and second-story windows on the hyphen be reduced in size to more proportionally fit the space.
- 2. *The applicant/developer shall call Alexandria Archaeology immediately (703-838-4399) if any buried structural remains (wall foundations, wells, privies, cisterns, etc.) or concentrations of artifacts are discovered during development. Work must cease in the area of the discovery until a City archaeologist comes to the site and records the finds.
- 3. *The applicant/developer shall call Alexandria Archaeology (703/838-4399) two weeks before the starting date of any ground disturbance so that an inspection schedule for city archaeologists can be arranged.
- 4. *The applicant/developer shall not allow any metal detection to be conducted on the property, unless authorized by Alexandria Archaeology.
- 5. The statements in archaeology conditions above (marked with an asterisk) shall appear in the General Notes of all site plans and on all site plan sheets that involve demolition or ground disturbance (including Erosion and Sediment Control, Grading, Utilities and Sheeting and Shoring) so that on-site contractors are aware of the requirements.

V. <u>CITY DEPARTMENT COMMENTS</u>

Legend: C - code requirement R - recommendation S - suggestion F- finding

Code Administration:

- C-1 All exterior walls within 5 feet from an interior property line shall have a fire resistance rating of 1 hour, from both sides of the wall. As alternative, a 2 hour fire wall may be provided. This condition is also applicable to skylights within setback distance. Openings in exterior walls between 3 and 5 feet shall not exceed 25% of the area of the entire wall surface (This shall include bay windows). Openings shall not be permitted in exterior walls within 3 feet of an interior lot line.
- C-2 Prior to the issuance of a demolition permit or land disturbance permit, a rodent abatement plan shall be submitted to Code Enforcement that will outline the steps that will taken to prevent the spread of rodents from the construction site to the surrounding community and sewers.
- C-3 Roof drainage systems must be installed so as neither to impact upon, nor cause erosion/damage to adjacent property.
- C-4 A soils report must be submitted with the building permit application.
- C-5 New construction must comply with the current edition of the Uniform Statewide Building Code (USBC).
- C-6 Construction permits are required for this project. Plans shall accompany the permit application that fully details the construction as well as layouts and schematics of the mechanical, electrical, and plumbing systems.
- C-7 Permission from adjacent property owners is required if access to the adjacent properties is required to complete the proposed construction. Otherwise, a plan shall be submitted to demonstrate the construction techniques utilized to keep construction solely on the referenced property.
- C-8 A wall location plat prepared by a land surveyor is required to be submitted to this office prior to requesting any framing inspection.

Alexandria Archaeology:

Archaeology Findings:

F-1 Tax records indicate that a small house owned by Captain James Campbell stood on 1/4-acre of this city block facing Columbus Street in 1810. The property was valued at \$250.00 at that time. The exact address of the house is not known, and the structure appears to have been gone by 1830. Subsequent historical documents indicate that the current development property

is located on the site of the stables of the Washington Street Corral built by the Union Army during the Civil War. By 1896, a house was present on this lot. Construction and demolition of the 1890's house would have caused some disturbance to the previous resources, which were fairly ephemeral. Given the scale of this project and the post-Civil War disturbance, the property has limited potential to yield archaeological resources that could provide insight into residential life in 19th-century Alexandria, and into military activities during the Civil War. The applicant must fulfill the requirements below to insure that significant information about the past is not lost as a result of this development.

Recommendations:

- *1. The applicant/developer shall call Alexandria Archaeology immediately (703-838-4399) if any buried structural remains (wall foundations, wells, privies, cisterns, etc.) or concentrations of artifacts are discovered during development. Work must cease in the area of the discovery until a City archaeologist comes to the site and records the finds.
- *2. The applicant/developer shall call Alexandria Archaeology (703/838-4399) two weeks before the starting date of any ground disturbance so that an inspection schedule for city archaeologists can be arranged.
- *3. The applicant/developer shall not allow any metal detection to be conducted on the property, unless authorized by Alexandria Archaeology.
- 4. The statements in archaeology conditions above (marked with an asterisk) shall appear in the General Notes of all site plans and on all site plan sheets that involve demolition or ground disturbance (including Erosion and Sediment Control, Grading, Utilities and Sheeting and Shoring) so that on-site contractors are aware of the requirements.

Transportation and Environmental Services:

RECOMMENDATIONS:

- R1. An approved Grading Plan must be attached to the building permit application. The Grading Plan is required because the submitted documentation indicates the construction of a new home. In summary, City Code Section 8-1-22(d) requires that a grading plan be submitted to and approved by T&ES prior to the issuance of building permits for improvements involving:
- the construction of a new home;
- construction of an addition to an existing home where either
 - the addition exceeds the area of the existing building footprint by 100% or more; or
 - the construction of the addition results in less that 50% of the existing first floor exterior walls, in their entirety, remaining;
- changes to existing grade elevation of 1-foot or greater;
- changes to existing drainage patterns;
- land disturbance of 2,500 square feet or greater.

Questions regarding the processing of grading plans should be directed to the T&ES Site Plan Coordinator at (703) 838-4318. Memorandum to Industry No. 02-08 was issued on April 28, 2008 and can be viewed online via the following link.

http://alexandriava.gov/uploadedFiles/tes/info/gradingPlanRequirements.pdf

- R2. The building permit plans shall comply with requirements of City Code Section 8-1-22 regarding the location of downspouts, foundation drains and sump pumps. Refer to Memorandum to Industry dated June 18, 2004. [Memorandum is available online at the City web site under Transportation\Engineering and Design\Memos to Industry.]. (T&ES)
- R3. Applicant shall be responsible for repairs to the adjacent city right-of-way if damaged during construction activity. (T&ES)
- R4. All improvements to the city right-of-way such as curbing, sidewalk, driveway aprons, etc. must be city standard design. (T&ES)
- R5. No permanent structure may be constructed over any existing private and/or public utility easements. It is the responsibility of the applicant to identify any and all existing easements on the plan. (T&ES)
- R6. An erosion and sediment control plan must be approved by T&ES prior to any land disturbing activity greater than 2,500 square feet. (T&ES)
- R7. Compliance with the provisions of Article XIII of the City's zoning ordinance for stormwater quality control is required for any land disturbing activity greater than 2,500 square feet. (T&ES)

CODE REQUIREMENTS

- C-1 Roof, surface and sub-surface drains be connected to the public storm sewer system, if available, by continuous underground pipe. Where storm sewer is not available applicant must provide a design to mitigate impact of stormwater drainage onto adjacent properties and to the satisfaction of the Director of Transportation & Environmental Services. (Sec.8-1-22) (SUB2008-0002)
- C-2 All utilities serving this site shall be placed underground. (Sec. 5-3-3) (SUB2008-0002)
- C-3 Pay sanitary sewer tap fee prior to release of Grading Plan. (Sec. 5-6-25.1) (SUB2008-0002)

C-4 Any work within the right-of-way requires a separate permit from T&ES. (Sec. 5-3-61) (SUB2008-0002)

Historic Alexandria:

- R-1 Approve.
- S-1 Substitute wood trim and clapboard for HardiePlank and Duron.

City Architect:

A successful strategy to translate the original form to the back section and create something related but subsidiary.

VI. <u>IMAGES</u>



Figure 1. Existing site conditions at 714 Wythe Street.



Figure 2. Looking southeast toward site from North Columbus Street, with St. Joseph's Church on left.

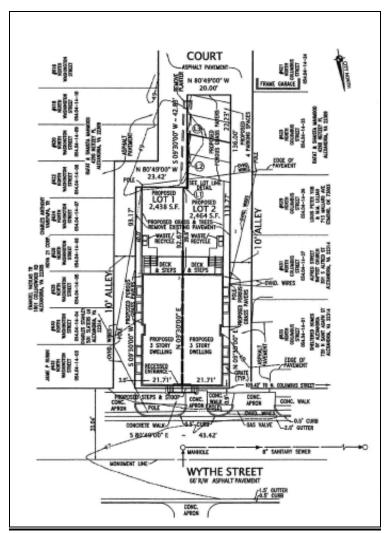


Figure 3. Plat showing subdivided lots and location of proposed dwellings.

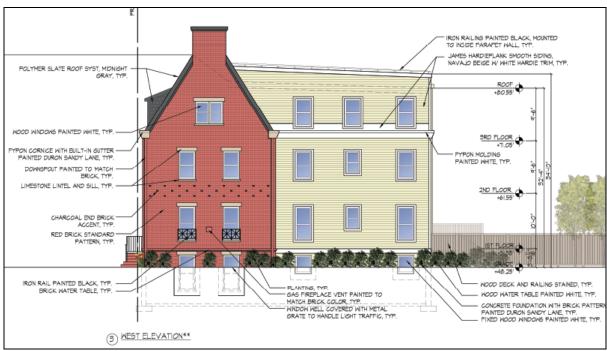


Figure 4. Proposed side (east and west) elevations at April 1, 2009 hearing.



Figure 5. Proposed rear (south) elevation at February 18, 2009 hearing.

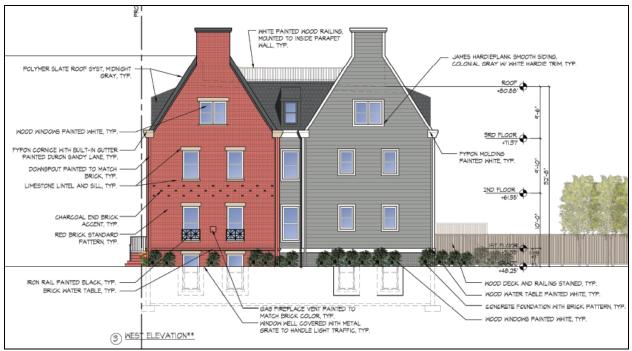


Figure 6. Current submission, side elevation.



Figure 7. Current submission, rear elevation.



Figure 8. Perspective view of proposed townhouses.